

Comprehensive Annual Financial Report

For Fiscal Year Ended September 30, 2014



Putnam County, Florida

Introductory Section



STATE OF FLORIDA

COUNTY OF PUTNAM COUNTY

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

SEPTEMBER 30, 2014

Prepared by:

**Finance and Accounting Department
Of the Clerk of the Circuit Court**

**John H. Jones, CPA, CIA
Director of Finance**



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COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

NANCY S. HARRIS	DISTRICT NO. 1
CHIP LAIBL	DISTRICT NO. 2
KARL N. FLAGG	DISTRICT NO. 3
LARRY HARVEY	DISTRICT NO. 4
E. WALTON PELLICER, II	DISTRICT NO. 5

CLERK OF COURTS

Tim Smith

SHERIFF

JEFF HARDY

PROPERTY APPRAISER

TIM PARKER, CFA

TAX COLLECTOR

LINDA MYERS

SUPERVISOR OF ELECTIONS

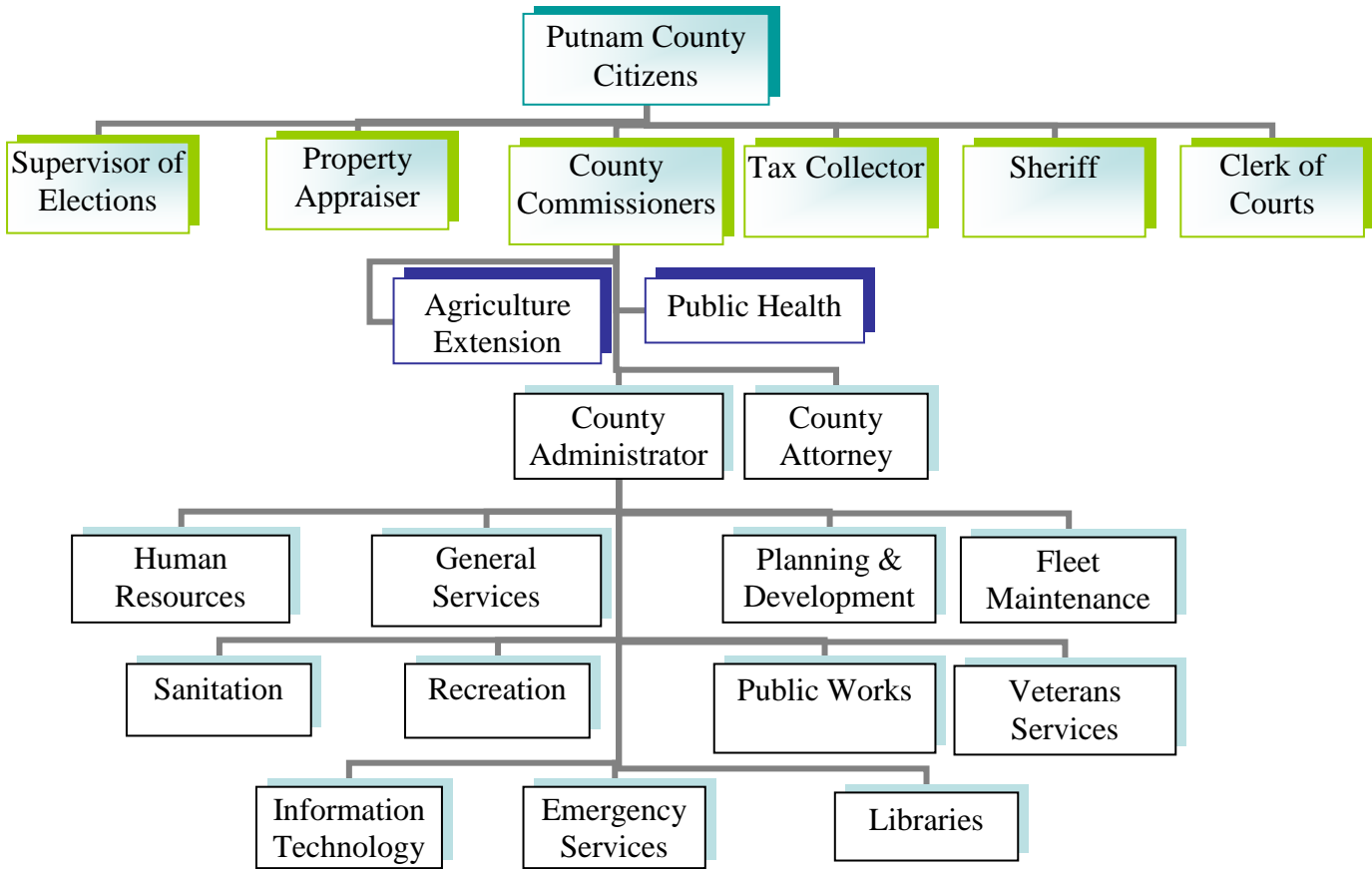
CHARLES L. OVERTURF, III

COUNTY ADMINISTRATOR

R. G. LEARY

DIRECTOR OF FINANCE

JOHN H. JONES, CPA, CIA



	Fiscal Year 2012-2013	Fiscal Year 2013-2014		Fiscal Year 2012-2013	Fiscal Year 2013-2014
Supervisor of Elections	6	6	Recreation	12	12
Property Appraiser	25	25	General Services	11	10
County Commissioners	5	5	Fleet Maintenance	8	7
Tax Collector	30	31	Public Works	84	73
Sheriff	242	242	Libraries	21	21
Clerk of Courts	69	66	Human Resources	5	4
Agriculture Extension	7	7	Emergency Services	84	83
County Administrator	6	5	Sanitation	21	21
County Attorney	2	2	Planning/Develop	31	27
Information Technology	18	17	Veterans Services	2	2

Agriculture Extension & Public Health funded in whole or in part by the County but administered by other agencies.

Authorized Full time Equivalent (FTE) employees at the end of the Fiscal Year

2012-2013 Total FTE	689
2013-2014 Total FTE	666

Source: Putnam County Florida Budget



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Putnam County
Florida**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2013

Executive Director/CEO

Table of Contents



PUTNAM COUNTY, FLORIDA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014

TABLE OF CONTENTS

INTRODUCTORY SECTION

Title Page	I
Principal County Officials	III
Organization Chart	IV
GFOA Certificate of Achievement for Excellence in Financial Reporting	V
Table of Contents	VII
Letter of Transmittal	X

FINANCIAL SECTION

Independent Auditor’s Report.....	i
Management’s Discussion and Analysis	v
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position	1
Statement of Activities.....	2
Government Fund Financial Statements	
Balance Sheet.....	3
Reconciliation of the Balance Sheet to the Statement of Net Position	4
Statement of Revenues, Expenditures and Changes in Fund Balances.....	5
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	6
Proprietary Fund Financial Statements	
Statement of Net Position	7
Statement of Revenues, Expenses and Changes in Fund Net Position.....	8
Statement of Cash Flows.....	9
Fiduciary Fund Financial Statements	
Statement of Fiduciary Net Position	11
Notes to Financial Statements	12
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund	49
Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual.....	51
Other Post-Employment Benefits:	
Schedule of Funding Progress	52
Schedule of Employer Contributions	52
Supplementary Information	
Combining Balance Sheet – Board and Officer General Funds	55
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Board and Officer General Funds	57
Nonmajor Governmental Funds	62

Combining Balance Sheet – Nonmajor Governmental Funds	65
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds.....	72
Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	
County Transportation Trust Fund	79
Fishing Improvement Fund.....	80
Fire Taxing Unit Fund.....	81
Law Enforcement Trust Fund	82
Law Enforcement Education Fund.....	83
Court Improvement Fund	84
Drivers Education Fund	85
Article V Fund	86
Court Technology Fund	87
Crime Prevention Fund	88
E911 System Fund	89
Tourist Development Fund	90
Communication Improvement Fund	91
Economic Development Fund	92
Impact Fee Fund	93
Miscellaneous Grants Fund	94
Community Development Block Grant Fund	95
Interlachen Lake Estates Fund	96
West Putnam MSBU Fund	97
Local Housing Assistance Fund.....	98
MSBU Fund	99
East Putnam Grant Fund	100
Sewage Utilities Fund	101
Water Utilities Fund	102
Commissary Fund	103
Federal Forfeiture Fund.....	104
Records Modernization Fund	105
Article V Records Modernization Fund	106
Court Fund	107
Supervisor of Elections Grants Fund	108
MSBU Loan Fund.....	109
Capital Projects Fund	110
Road Projects Fund	111
Better Place Plan Fund	112
Internal Service Funds.....	113
Combining Statement of Net Position – Internal Service Funds	114
Combining Statement of Revenues, Expenses and Changes in Funds Net Position – Internal Service Funds	115
Combining Statement of Cash Flows – Internal Service Funds	116
Fiduciary Funds	117
Combining Statement of Fiduciary Net Position – Agency Funds.....	118
Combining Statement of Changes in Assets and Liabilities – Agency Funds	119
Discretely Presented Component Unit – For the Putnam County Development Authority.....	120
Statement of Net Position – Putnam County Development Authority	121
Statement of Revenues, Expenses and Changes in Fund Net Position – Putnam County Development Authority	122
Statement of Cash Flows – Putnam County Development Authority	123
Schedule of Expenditures of Federal Awards and State Financial Assistance	124
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance...	127

STATISTICAL SECTION

TABLE OF CONTENTS.....S-1

FINANCIAL TRENDS

Net Position by Component.....S-2

Changes in Net PositionS-3

Fund Balances – Governmental Funds.....S-5

Changes in Fund Balances – Governmental FundsS-6

REVENUE CAPACITY

Taxable and Estimated Actual Value of Taxable PropertyS-7

Property Tax Rates – Direct and Overlapping GovernmentsS-8

Principal TaxpayersS-9

Property Tax Levies and Collections.....S-10

DEBT CAPACITY

Ratios of Outstanding Debt by Type.....S-11

Legal Debt MarginS-12

Pledged – Revenue Coverage.....S-13

DEMOGRAPHIC AND ECONOMIC INFORMATION

County Demographic StatisticsS-15

Principal EmployersS-16

OPERATING INFORMATION

Full-Time Equivalent County Government Employees by Function.....S-17

Operating Indicators by Function/Program.....S-18

Capital Asset Statistics by Function/ProgramS-20

COMPLIANCE SECTION

ADDITIONAL ELEMENTS REQUIRED BY THE RULES OF THE AUDITOR GENERAL

Management LetterC-1

Independent Accountant’s Report on Compliance with Section 218.415,
Florida StatutesC-3

Independent Auditor’s Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance with *Government Auditing
Standards*C-4

Independent Auditor’s Report on Compliance for Each Major Federal
Program and State Project and Report on Internal Control Over
Compliance Required by OMB Circular A-133 and Chapter 10.550, Rules
of the Auditor GeneralC-6

Summary Schedule of Findings and Questioned Costs.....C-8

Audit Findings Follow-up

Summary Schedule of Prior Audit Findings
(Relative to Federal Programs and State Projects)C-10

Corrective Action Plan (Relative to Current Findings)C-11

PUTNAM COUNTY GENERAL INFORMATION..... Inside Back Cover

Letter of Transmittal





PUTNAM COUNTY

2509 Crill Avenue, Suite 200
PALATKA, FLORIDA 32177
(386) 329-0205

BOARD OF COUNTY COMMISSIONERS

NANCY S. HARRIS
District 1

CHIP LAIBL
District 2

KARL N. FLAGG
District 3

LARRY HARVEY
District 4

WALTON PELLICER, II
District 5

March 24, 2015

The Honorable Karl Flagg
Chairman, Board of County Commissioners
P. O. Box 758
Palatka, FL 32178-0758

Dear Mr. Flagg:

In accordance with Section 218.39 of the Florida Statutes, we are pleased to submit to you, the Board of County Commissioners and the Citizens of Putnam County, the Comprehensive Annual Financial Report (CAFR) of Putnam County, Florida, for the fiscal year ended September 30, 2014.

This report was prepared by the Finance Department of the Clerk of the Circuit Court. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk of the Circuit Court as Chief Financial Officer of Putnam County. We believe the data contained in this report is accurate in all material respects and is shown in a manner that fairly presents the financial position of the County at September 30, 2014, and the results of its operations and its cash flows for the year then ended.

County management is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance that the County's assets are safeguarded against loss from unauthorized use or disposition. Additionally, the Clerk of the Circuit Court, through the Finance Department, is responsible for providing reasonable assurance that financial records are reliable for preparing financial statements and that proper accountability for assets is maintained. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires judgments by management. All internal control evaluations occur within this framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The independent accounting firm of Carr, Riggs & Ingram, LLC, whose report is herein included, audited the County's Financial Statements. The goal of the audit was to provide reasonable assurance that the financial statements of the County are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by Management, and evaluating the overall financial statement presentation. Based upon their independent audit, Carr, Riggs & Ingram, LLC concluded that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements are fairly presented in conformity with accounting principles generally accepted in the United States of America for the fiscal year ended September 30, 2014.

Additionally, the audit was also designed to meet the requirements of Generally Accepted Government Auditing Standards, the Federal Single Audit Act of 1984, the Single Audit Act Amendments of 1996, related OMB Circular A-133, the Florida Single Audit Act, and the Rules of the Auditor General, Chapter 10.550. The standards require the auditor to report on the County's internal controls and legal compliance requirements as they specifically relate to state and federal awards. These reports are presented in the Compliance section of this report.

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with that document. Putnam County's MD&A can be found immediately following the report of the independent auditors.

GOVERNMENT PROFILE

Putnam County was founded in January 1849. The county seat, Palatka, was established in January 1853. The County encompasses approximately 827 square miles and is located in the Northeast region of the State of Florida between Gainesville to the west and Jacksonville to the northeast. On the St. Johns River, Palatka was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/riverfront area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

The Board of County Commissioners of Putnam County (the Board) operates under a non-charter form of government under the authority provided in Article III of the Constitution of the State of Florida, which empowers the creation of counties as political subdivisions of the State. Under the Constitution of the State of Florida, the offices of Clerk of Circuit Court, Property Appraiser, Sheriff, Tax Collector and Supervisor of Elections are specifically authorized and empowered to provide their functional services independently of the Board. All elected officials serve four-year terms and those currently in office are identified at the front of this CAFR.

The Board is composed of five members, one from each district within the County. However, each commissioner is elected Countywide. The Commissioners appoint a County Administrator whose duties include the administration of directives and policies of the Board and who has the responsibility for the operation of all business centers and the provision of services under the purview of the Board.

The County is financially accountable for an organization when the County appoints a voting majority of the organization's governing body and is able to impose its will on the organization; or there is a potential for the organization to provide a financial benefit or impose a financial burden on the County; or the organization is fiscally dependent on the County. The Putnam County Development Authority is included as a component unit in the County's reporting entity because the Authority has been deemed to be fiscally dependent on the County and if excluded the County's financial statements would be misleading. However, the County has determined that the Putnam County Fair Association does not meet the criteria for inclusion in the reporting entity.

Annual budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. Prior to June 1, elected constitutional officers, with the exception of the Tax Collector, submit tentative budget requests for the operation of their offices to the Board. Prior to July 15, the County Administrator/Budget Officer and the other members of the Budget Review Committee review these requests and those of the County's various departments for expenditures for the next fiscal year. All previous expenditures, accomplishments and objectives are reviewed. In particular, additional personnel, vehicles, computer equipment and software, and capital outlay appropriation requests are scrutinized. By July 15 the proposed budget is submitted to the Board. The final adoption of the budget by resolution occurs in September after two advertised public hearings are held to obtain taxpayer input. All budget appropriations lapse at year end and are not rolled forward into the next fiscal year unless they are included as expenditures in the next year's budget.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. The County Administrator/Budget Officer and the Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board.

ECONOMIC CONDITION AND OUTLOOK

Putnam County is a rural county with a population of about 75,000, of which approximately 80% is located within the unincorporated areas of the County. Historically, the County has experienced relatively slow growth and that trend is expected to continue for the foreseeable future.

Despite slow growth in financial resources, County management has worked hard to manage the increasing demands on services and infrastructure. Critical review and prioritization of proposed projects has allowed the County to support a reasonable amount of growth, and begin to develop the means to expand commercial development. A one-cent voter approved surtax has provided in excess of \$54 million for infrastructure improvements since January 2003. The improvements are helping to promote economic development and an overall improvement in quality of life for the citizens of Putnam County.

The County's unemployment rate of 8.3% for September 2014 is considerably higher than the State's rate of 5.8%, but is lower than the 10.1% rate for September 2013, a decrease of 17.8%. This is indicative of the recent economic uptick. The County historically lags the State during recoveries.

The outlook for future economic growth in the County has strengthened moderately from previous years. Some of the factors affecting future growth are as follows:

Property values throughout the County seem to have bottomed out in the previous fiscal year and are expected to trend upward for the foreseeable future. The anticipated increase in property tax revenues should allow the County to continue to provide needed services to the citizens of the County and to gradually increase the level of services that were adversely impacted due to recent statewide property tax reform.

The completion of the four lane Highway 207 from East Palatka to St. Augustine along with the widening to four lanes of Highway 20 between Palatka and Gainesville have greatly enhanced access to the County and its manufacturers and dramatically improved coastal evacuation routes.

Various festivals and special events, such as the staging of Bassmaster Elite Series fishing tournaments have drawn thousands of visitors to the area and have given the County regional and national exposure.

MAJOR INITIATIVES

The County continues to cope with issues created by property tax reform in 2007 and the subsequent passage of Amendment 1 which resulted in limiting local governments' growth and projections in annual revenue forecasting. Diminishing revenue, or at best, revenue that remains constant from one fiscal year to the next, creates a difficult situation for the County in being able to move forward on critical infrastructure projects as well as projects which would improve quality of life. These limited financial resources make it even more imperative that the County broaden its tax base through economic development and the creation of jobs, but efforts to do so have been hampered by the continued economic slowdown affecting the County and the rest of Florida. Some positive economic indicators are occurring in parts of Florida, but the trickle-down effect is slow to impact Putnam County.

The County, in concert with its economic development partners, is attempting to attract businesses and create jobs. The Business Park on St. John's Avenue should be a major attraction to companies and businesses considering relocation. Previously, the County, in partnership with a private developer, constructed a 52,000 square foot industrial shell building in the Park. This building remains available, and it is hoped that this will aid in attracting a prospect that has an interest in a facility which can be readily completed to expedite start-up in a new location. Some prospects have demonstrated interest in the building but none have followed through with a project to date. Successful marketing of this structure may lead to the construction of another building or the extension of infrastructure within the Park. Also,

the County has changed its future land use map to designate several properties throughout the County for large scale industrial use in order to provide some diversity in potential locations for businesses which may have an interest in Putnam County.

Improving roads through resurfacing, widening, and turning “dirt to pavement” will continue to be a major priority for the County, both now and in the future to improve quality of life and bolster efforts in economic development. The evaluation of alternative asphalt mixes has aided in stretching available dollars to maximize the number of miles that can be improved. While the one cent infrastructure surtax, approved in a referendum in September 2002, provides the primary source of revenue for these road projects, the County continues to pursue additional funding from both State and Federal government grants. Additionally, the Board of Commissioners adopted ordinances in May 2009 to increase gasoline taxes resulting in more revenue dedicated to improving transportation infrastructure. Proceeds from these increased gasoline taxes have been received since January 2010. Several roads were identified for improvement in the form of resurfacing and paving during the past year and surtax dollars and gasoline tax proceeds continue to be allocated in excess of \$2 million annually for capital outlay road projects.

Because the existing jail facility has exceeded inmate capacity on a daily basis, the County requested a needs assessment on the facility by the architect RQAW. It was presented in March 2011 and indicated that a 224 bed expansion, renovation of existing cells, and improved and expanded ancillary services was desirable. The County evaluated possible alternative construction options, i.e., pre-cast concrete, prefabricated steel cells, etc. and determined that the most economical construction method would be prefabricated steel. The project scope will consist of two (2) 228 bed pods, a medical/program facility, and an expansion of the kitchen storage/freezer area. Since the estimated cost was \$18.5 million, the Board of Commissioners filed an application in August 2012 for funding with USDA-Rural Development. The loan was not approved until June 2013. The County procured the services of a Construction Manager at Risk, Ajax Building Corporation, to work with the architect to finalize design of the project and to refine costs. When the project is completed, the existing cells will be deactivated and held for future renovation as dormitory space for misdemeanants and low-risk inmates. The Guaranteed Maximum Price is \$16.6 million and construction started in January 2015 with an expected completion date of January 2016.

The need for a centralized wastewater treatment system to augment the central water system in the East Putnam area is essential to abating pollution of the river, eliminating contamination of water supply wells and serving as a means to stimulate economic development. The County negotiated with the Florida Department of Corrections to partner in utilizing part of property under its control as a segue to a Regional County Wastewater System in that area. Leases and agreements for services have been executed, and a consulting engineering firm for the design, permitting and bidding of a wastewater system was approved. The design was reviewed by Florida Department of Environmental Protection and USDA-Rural Development, two of the funding entities. The bid for the first phase of the system was awarded to Ortega Industrial Contractors in January 2014 and work started in March 2014. Construction is expected to take approximately eighteen months.

In October 2006 the County implemented impact fees on new construction to generate revenue to offset the capital costs of providing infrastructure for essential County services that are impacted by growth. Ordinances were prepared to implement impact fees for schools, fire, transportation, EMS, and parks and recreation and collection of the fees began in April 2007. In February 2009 the County imposed a one year moratorium on impact fees as one means to help stimulate the local economy. In February 2010 the Board of Commissioners extended the moratorium for an additional twelve months, and in February 2011 the Board extended the moratorium for twenty-four months and did so again in February 2013. The County will use impact fees which it has on hand that are dedicated to recreation at the Tanglewyld facility and transportation fees on the East Pinellas Road project in the coming fiscal year.

Previously, the County was awarded a housing assistance grant for \$1.03 million under the Neighborhood Stabilization Program. These funds were used to acquire properties in foreclosure, renovate them, and put

them into a rental program for qualified individuals. The County has partnered with the Palatka Housing Authority to oversee and administer these rental units in the future. All program grant funds were expended by March 2014.

During fiscal year 2011 the County was awarded \$1.66 million in grant funds to upgrade the Drayton Island and Ft. Gates ferry landings. These ferries provide access from the mainland to Drayton Island and across the St. Johns River, respectively. The grant dollars, matched with local surtax funds, will be used for improving the landings, upgrading the barges and perhaps, acquiring a new push boat. Planning and project development has been underway during the year, and work should be initiated in the next fiscal year.

In order to make the Business Park a more attractive and viable facility for economic development the County extended the entry road from its current terminus to County road 309C. This first phase extension is only two lanes, but it will afford industrial prospects an enhanced visual of the Park and give our economic development professionals a talking point in their recruitment efforts. Successful recruitment of a prospect will enable the County to apply for grant funds to assist with additional infrastructure improvements in the form of utility extensions and road widening. This project cost approximately \$1.5 million and was completed during the first quarter of 2014. The County secured grant funds from the Department of Economic Opportunity in February 2014 to undertake stormwater permitting and platting of the Business Park to enhance its marketability.

County buildings represent some of the local government's major assets, and the County, through its buildings and grounds personnel, makes a major effort to maintain its facilities in good condition. Built in 1909 and expanded in the 1960's, the courthouse houses the majority of the Clerk of Court personnel, courtrooms and judicial officials. Not likely to be replaced in the near future, recent years have seen the installation of a new mechanical system and a new roof on this venerable building. A window replacement project completed in 2014 provided environmental and acoustical efficiencies and improved aesthetics. These major projects extend the useful life of the facility and help to maintain it as a functional work place. An interior renovation to upgrade and modernize courtrooms, public areas and restrooms will occur in the next fiscal year.

A Master Plan for the central landfill was previously developed by the county's consulting engineers. It recommended the construction of future cells and the continued disposal of solid waste through the mining of closed cells. An area of groundwater contamination where the existing, closed, unlined landfill is located needs to be remediated in compliance with FDEP regulations and the mining option is one means to accomplish this. The County awarded a contract for mining fifteen acres in an unlined area of the landfill that had been used and closed prior to the EPA requirements that liners be installed to contain contamination. The County owns 1,562 acres in and around the landfill so the ability to provide for citizens' solid waste disposal needs for generations is protected. The Master Plan also identified areas of potential significant costs which the County could incur in the short term to address contamination remediation, methane gas recovery, additional cell construction, leachate collection and treatment, and increased current operating costs. Out of concern for the ramifications that these increased costs could have on the solid waste assessment currently being paid by each residential household, and in recognition of the potential positive financial benefits on the overall budget for the County resulting from an influx of cash and a revenue stream over a fixed period of time, the County proceeded to develop a Request for Proposals (RFP) to sell a small portion of the total acreage at the landfill.

It was hoped that privatization of a section of the landfill would eliminate the need for the aforementioned significant capital expenditures and provide fiscal relief to occupants of residential households. Responses to the RFP were received in March 2014. The proposal most favorable to the County would have provided immense financial benefit over the projected life of the part of the landfill covered by the proposal. Controversy developed regarding the sale of the property, and the Board of Commissioners appointed a fifteen member Solid Waste Advisory Task Force to make a recommendation on the matter. The Task Force recommended that the property remain under the ownership of the County, and in July

2014, a majority of the Board of Commissioners voted to reject the proposal. The solid waste assessment for FY14-15 was increased by nearly 60%. Subsequently, the Board appointed a ten member Solid Waste Advisory Board to recommend a future direction for the County on solid waste matters. That recommendation is expected in the Spring of 2015.

In July 2014 the County awarded a bid to renovate the Judy Rawson Building at the fairgrounds. Funding was provided by a partnership with the Fair Authority, the State of Florida, and the County. The project should be completed in the Spring 2015.

The County has partnered with the Florida Department of Transportation and Florida Power and Light to install lights on concrete poles along the commercial corridor in East Palatka extending from Memorial Bridge to the weigh station. This enhancement to that corridor, along with the utility infrastructure of water and sewer, may stimulate additional economic development in that area.

Grant funding from the Florida Department of Transportation has been secured for the resurfacing of West River Road. The County will augment those funds with local surtax funds to complete the project. Following design and bidding, it is expected that this work will begin in the Spring of 2015.

Each passing year puts increasing pressure on the County to provide services, maintain quality of life, and protect life and property with limited and diminishing financial resources. These are demands that soon may be unattainable without increasing the tax burden on the public or considering service level reductions that may not be acceptable or wise.

In the most recent fiscal years the County has used an unprecedented amount of cash reserves to balance its budget to maintain service levels. The continued erosion of cash reserves weakens the County's financial stability. This is a trend that should not continue unabated.

The coming fiscal year will provide challenges for the County as it deals with completion of the jail expansion project, the East Putnam wastewater system construction, and future direction of its solid waste program. The inevitable struggle to balance the budget and maintain service levels without increasing the burden on taxpayers will present its own set of challenges. The County must also turn its attention to some discussion and forethought regarding the continuation of the surtax used to provide infrastructure under the Better Place Plan. Approximately \$46 million has been spent to date on capital projects that almost certainly would never have occurred without this funding source. Roads, communication towers, senior centers, libraries and recreation areas are some of the public facilities positively impacted by this program.

FINANCIAL POLICIES

General Fund Balance: During FY2014 the General Fund's financial position weakened slightly due to recent economic conditions. The County, however, was able to continue to provide all customary services and remain fiscally healthy. In recent years, County Management focused on maintaining or increasing unassigned fund balance by implementing reductions in personnel through attrition, scrutinizing operating expenditures and postponing some capital expenditures. Since the economic downturn of 2008, the County has been able to maintain the General Fund's unassigned fund balance above the level required by the County's Fund Balance Reserve Policy.

Cash Management: In accordance with Section 218.415, Florida Statutes, the County adopted an investment policy, which guides the investment of County surplus funds. This policy establishes investment objectives, maturity and liquidity requirements, portfolio composition, risk and diversification requirements and authorized investments. This policy allows the County to achieve market rates of return using safety, liquidity and yield, in that order of priority, as its three main objectives. While rates of return were low, this policy helped assure that the County did not sustain any losses in the recent market downturn.

LONG-TERM FINANCING PLANNING

The County's long-term Capital Improvement Plan serves as the starting point in the determination of the need for future financing, however, the decision to issue debt is made on a case by case basis after careful evaluation of all relevant factors. Some of the factors that are considered include the following:

- Current constraints under existing debt covenants
- The County's current financial condition
- Current market conditions, including current interest rates
- The type, availability and stability of revenues pledged for debt repayment
- Evaluation between the availability of internal and external funding sources

The County's responsiveness to emerging economic challenges and its careful long-range planning have been key factors in Putnam County's fiscal health. Fiscal conservatism, a streamlined budget, and operating efficiencies have resulted in a solid financial position for the County at the close of FY 2014.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the year ended September 30, 2013. This was the 30th consecutive year the County has received this prestigious award.

In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the requirements of the Certificate of Achievement Program. This report will be submitted to the GFOA to determine its eligibility for another certificate.

Acknowledgments: A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the Finance Department staff of the Office of Clerk of Courts. Each member of the department has our sincere appreciation for the contributions made in the presentation of this report. We thank the Board of County Commissioners and the Constitutional Officers for their leadership and support in planning the financial operations of the County in a responsible and progressive manner. We would also like to recognize and thank the members of Carr, Riggs & Ingram, LLC, our independent auditors; Mr. Scott Fleming, Assistant Director of Finance; Ms. Linda Vining, Staff Accountant, Susan Frank, Senior Accountant and Ms. Tracy Sims, Administrative Assistant; for their valuable assistance and contributions toward this effort.

Respectfully submitted,



Tim Smith
Clerk of the Circuit Court



John H. Jones, CPA, CIA
Director of Finance

Financial Section





Carr, Riggs & Ingram, LLC
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Palatka, Florida 32177

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INDEPENDENT AUDITOR'S REPORT

The Honorable County Commissioners
Putnam County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2014, and the respective changes in financial position and cash flows where applicable thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, information listed in the table of contents as "supplementary information", including the Schedule of Expenditures of Federal Awards and State Financial Assistance, which is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, Rules of the Auditor General, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2015 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Cary Riggs & Ingram, L.L.C.

Palatka, Florida
March 24, 2015

Management's Discussion & Analysis



PUTNAM COUNTY, FLORIDA
Management's Discussion and Analysis
September 30, 2014

The County's discussion and analysis is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2014. It is intended to provide a broad overview using a short-term and long-term analysis of the County's activities based on information in the financial report and fiscal policies that have been adopted by the Board of County Commissioners. Please read it in conjunction with the Letter of Transmittal and the County's financial statements. *All amounts, unless otherwise indicated, are expressed in thousands of dollars.*

Financial Highlights

Government-wide Statements

- Putnam County's assets and deferred outflows of resources exceeded its liabilities at September 30, 2014 by \$166,027 (*net position*). Of this amount, \$14,607 may be used to meet the government's ongoing obligations to citizens and creditors.
- Total net position is comprised of the following:
 - 1) Net Investment in Capital Assets of \$131,856, include property, equipment, intangibles and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets.
 - 2) Net position of \$19,564 is restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
 - 3) \$10,243 of governmental net position and \$4,364 of business-type net position represents the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's total net position increased \$6,911 over the previous year with a decrease of \$590 resulting from governmental activities and an increase of \$7,501 resulting from business activities.

Fund Statements

- At September 30, 2014, the County's governmental funds reported combined ending fund balances of \$31,749, a decrease of \$624 in comparison with the prior fiscal year.
- At September 30, 2014, unassigned fund balance for the General Fund (a major fund) was \$7,370 or 17.0% of General Fund operating revenue. This is within the Government Finance Officers Association's Recommended Practices guidelines for fund balance levels. The General Fund Cash and Equivalent balance at year end was \$10,554.
- Governmental Fund revenues increased \$806 or 1.3% from the prior year. All categories of revenue decreased from the previous year except for Taxes, Fines and Forfeitures, and Special Assessments which increased by \$2,184, \$78, and \$763 respectively. Revenue decreases were as follows: Licenses and Permits, \$23; Intergovernmental Revenue, \$1,688; Charges for Services, \$358; and Miscellaneous, \$150.

- The County's outstanding governmental long-term obligations decreased by \$1,743. The change was due to the following: payment of outstanding principal in the amount of \$2,114; a decrease in Medicaid obligation of \$83; an increase in OPEB liability of \$576; and a decrease of accrued compensated absences in the amount of \$122.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Putnam County's Comprehensive Annual Financial Report (CAFR). The CAFR contains the Basic Financial Statements which include three components: Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements. The report also contains the Statistical Section, Compliance Section, and Other Supplementary Information.

Government-wide Financial Statements

The *Government-wide Financial Statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. These statements include a *Statement of Net Position* and a *Statement of Activities*.

- The *Statement of Net Position* presents information on all of the County's assets, deferred outflows of resources and liabilities, with the difference between sum of assets and deferred outflows of resources minus liabilities reported as net position. Changes in net position over time may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Please refer to the Notes to the Financial Statements for further elaboration regarding direct expenses and program versus general revenues.

The *Government-wide Financial Statements* show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, court related activities, and culture and recreation. Business-type activities of the County are the Water and Wastewater Utility System, Port Authority and the Waste Management System.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. The fund statements focus on the *major* funds of the County (i.e., the most significant funds, either quantitatively or qualitatively). All of the County's funds may be divided into three categories: *governmental*, *proprietary* and *fiduciary* funds.

Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as *governmental activities* in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the *Balance Sheet-Governmental Funds* and the *Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds*, respectively, in the *Basic Financial Statements*.

Governmental funds presented individually in the County's statements include two major funds: the General Fund and the Better Place Plan Fund. Although there are numerous smaller governmental funds in the County, they have been presented in a total column labeled as *Other Governmental Funds*. Budget and actual comparison statements are also presented as *Required Supplementary Information (RSI)* for the General Fund and for each major special revenue fund with an annually adopted budget, if any. Combining statements for the County's non-major funds and budget and actual comparison schedules for any non-major funds or major capital project funds with annually appropriated budgets are presented in the *Supplemental Information* section of this report.

Proprietary funds

The *Proprietary Fund Financial Statements* may be found in the *Basic Financial Statements*. The County maintains two different types of proprietary funds. *Enterprise funds* are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The County uses enterprise funds to account for its Water and Wastewater Utility System, Port Authority and its Waste Management System. *Internal Service Funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Fleet Maintenance, Group Insurance Reserve and Risk Management Funds. These programs are included within governmental activities in the Government-wide Financial Statements because they predominantly benefit governmental rather than business-type functions. The internal service funds are combined into a single presentation in the Proprietary Fund Financial Statements. Individual fund data for the internal service funds are provided in the *Supplemental Information* section of the report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. *Agency funds* are the only type of fiduciary fund used by the County. The amounts in these fiduciary funds are not included in the Government-wide Financial Statements because the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Net Position-Fiduciary Funds* in the *Basic Financial Statements* is provided for information on the fiduciary funds. In addition, the individual agency funds are presented in the *Supplemental Information* section of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

Other Information

Combining and individual statements and schedules referred to earlier, which present more detailed views of nonmajor funds, as well as individual fund budget and actual comparison schedules for the nonmajor funds and major capital project fund, are found in the *Supplemental Information* section of the Financial Statements.

Government-wide Financial Analysis

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities by \$166,027 at the close of the fiscal year ended September 30, 2014. By far the largest portion of the County's net position, \$131,856 or 79.5%, reflects its investment in capital assets such as land, buildings, infrastructure, intangibles and equipment, less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to its citizens. Consequently, these assets are *not available* for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

Putnam County
Summary Statement of Net Position
(amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total		Percent Change
	2014	2013	2014	2013	2014	2013	
Cash and Investments	\$ 33,284	\$ 38,007	\$ 15,313	\$ 11,328	\$ 48,597	\$ 49,335	-1.5%
Other Current Assets	4,938	5,968	(104)	330	4,834	6,298	-23.2%
Capital Assets, Net	111,140	111,997	49,795	43,143	160,935	155,140	3.7%
Total Assets	149,362	155,972	65,004	54,801	214,366	210,773	1.7%
Deferred Outflows of Resources	384	587	-	-	384	587	-34.6%
Current Liabilities	4,449	8,726	3,061	810	7,510	9,536	-21.2%
Interest Rate Swaps	384	587	-	-	384	587	
Long-Term Obligations	11,382	13,125	29,447	28,996	40,829	42,121	-3.1%
Total Liabilities	16,215	22,438	32,508	29,806	48,723	52,244	-6.7%
Net Position:							
Net Investment in							
Capital Assets	103,724	103,227	28,132	25,416	131,856	128,643	2.5%
Restricted	19,564	22,794	-	-	19,564	22,794	-14.2%
Unrestricted	10,243	8,100	4,364	(421)	14,607	7,679	90.2%
TOTAL NET POSITION	\$ 133,531	\$ 134,121	\$ 32,496	\$ 24,995	\$ 166,027	\$ 159,116	4.3%

An additional portion of the County's net position, \$19,564, is restricted, meaning it is subject to constraints on how the funds may be used, such as by laws, grantors, debt covenants, regulations or capital projects. At the end of the current fiscal year, the County is able to report positive balances in all three categories of net position, for the government as a whole, as well as for its separate governmental and business-type activities.

Change in Net Position

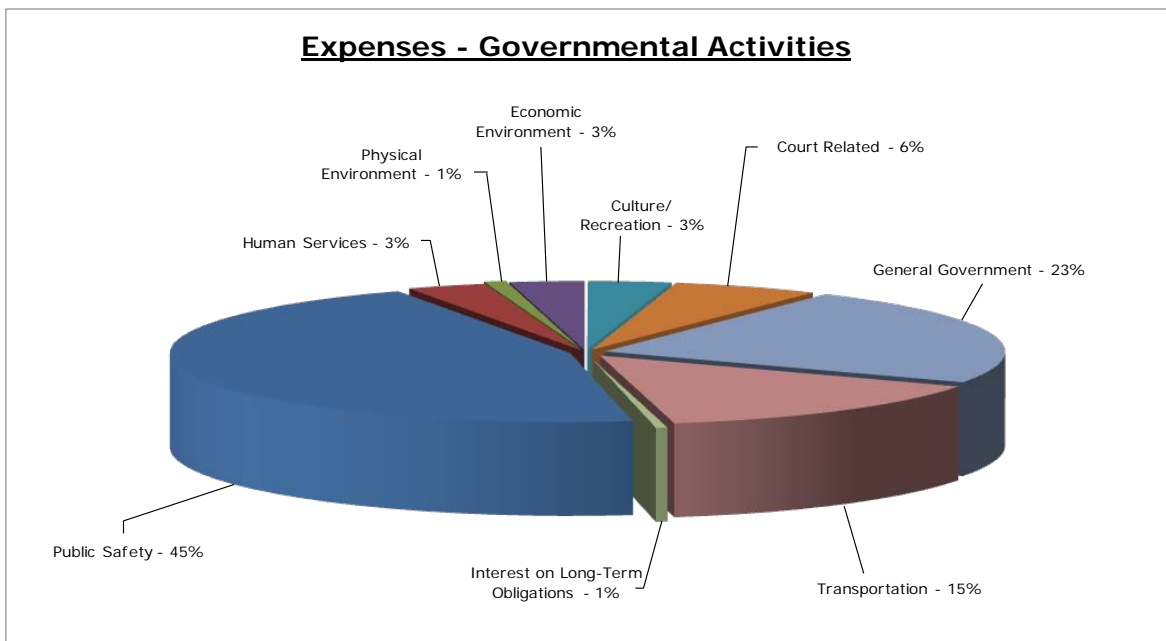
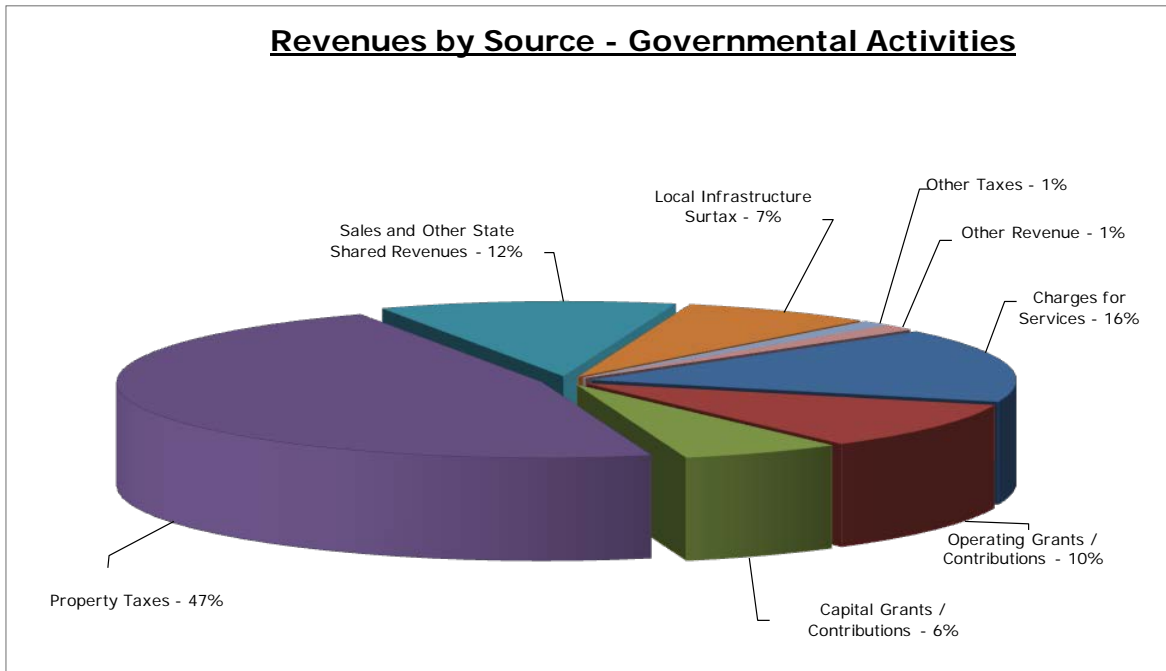
Governmental activities decreased the County's net position by (\$590). This decrease resulted from the following: capital asset acquisitions and disposals \$6,473; the recognition of (\$7,336) of depreciation expense; principal payments of \$2,113; the recognition of grants receivable of \$571; the recognition of accrued interest expense of \$17; the recognition of unearned revenues of \$416; the recognition of \$124 expense for compensated absences; the recognition of (\$569) expense for Other Postemployment Benefit (OPEB) obligations; the recognition of \$83 expense for Medicaid obligation; the inclusion of Internal Service Funds in governmental activities in the amount of (\$1,858); and a (\$624) decrease in the fund balance total for the Governmental Funds.

Putnam County, Florida
Summary Statement of Net Position
(amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total		Percent Change
	2014	2013	2014	2013	2014	2013	
Revenues:							
Program revenues:							
Charges for services	\$ 10,450	\$ 9,637	\$ 10,094	\$ 8,934	\$ 20,544	\$ 18,571	10.6%
Operating grants and contributions	6,697	7,858	91	70	6,788	7,928	-14.4%
Capital grants and contributions	4,011	4,120	4,080	-	8,091	4,120	96.4%
General revenues:							
Property taxes	31,152	29,505	-	-	31,152	29,505	5.6%
Sales and other state shared revenues	7,457	7,149	-	-	7,457	7,149	4.3%
Local Infrastructure Surtax	4,825	4,586	-	-	4,825	4,586	5.2%
Other taxes	741	694	-	-	741	694	6.8%
Other revenue	812	860	170	35	982	895	9.7%
Total revenues	66,145	64,409	14,435	9,039	80,580	73,448	9.7%
Expenses:							
General Government	15,263	15,273	-	-	15,263	15,273	-0.1%
Public Safety	30,024	29,054	-	-	30,024	29,054	3.3%
Physical Environment	589	561	-	-	589	561	5.0%
Transportation	9,668	9,230	-	-	9,668	9,230	4.7%
Economic Environment	1,995	1,711	-	-	1,995	1,711	16.6%
Human Services	2,125	2,287	-	-	2,125	2,287	-7.1%
Culture/Recreation	2,227	2,010	-	-	2,227	2,010	10.8%
Court Related	3,922	3,687	-	-	3,922	3,687	6.4%
Interest on L-T Obligations	307	399	-	-	307	399	-23.1%
Water and Wastewater	-	-	1,893	1,955	1,893	1,955	-3.2%
Solid Waste	-	-	5,358	6,958	5,358	6,958	-23.0%
Port Authority	-	-	298	166	298	166	79.5%
Total Expenses	66,120	64,212	7,549	9,079	73,669	73,291	0.5%
Increase in Net Position							
Before Transfers	25	197	6,886	(40)	6,911	157	
Transfers	(615)	(837)	615	837	-	-	
Increase (Decrease) in net position	(590)	(640)	7,501	797	6,911	157	
Net Position - Beginning of Year	134,121	134,761	24,995	24,198	159,116	158,959	
Net Position - End of Year	\$ 133,531	\$ 134,121	\$ 32,496	\$ 24,995	\$ 166,027	\$ 159,116	4.3%

Governmental Activities

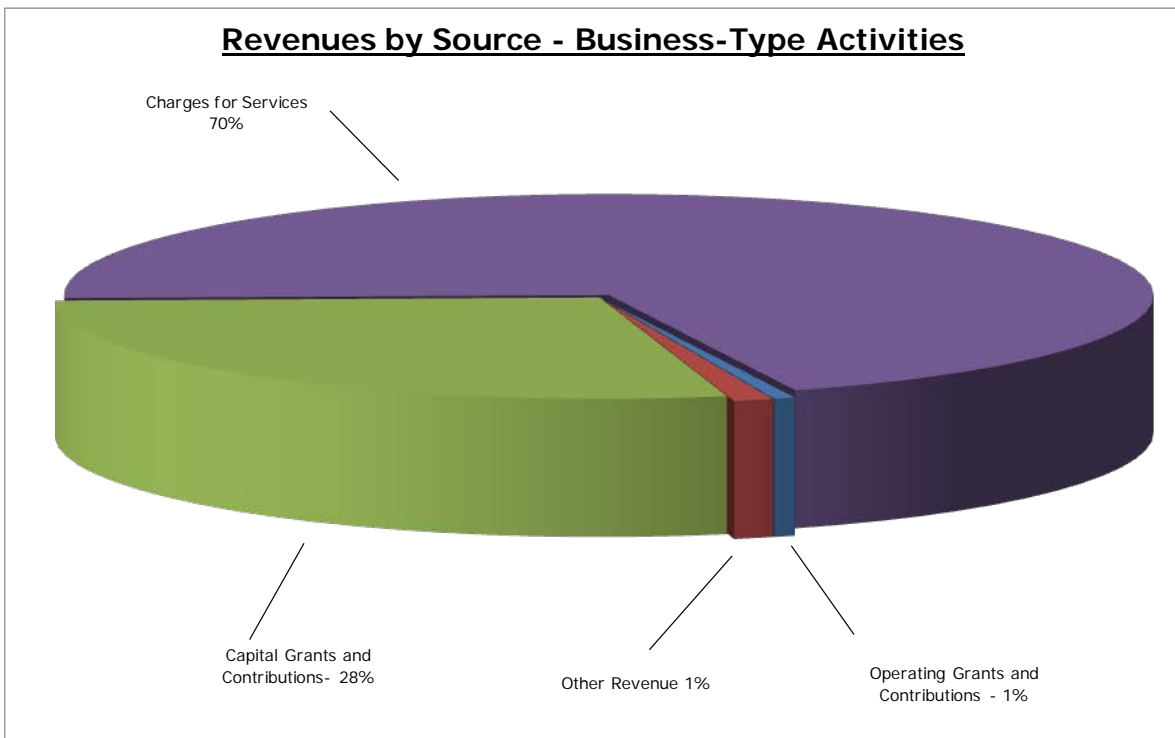
The County's overall financial position improved in comparison to the previous year. Total net position increased \$6,911 over the prior year with a decrease of \$590 resulting from governmental activities and an increase of \$7,501 resulting from business-type activities. The reasons for these changes are the same as enumerated above in the discussion of the statement of net position and on the following page under the caption of Business-Type Activities.



Business-type Activities

Business-type activities increased the County's net position by \$7,501. Key elements resulting in the decrease are as follows:

- Depreciation expense for the Waste Management Fund decreased \$703 from the previous year due to an increased landfill capacity from the mining of existing cells.
- Closure and Long-Term Care Costs for the Waste Management Fund decreased \$1,132 from the previous year due to a recalculation of the Landfill's overall capacity.
- Grant revenue for the East Putnam Water Fund increased \$4,080 from the previous year.



Financial Analysis of the County's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Government-wide Financial Statements. For the year ended September 30, 2014, the net decrease in fund balances per the Governmental Funds Financial Statements totaled (\$624) while the governmental activities column of the Government-wide Financial Statements reported a decrease of (\$590) in net position. A detailed reconciliation between these two amounts is provided on page 6 of the accompanying Financial Statements.

Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2014, the County's governmental funds reported combined ending fund balances of \$31,749. Of the total governmental fund balance, \$6,524 constitutes unassigned fund balance, which is available for spending within each particular fund. The remainder of the fund balance is \$230 that is non-spendable (primarily \$159 for Road Projects); \$19,327 is restricted (primarily \$7,656 for Better Place Plan – Capital, \$1,810 for Fire Protection, \$1,500 for Court Improvement, and \$2,665 for Road Projects); \$421 is committed for the Sheriff's commissary; and \$5,247 is assigned (primarily \$5,202 for subsequent year's expenditures).

The following funds experienced the most significant changes in fund balance for the year: the General Fund decreased \$1,223 largely due to transfers to support the Transportation Fund (\$907) and other funds; the Better Place Plan Fund (a major fund) increased \$1,427 as the result of intentionally accumulating funds for future capital expenditures; the Capital Projects Fund decreased \$801 due to capital outlay for the County's jail expansion project.

Proprietary Funds

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. Two of the proprietary funds (Waste Management and East Putnam Water) are major funds. At September 30, 2014, total net position amounted to \$32,496, an increase of \$7,501 from the prior fiscal year. Unrestricted net position totaled \$4,364. Other factors concerning the finances of the Proprietary Funds were previously addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 49 of the accompanying Financial Statements. Primary variances between original and final budgeted amounts for the year are composed of the following:

- Intergovernmental revenues were increased by \$522 to account for unanticipated grant revenues received. The majority of the grant revenues received were used by the Sheriff for various law enforcement activities. Charges for Services increased by \$67 to account for unanticipated excess revenue generated mainly by the Clerk of Courts.

A comparison of actual revenues versus the final budget reflects that Charges for Services revenue was \$248 less than the budgeted projection. This decrease was largely due to the current economic environment. Tax revenue and Intergovernmental revenue were \$1,453 and \$184 more than budgeted projections, respectively. This was attributable to higher than anticipated tax collections and additional grant funds received.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$2,199 under final budget. General Government, Public Safety, and Human Services expenditures were respectively \$1,039, \$433, and \$269 under budget projections because of sound/conservative fiscal management. Additionally, Reserves for Contingencies of \$209 were not needed during the year.

Capital Asset and Debt Administration

Putnam County Capital Assets
(Net of Depreciation)
(amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total		Percent Change
	2014	2013	2014	2013	2014	2013	
Land	\$ 21,109	\$ 21,091	\$ 6,176	\$ 6,176	\$ 27,285	\$ 27,267	0.1%
Intangible Assets	709	771	-	-	709	771	-8.0%
Buildings and Improvements	20,770	20,811	1,903	2,017	22,673	22,828	-0.7%
Equipment	5,999	7,355	1,418	1,395	7,417	8,750	-15.2%
Infrastructure	61,418	61,458	-	-	61,418	61,458	-0.1%
Water and Sewer Distribution System	-	-	27,570	28,375	27,570	28,375	-2.8%
Landfill	-	-	4,146	2,422	4,146	2,422	71.2%
Construction in Progress	1,134	511	8,582	2,758	9,716	3,269	197.2%
Total Capital Assets, Net	<u>\$ 111,139</u>	<u>\$ 111,997</u>	<u>\$ 49,795</u>	<u>\$ 43,143</u>	<u>\$ 160,934</u>	<u>\$ 155,140</u>	3.7%

Capital Assets

The County's financial statements present capital assets in two groups: those assets subject to depreciation such as infrastructure, equipment, operational facilities, intangible assets, and those assets not subject to depreciation such as land and construction in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2014, amounts to \$160,934 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, computer software, infrastructure (including roads and bridges), construction in progress, the Landfill, and the Water and Sewer Distribution System. Currently, infrastructure, land, and buildings and improvements represent the largest components of governmental capital assets.

Major capital asset events completed during the current fiscal year include the following:

- Emergency Services constructed a storage building totaling \$545.
- Sanitation improved the landfill by "mining" totaling \$1,198.
- The County continued its program to resurface, widen and add paved roads and sidewalks during the year at a capitalized cost of \$3,010.
- The Sheriff purchased new vehicles totaling \$789.

Additional information on the County's Capital Assets may be found in Note 8 beginning on page 30 of the accompanying Financial Statements.

Long-term Obligations

County-wide, total long-term debt obligations owed to outside institutions decreased by \$3,496 from the prior year, the total long-term liability for Other Postemployment Benefits increased by \$594, and the total long-term obligation for compensated absences decreased by approximately \$113. Accrued landfill closure and long-term care costs decreased by a net of \$1,611.

Throughout fiscal year 2014, the County's governmental activities and business-type activities did not enter into any new capital lease agreements.

Governmental Activities:

- The County made the following principal payments during the year: special assessment debt - \$317, notes payable - \$1,429, capital leases - \$368, and Medicaid obligation - \$83.
- Governmental obligations for compensated absences decreased \$122 or 5.4% to \$2,135.

**Putnam County, FL
Long-Term Debt Obligations
(amounts expressed in thousands)**

	Governmental Activities		Business-type Activities		Total		Percent Change
	2014	2013	2014	2013	2014	2013	
Revenue Bonds	\$ -	\$ -	\$ 6,033	\$ 6,110	6,033	6,110	-
Special Assessment Debt	652	969	-	-	652	969	-32.7%
Notes Payable	5,942	7,371	9,764	10,693	15,706	18,064	-13.1%
Capital Lease Obligations	62	430	631	924	693	1,354	-48.8%
Medicaid Obligation	250	333	-	-	250	333	N/A
Total	\$ 6,906	\$ 9,103	\$ 16,428	\$ 17,727	\$ 23,334	\$ 26,830	-13.0%

Business-type Activities:

- The following principal payments were made during the year: notes payable - \$928, revenue bonds - \$77, and capital leases - \$293.
- Accrued landfill closure and post-closure costs were decreased by \$1,393 due to a change in accounting estimate that resulted when an engineering study revealed more than expected remaining capacity within the active cells. That decrease was in addition to a reduction of \$218 due to reduced long-term care cost estimates.
- Obligations for compensated absences increased by \$9, or 14.5%, to \$71.

Additional information on the County's long-term obligations can be found in Note 9 beginning on page 31 of the accompanying Financial Statements.

Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for the County for September 2014 was 8.3%. This represents a significant decrease over the previous year's 9.9%.
- The taxable value of real property decreased 0.5%, while the taxable value of personal property increased 10.7% in the 2014 fiscal year.
- Building permit activity revenues decreased approximately 5.9% from the prior year.
- The population decreased slightly from the prior year to an estimated 72,523 from 72,763.

During the current fiscal year, the unassigned fund balance in the General Fund increased \$1,202 or 19.5% to \$7,370. The overall fund balance in the General Fund decreased \$1,223 or 8.8% from the previous year to \$12,689. The decrease was primarily the result of increased transfers to support other funds. The ad valorem tax rate changed to 8.900 mils for fiscal year 2014, up from 8.5765 mils in the previous year.

Requests for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the Putnam County Clerk of Courts, Finance and Accounting, P.O. Box 758, Palatka, Florida 32178-0758. Additional financial information can be found on our website at <http://www.putnam-fl.com/coc/> and click on *Clerks in the Sunshine*.



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Basic Financial Statements



Putnam County, Florida
Statement of Net Position
September 30, 2014

	<u>Primary Government</u>			<u>Component Unit</u>
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>	<u>Putnam County Development Authority</u>
ASSETS				
Cash and Equivalents	\$ 32,354,718	\$ 4,683,622	\$ 37,038,340	\$ 243,951
Investments	929,218	-	929,218	-
Receivables	1,474,719	311,171	1,785,890	-
Internal Balances	450,000	(450,000)	-	-
Due From Other Governments	2,577,517	34,775	2,612,292	-
Inventory	246,767	-	246,767	-
Prepays	176,179	-	176,179	-
Other Assets	13,530	-	13,530	-
Restricted Cash and Equivalents	-	3,669,584	3,669,584	-
Restricted Investments	-	6,960,165	6,960,165	-
Capital Assets:				
Non-Depreciable	22,242,631	14,758,223	37,000,854	473,854
Depreciable, Net	88,896,822	35,036,658	123,933,480	93,295
TOTAL ASSETS	149,362,101	65,004,198	214,366,299	811,100
DEFERRED OUTFLOWS OF RESOURCES				
Derivative Instruments-Interest Rate Swaps	383,856	-	383,856	-
LIABILITIES				
Accounts Payable and Accrued				
Liabilities	2,382,327	2,663,520	5,045,847	184
Other Liabilities	2,044,889	64,505	2,109,394	-
Unearned Revenue	22,406	332,657	355,063	-
Derivative Instruments-Interest Rate Swaps	383,856	-	383,856	-
Noncurrent Liabilities:				
Due Within One Year	3,116,411	5,129,944	8,246,355	-
Due in More Than One Year	8,265,429	24,317,233	32,582,662	-
TOTAL LIABILITIES	16,215,318	32,507,859	48,723,177	184
NET POSITION				
Net Investment In Capital Assets	103,723,550	28,132,012	131,855,562	567,149
Restricted For:				
Affordable Housing Assistance	773,077	-	773,077	-
Court Functions and Courthouse				
Improvements	2,009,698	-	2,009,698	-
Fire Protection	1,778,345	-	1,778,345	-
Law Enforcement and Other Public Safety	1,494,394	-	1,494,394	-
Road and Bridge Maintenance	857,540	-	857,540	-
Capital Projects	10,145,425	-	10,145,425	-
Public Records Modernization	1,237,923	-	1,237,923	-
Fishing Improvement	435,972	-	435,972	-
Tourist Development	469,577	-	469,577	-
Water and Sewer Utilities	214,650	-	214,650	-
Other Purposes	147,712	-	147,712	-
Unrestricted	10,242,776	4,364,327	14,607,103	243,767
TOTAL NET POSITION	\$ 133,530,639	\$ 32,496,339	\$ 166,026,978	\$ 810,916

See accompanying notes.

Putnam County, Florida
Statement of Activities
For the Year Ended September 30, 2014

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			Component Unit Putnam Co Develop. Auth.
	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Governmental Activities	Business-type Activities	Total	
PRIMARY GOVERNMENT:								
GOVERNMENTAL ACTIVITIES:								
General Government	\$ 15,262,970	\$ 3,465,000	\$ 96,087	\$ -	\$ (11,701,883)	\$ -	\$ (11,701,883)	\$ -
Public Safety	30,023,992	4,447,940	1,034,744	77,785	(24,463,523)	-	(24,463,523)	-
Physical Environment	588,965	187,174	29,456	-	(372,335)	-	(372,335)	-
Transportation	9,667,973	658,545	3,628,082	3,332,676	(2,048,670)	-	(2,048,670)	-
Economic Environment	1,995,483	-	369,747	568,322	(1,057,414)	-	(1,057,414)	-
Human Services	2,125,020	174,759	22,396	31,817	(1,896,048)	-	(1,896,048)	-
Culture and Recreation	2,226,544	85,955	205,924	-	(1,934,665)	-	(1,934,665)	-
Court Related	3,921,791	1,430,873	1,310,272	-	(1,180,646)	-	(1,180,646)	-
Interest on Long-Term Debt	307,217	-	-	-	(307,217)	-	(307,217)	-
TOTAL GOVERNMENTAL ACTIVITIES	66,119,955	10,450,246	6,696,708	4,010,600	(44,962,401)	-	(44,962,401)	-
BUSINESS-TYPE ACTIVITIES:								
Water and Wastewater System	1,892,357	1,071,317	-	4,080,327	-	3,259,287	3,259,287	-
Solid Waste	5,358,094	8,848,338	90,909	-	-	3,581,153	3,581,153	-
Port Authority	298,250	174,344	-	-	-	(123,906)	(123,906)	-
TOTAL BUSINESS-TYPE ACTIVITIES	7,548,701	10,093,999	90,909	4,080,327	-	6,716,534	6,716,534	-
TOTAL PRIMARY GOVERNMENT	\$ 73,668,656	\$ 20,544,245	\$ 6,787,617	\$ 8,090,927	(44,962,401)	6,716,534	(38,245,867)	-
COMPONENT UNIT:								
Putnam County Development Authority	\$ 28,118	\$ 9,085	\$ -	\$ -	-	-	-	(19,033)
GENERAL REVENUES:								
Property Taxes					31,152,255	-	31,152,255	-
Sales Taxes					2,457,239	-	2,457,239	-
Unrestricted State Shared Revenues					4,999,771	-	4,999,771	-
Local Infrastructure Surtax					4,824,959	-	4,824,959	-
Tourist Development Tax					276,155	-	276,155	-
Communications Service Tax					464,446	-	464,446	-
Investment Earnings					35,779	35,513	71,292	387
Gain on Sale of Capital Assets					-	133,873	133,873	-
Miscellaneous					776,286	244	776,530	-
Transfers					(614,714)	614,714	-	-
TOTAL GENERAL REVENUES AND TRANSFERS					44,372,176	784,344	45,156,520	387
CHANGE IN NET POSITION					(590,225)	7,500,878	6,910,653	(18,646)
NET POSITION - BEGINNING OF YEAR					134,120,864	24,995,461	159,116,325	829,562
NET POSITION - END OF YEAR					\$ 133,530,639	\$ 32,496,339	\$ 166,026,978	\$ 810,916

See accompanying notes.

Putnam County, Florida
Balance Sheet – Governmental Funds
September 30, 2014

	General Fund	Better Place Plan Fund	Other Governmental Funds	Total Governmental Funds
<u>ASSETS</u>				
Cash and Equivalents	\$ 10,553,545	\$ 7,580,873	\$ 11,941,110	\$ 30,075,528
Investments	297,973	-	631,245	929,218
Receivables	1,420,221	-	54,498	1,474,719
Due From Other Funds	2,370,000	363,838	1,744	2,735,582
Due From Other Governments	683,218	309,963	1,547,467	2,540,648
Inventory	53,900	-	-	53,900
Prepays	10,012	-	166,167	176,179
Other Assets	12,288	-	-	12,288
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	15,401,157	8,254,674	14,342,231	37,998,062
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>
<u>LIABILITIES AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	1,172,521	598,641	521,037	2,292,199
Due to Other Funds	1,744	-	1,533,838	1,535,582
Due to Other Governments	83,332	-	303,469	386,801
Unearned Revenue	22,406	-	-	22,406
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	1,280,003	598,641	2,358,344	4,236,988
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	1,432,648	-	579,047	2,011,695
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Nonspendable	63,912	-	166,167	230,079
Restricted	52,143	7,656,033	11,618,469	19,326,645
Committed	-	-	421,560	421,560
Assigned	5,202,276	-	44,687	5,246,963
Unassigned	7,370,175	-	(846,043)	6,524,132
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	12,688,506	7,656,033	11,404,840	31,749,379
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 15,401,157	\$ 8,254,674	\$ 14,342,231	\$ 37,998,062
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

See accompanying notes.

Putnam County, Florida
Reconciliation of the Balance Sheet to the Statement of Net Position-
Governmental Funds
September 30, 2014

FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		\$ 31,749,379
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
<p>Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.</p>		
Capital Assets - Net.....		111,103,408
<p>Certain receivables are not available in the current period and therefore are not recognized as revenues in the Governmental Funds.....</p>		
		2,011,695
<p>Interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.</p>		
Accrued Interest on Long-term Debt		(59,557)
<p>Long-term liabilities do not require the use of current financial resources and are not reported in the funds.</p>		
Long-Term Debt	(6,594,181)	
Capital Lease Obligations	(62,150)	
Compensated Absences	(2,102,000)	
Medicaid Obligation	(250,000)	
OPEB Obligations	<u>(2,315,794)</u>	
		(11,324,125)
<p>Internal service funds are used by management to charge the costs of fleet maintenance and insurance activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position because they primarily serve governmental activities of the county.</p>		
Internal Service Funds		<u>49,839</u>
Net Position of Governmental Activities		<u><u>\$ 133,530,639</u></u>

See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances –
Governmental Funds
For the Year Ended September 30, 2014

	<u>General Fund</u>	<u>Better Place Plan Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>REVENUES</u>				
Taxes	\$29,473,377	\$ 4,824,959	\$ 5,402,483	\$39,700,819
Licenses and Permits	341,296	-	45,042	386,338
Intergovernmental	8,089,352	-	6,684,600	14,773,952
Charges for Services	5,041,188	-	1,592,680	6,633,868
Fines and Forfeitures	56,241	-	357,940	414,181
Special Assessments	-	-	762,763	762,763
Miscellaneous	381,103	7,764	471,177	860,044
TOTAL REVENUES	43,382,557	4,832,723	15,316,685	63,531,965
<u>EXPENDITURES</u>				
Current:				
General Government	12,726,160	-	70,346	12,796,506
Public Safety	25,020,619	-	3,026,861	28,047,480
Physical Environment	307,418	-	128,172	435,590
Transportation	30,000	-	5,782,999	5,812,999
Economic Environment	303,657	-	1,686,155	1,989,812
Human Services	2,195,787	-	-	2,195,787
Culture and Recreation	1,700,167	-	198,381	1,898,548
Court Related	1,021,273	-	2,926,751	3,948,024
Capital Outlay	-	1,322,825	2,853,615	4,176,440
Debt Service:				
Principal Retirement	279,574	1,335,000	498,866	2,113,440
Interest and Fiscal Charges	7,044	248,261	68,504	323,809
TOTAL EXPENDITURES	43,591,699	2,906,086	17,240,650	63,738,435
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(209,142)	1,926,637	(1,923,965)	(206,470)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	486,560	-	1,179,692	1,666,252
Transfers Out	(1,500,692)	(500,000)	(83,258)	(2,083,950)
TOTAL OTHER FINANCING SOURCES (USES)	(1,014,132)	(500,000)	1,096,434	(417,698)
NET CHANGE IN FUND BALANCES	(1,223,274)	1,426,637	(827,531)	(624,168)
FUND BALANCES - BEGINNING OF YEAR	13,911,780	6,229,396	12,232,371	32,373,547
FUND BALANCES - END OF YEAR	\$12,688,506	\$ 7,656,033	\$11,404,840	\$31,749,379

See accompanying notes.

Putnam County, Florida
Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances to the Statement of Activities – Governmental Funds
For the Year Ended September 30, 2014

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ (624,168)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense.

Capital assets acquired by use of financial resources	6,543,819	
Current year depreciation and amortization	(7,336,207)	
Difference.....		(792,388)

Certain items reported in the Statement of Activities are not considered available current financial resources and therefore are not reported as revenues in the Governmental Funds.....

986,919

In the statement of activities, only the gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the change in net position differs from the change in fund balance by the net book value of the assets disposed.

Loss on disposal of capital assets		(70,406)
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Repayment of debt principal is an expenditure in governmental funds, but the repayment results in a reduction of long-term liabilities in the statement of net position.

Debt Principal Payments		2,113,440
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	124,000	
OPEB Obligations	(568,942)	
Accrued Interest Payable	16,591	
Medicaid Obligation	83,333	
Total		(345,018)

Internal service funds are used to charge the cost of certain activities to individual funds. The net revenue (expense) is reported with governmental activities.

(1,858,604)

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES \$ (590,225)

See accompanying notes.

Putnam County, Florida
Statement of Net Position – Proprietary Funds
September 30, 2014

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental</u>
	<u>Waste</u> <u>Management</u> <u>Fund</u>	<u>East</u> <u>Putnam</u> <u>Water Fund</u>	<u>Non-Major</u> <u>Proprietary</u> <u>Fund</u>	<u>Total</u> <u>Enterprise</u> <u>Funds</u>	<u>Activities</u> <u>Internal</u> <u>Service</u> <u>Funds</u>
<u>ASSETS</u>					
CURRENT ASSETS:					
Cash and Equivalents	\$ 3,106,637	\$ 691,241	\$ 885,744	\$ 4,683,622	\$ 2,279,189
Receivables	113,683	165,202	32,286	311,171	-
Due From Other Governments	34,775	-	-	34,775	36,869
Inventory	-	-	-	-	192,867
Other Assets	-	-	-	-	1,242
TOTAL CURRENT ASSETS	3,255,095	856,443	918,030	5,029,568	2,510,167
NONCURRENT ASSETS:					
Restricted Cash and Equivalents	1,917,305	1,752,279	-	3,669,584	-
Restricted Investments	3,813,894	3,146,271	-	6,960,165	-
Capital Assets, Net	9,327,555	36,205,863	4,261,463	49,794,881	36,045
TOTAL NONCURRENT ASSETS	15,058,754	41,104,413	4,261,463	60,424,630	36,045
TOTAL ASSETS	18,313,849	41,960,856	5,179,493	65,454,198	2,546,212
<u>LIABILITIES</u>					
CURRENT LIABILITIES:					
Accounts Payable and Accrued Liabilities	1,013,974	1,649,060	486	2,663,520	30,570
Due to Other Funds	-	450,000	-	450,000	750,000
Estimated Liability for Self- Insured Losses	-	-	-	-	1,158,088
Customer Deposits	9,155	54,525	825	64,505	-
Unearned Revenue	-	332,657	-	332,657	-
Current Portion of Long-Term Liabilities	1,272,632	3,857,312	-	5,129,944	17,900
TOTAL CURRENT LIABILITIES	2,295,761	6,343,554	1,311	8,640,626	1,956,558
NONCURRENT LIABILITIES	10,788,258	13,528,975	-	24,317,233	539,815
TOTAL LIABILITIES	13,084,019	19,872,529	1,311	32,957,859	2,496,373
<u>NET POSITION</u>					
Net Investment in Capital Assets	6,503,074	17,367,475	4,261,463	28,132,012	36,045
Unrestricted	(1,273,244)	4,720,852	916,719	4,364,327	13,794
TOTAL NET POSITION	\$ 5,229,830	\$ 22,088,327	\$ 5,178,182	\$ 32,496,339	\$ 49,839

See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds
For the Year Ended September 30, 2014

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental</u>
	<u>Waste Management Fund</u>	<u>East Putnam Water Fund</u>	<u>Non-Major Proprietary Fund</u>	<u>Total Enterprise Funds</u>	<u>Activities Internal Service Funds</u>
<u>OPERATING REVENUES</u>					
User Fees and Assessments	\$ 8,848,338	\$ 1,071,317	\$ 174,344	\$ 10,093,999	\$ 8,468,122
Miscellaneous	100	144	-	244	129,644
TOTAL OPERATING REVENUES	8,848,438	1,071,461	174,344	10,094,243	8,597,766
<u>OPERATING EXPENSES</u>					
Personal Services	801,011	182,294	-	983,305	395,736
Insurance	-	-	-	-	7,483,332
Claims Expense	-	-	-	-	1,603,535
Contractual Services	5,472,065	2,006	3,578	5,477,649	268,388
Repairs and Maintenance	217,457	45,512	49,716	312,685	16,110
Other Operating Expenses	567,492	344,774	147,309	1,059,575	479,933
Depreciation	(185,420)	829,839	97,647	742,066	12,320
Closure and Long-Term Care Costs	(1,611,245)	-	-	(1,611,245)	-
TOTAL OPERATING EXPENSES	5,261,360	1,404,425	298,250	6,964,035	10,259,354
OPERATING INCOME (LOSS)	3,587,078	(332,964)	(123,906)	3,130,208	(1,661,588)
<u>NON OPERATING REVENUES</u>					
<u>(EXPENSES)</u>					
Interest Revenue	32,375	2,277	861	35,513	-
Grants	90,909	-	-	90,909	-
Interest Expense	(96,734)	(487,932)	-	(584,666)	-
Gain on Sale of Surplus Property	133,873	-	-	133,873	-
TOTAL NONOPERATING REVENUES	160,423	(485,655)	861	(324,371)	-
<u>INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS</u>					
CONTRIBUTIONS AND TRANSFERS	3,747,501	(818,619)	(123,045)	2,805,837	(1,661,588)
Capital Contributions - Capital Grants	-	4,080,327	-	4,080,327	-
Transfers In	-	667,836	-	667,836	246,346
Transfers Out	(51,742)	-	(1,380)	(53,122)	(443,362)
CHANGE IN NET POSITION	3,695,759	3,929,544	(124,425)	7,500,878	(1,858,604)
NET POSITION - BEGINNING OF YEAR	1,534,071	18,158,783	5,302,607	24,995,461	1,908,443
NET POSITION - END OF YEAR	\$ 5,229,830	\$ 22,088,327	\$ 5,178,182	\$ 32,496,339	\$ 49,839

See accompanying notes.

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2014

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental</u>
	<u>Waste Management Fund</u>	<u>East Putnam Water Fund</u>	<u>Non-Major Proprietary Fund</u>	<u>Total Enterprise Funds</u>	<u>Activities Internal Service Funds</u>
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>					
Receipts From Customers	\$ 8,887,495	\$ 1,020,073	\$ 158,758	\$ 10,066,326	\$ 8,606,256
Payments to Suppliers	(5,830,424)	(395,727)	(200,591)	(6,426,742)	(8,886,667)
Payments to Employees	(775,716)	(174,863)	-	(950,579)	(387,120)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	2,281,355	449,483	(41,833)	2,689,005	(667,531)
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</u>					
Transfers In	-	-	-	-	246,346
Transfers Out	(51,742)	-	(1,380)	(53,122)	(443,362)
Short Term Loan from General Fund	-	450,000	-	450,000	-
Grants	90,909	-	-	90,909	-
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	39,167	450,000	(1,380)	487,787	(197,016)
<u>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>					
Payments Received on Mortgage Receivable	-	-	9,910	9,910	-
Principal Paid on Debt	(796,615)	(2,182,305)	-	(2,978,920)	-
Interest Paid on Debt	(106,040)	(465,972)	-	(572,012)	-
Advance Repaid to General Fund	-	(760,208)	-	(760,208)	-
Proceeds From Sale of Surplus Property	83,873	-	-	83,873	-
Proceeds From East Putnam Grant Closure	-	5,180,628	-	5,180,628	-
Short Term Debt Issued	-	5,013,181	-	5,013,181	-
Transfers In	-	667,836	-	667,836	-
Acquisitions of Capital Assets	(1,520,160)	(4,343,374)	-	(5,863,534)	(17,498)
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(2,338,942)	3,109,786	9,910	780,754	(17,498)
<u>CASH FLOWS FROM INVESTING ACTIVITIES</u>					
Purchase of Investments	(24,351)	(3,153,706)	-	(3,178,057)	-
Interest on Investments	32,375	2,277	861	35,513	-
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	8,024	(3,151,429)	861	(3,142,544)	-
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	(10,396)	857,840	(32,442)	815,002	(882,045)
CASH AND EQUIVALENTS - BEGINNING OF YEAR	5,034,338	1,585,680	918,186	7,538,204	3,161,234
CASH AND EQUIVALENTS - END OF YEAR	\$ 5,023,942	\$ 2,443,520	\$ 885,744	\$ 8,353,206	\$ 2,279,189

(continued)

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2014

(concluded)

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental</u>
	<u>Waste</u> <u>Management</u> <u>Fund</u>	<u>East</u> <u>Putnam</u> <u>Water Fund</u>	<u>Non-Major</u> <u>Proprietary</u> <u>Fund</u>	<u>Total</u> <u>Enterprise</u> <u>Funds</u>	<u>Activities</u> <u>Internal</u> <u>Service</u> <u>Funds</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
OPERATING INCOME (LOSS)	\$ 3,587,078	\$ (332,964)	\$ (123,906)	\$ 3,130,208	\$(1,661,588)
Adjustments to reconcile operating loss to net cash provided (used) by operating activities:					
Depreciation	(185,420)	829,839	97,647	742,066	12,320
Change In:					
Receivables	35,586	(50,713)	(14,336)	(29,463)	26,845
Due From Other Governments	3,720	-	-	3,720	(18,120)
Inventory	-	-	-	-	(26,925)
Other Assets	-	-	-	-	(235)
Accounts Payable and Accrued Liabilities	430,710	(2,729)	12	427,993	(16,129)
Due to Other Funds	-	-	-	-	60,000
Customer Deposits	(250)	(675)	(1,250)	(2,175)	-
Estimated Liability for Self Insured Losses	-	-	-	-	947,685
Compensated Absences	7,000	2,000	-	9,000	2,000
Accrued Landfill and Post- Closure Costs	(1,611,245)	-	-	(1,611,245)	-
Other Noncurrent Liabilities	14,176	4,725	-	18,901	6,616
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ 2,281,355</u>	<u>\$ 449,483</u>	<u>\$ (41,833)</u>	<u>\$ 2,689,005</u>	<u>\$ (667,531)</u>
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES					
Equipment Trade-in Value	\$ 50,000	\$ -	\$ -	\$ 50,000	\$ -
Accounts Payable - Contractors	-	931,863	-	931,863	-
Retainage Payable - Contractors	-	548,284	-	548,284	-
	<u>\$ 50,000</u>	<u>\$ 1,480,147</u>	<u>\$ -</u>	<u>\$ 1,530,147</u>	<u>\$ -</u>

See accompanying notes.

Putnam County, Florida
Statement of Fiduciary Net Position
September 30, 2014

	Agency Funds
<u>ASSETS</u>	
Cash and Equivalents	\$ 3,083,139
Receivables	<u>30,792</u>
TOTAL ASSETS	<u><u>\$ 3,113,931</u></u>
<u>LIABILITIES</u>	
Assets Held for Others	<u><u>\$ 3,113,931</u></u>

See accompanying notes.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	
	A. Reporting Entity	14
	B. Future Accounting Changes	15
	C. Government-wide and Fund Financial Statements	15
	D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation	16
	E. Assets, Liabilities and Net Position or Equity	18
	Cash and Investments	18
	Statement of Cash Flows	19
	Accounts Receivable	19
	Due To/From Other Funds	19
	Restricted Assets.....	19
	Inventories	19
	Prepays.....	19
	Long Term Receivables.....	20
	Capital Assets.....	20
	Capitalization of Interest.....	21
	Unearned Revenues.....	21
	Compensated Absences	21
	F. Management Estimates and Assumptions	22
	G. Deferred Inflows and Outflows	22
	H. Fund Balance	22
2.	DEFINED BENEFIT PENSION PLAN	23
3.	DEFERRED COMPENSATION PLAN.....	24
4.	PROPERTY TAXES.....	24
5.	DEPOSITS AND INVESTMENTS	25
6.	ACCOUNTS RECEIVABLE	27
7.	INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS	28
8.	CAPITAL ASSET ACTIVITY	30
9.	LONG-TERM OBLIGATIONS	31
10.	SHORT-TERM FINANCING.....	39
11.	CONDUIT DEBT	40
12.	FUND BALANCE CLASSIFICATIONS	40
13.	DEFICIT BALANCES/BUDGET OVEREXPENDITURES – INDIVIDUAL FUNDS	42
14.	RISK MANAGEMENT	42
15.	ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS.....	43

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

16.	OTHER POST-EMPLOYMENT BENEFITS	44
17.	OPERATING LEASES	46
18.	COMMITMENTS AND CONTINGENCIES	47
19.	NET POSITION RESTRICTED BY ENABLING LEGISLATION	47
20.	NONEXCHANGE FINANCIAL GUARANTEE	47
21.	CHANGE IN ACCOUNTING PRINCIPLE.....	47
22.	SUBSEQUENT EVENTS	47

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

The financial statements of Putnam County, Florida have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Putnam County, Florida (the County), conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

A. Reporting Entity

The County is a non-charter, general purpose local government established under the legal authority of the Constitution of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by State statutes and regulations. The Commissioners appoint a county administrator whose duties include the administration of directives and policies of the Commissioners and who has responsibility for the operation of all business centers and the provision of services under the purview of the Commissioners.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The office of the Tax Collector operates on a fee system, whereby the officer retains fees, commissions, and other revenues to pay all operating expenditures, including statutory compensation. Any excess income is remitted to the Board of County Commissioners and other County taxing authorities at the end of the fiscal year. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit and County Courts are funded by appropriations from the Florida Justice Administrative Commission.

The accompanying financial statements present the County as a primary government, and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and, accordingly, data from these units are combined with data of the County. The discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each blended and discretely presented component unit has a September 30 year end.

Blended Component Units – The Putnam County Port Authority, a dependent special district created by Chapter 67-1961, Laws of Florida, to carry out the operations of the County's barge port, is a blended component unit of the primary government. The Putnam County Solid Waste District, a dependent special district, is also a blended component unit of the primary government and was created by Ordinance 87-9 of the County to provide waste disposal services.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Putnam County Board of County Commissioners serves as the governing board of the Port Authority and makes up the majority of the Board of the Solid Waste District. County management maintains operational responsibility for both entities. Additionally, the County is legally obligated to provide resources in case the component units experience deficiencies in debt service payments and resources are not available from any other remedies. These component units are presented as Enterprise Funds. Separate financial statements are not prepared.

Discretely Presented Component Unit – The Putnam County Development Authority is an independent special district created by Chapter 61-2727 as amended by Chapter 69-1523, Laws of Florida, for the purpose of promoting economic growth and development in all areas of the County. The governing Board of the Authority has nine members, of which three are appointed by the County's Board of County Commissioners. The Authority cannot issue bonded debt without the substantive approval of the Board of County Commissioners and, accordingly, the Authority is considered to be fiscally dependent on the Board of County Commissioners. The Authority is included as an Enterprise Fund because if excluded the County's financial statements would be misleading. The Authority does not issue separate financial statements.

Related Organization – The Putnam County Fair Association is a not-for-profit organization created under Chapter 616, Florida Statutes. The Association is considered a related organization because a majority of its Board of Directors is appointed by the Putnam County Board of County Commissioners. The County is not financially accountable for the Association and, accordingly, the Association is not included in the accompanying financial statements.

Joint Ventures – The County did not participate in any joint ventures during fiscal year 2013-2014.

B. Future Accounting Changes

The Governmental Accounting Standards Board has issued statements that will become effective in 2015. The statements address:

- Accounting and financial reporting for pensions; and
- Mergers, acquisitions and transfers of operations.

The County is currently evaluating the effects that these statements will have on its financial statements for the year ended September 30, 2015.

C. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole, except for its fiduciary activities, and do not emphasize fund types but rather a governmental or a business-type classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the component unit for which the County is accountable. General governmental and intergovernmental revenues support the governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The statement of activities reflects the direct expenses of a given function or segment, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported as general revenues.

The County's major funds are presented in separate columns on the governmental fund financial statements and the proprietary fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements. Non-major governmental funds are comprised of special revenue, debt service and capital projects funds.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activity on the government-wide financial statements. Internal service activity is reported in full on the proprietary fund financial statements. The internal service funds are combined and thus reported in a single summary column on the proprietary fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance or net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The *basis of accounting* refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. *Measurement focus* indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are prepared on a full accrual basis using the economic resources measurement focus. Revenues are recorded in the period in which they are earned and measurable and expenses are recorded in the period in which the related liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements imposed by the provider have been met.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Proprietary funds record both operating and non-operating revenues and expenses. The principal operating revenues are those that are obtained from the operations of the proprietary fund and include user fees, special assessments, and rental fees. Non-operating revenues are not related to the operations of the proprietary fund and include taxes, interest earnings and grants. Operating expenses represent the cost of operations, which includes depreciation. Non-operating expenses are not related to operations, such as interest expense.

Governmental fund financial statements are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. For this purpose, the County considers all revenues available if they are collected within sixty days after year-end. Primary revenues, such as property taxes, special assessments, intergovernmental revenues, charges for services, sales and franchise taxes, rents and interest are treated as susceptible to accrual under the modified accrual basis and have been recognized as revenues. Expenditures reported in governmental fund financial statements are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule includes principal and interest on general long-term debt, which is recognized when due.

The County reports the following major funds in the governmental fund financial statements:

General Fund – The General Fund is the general operating fund of the County. It is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund is subdivided into the following categories: Board of County Commissioners (BOCC), Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of the Circuit Court.

Better Place Plan Fund – The Better Place Fund is used to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

The County reports the following major funds in the proprietary fund financial statements:

Waste Management Fund – The County's Waste Management Fund is used to account for the fees charged for providing solid waste collection and disposal services to the general public on a user fee basis, and to account for special assessments levied to County residents for mandatory solid waste collection.

East Putnam Water Fund – The East Putnam Water Fund is used to account for the collection and use of fees established to provide a water and wastewater system to residents in that region of the County.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County reports the following other fund types:

Internal Service Funds – The Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis (i.e., risk management, liability insurance, and fleet maintenance).

Agency Funds – The Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, or other governments. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk of the Circuit Court maintains agency funds to account for assets held for others under court order; the Sheriff's agency fund accounts for assets held for use by inmates while incarcerated, and on behalf of other agencies and individuals; the Tax Collector maintains agency funds to account for taxes received but not distributed and for funds not yet distributed to the state from the sale of vehicle and other licenses and permits.

E. Assets, Liabilities and Net Position or Equity

Cash and Investments

For accounting and investment purposes, the County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to legal or other restrictions. Investments within this pool are treated as a demand deposit account by the various funds of the County that participate. Interest earned on investments in the pool is allocated to the various funds based upon each fund's equity balance in the pool during the allocation period.

All funds that are not invested are deposited in institutions that are certified as "Qualified Public Depositories," as required under the Florida Security for Public Deposits Act. This law requires every qualified public depository to deposit, with the State Treasurer, eligible collateral equal to or in excess of an amount to be determined by the State Treasurer. The law requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits and the deposits of the Putnam County Development Authority, a component unit, are insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments are stated at fair value, except for some investments in the State Board of Administration Local Government Surplus Trust Fund Investment Pool. The State Investment Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight. The SBA is not a registrant with the Securities and Exchange Commission (SEC). Investments in the SBA are classified as Cash and Equivalents in the accompanying financial statements

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Statement of Cash Flows

For purposes of the statement of cash flows, the County considers cash and cash equivalents to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less when purchased.

Accounts Receivable

The accounts receivable of the County are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of an allowance for doubtful accounts, which is generally equivalent to the receivables that are over 90 days.

Due To/From Other Funds

Activity between funds during the year is recorded by moving cash; however, after September 30th cash can no longer move between funds; therefore a “due from” and “due to” are used to record any activity representing current interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statement of net position as “internal balances”.

Restricted Assets

Certain resources of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. When both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, then unrestricted resources as they are needed.

Inventories

Inventories, consisting primarily of materials and supplies, are stated at cost, which approximates fair market value. The “first-in/first-out” (FIFO) method is used to determine cost.

All inventories are recorded as expenditures, or expense, as they are used (consumption method). An offsetting non-spendable fund balance is reported in the governmental fund financial statements to indicate that the asset is not available for appropriation or expenditure.

Prepays

Certain payments to vendors for goods and services applicable to future accounting periods are recorded as prepaids in the accompanying financial statements. An offsetting non-spendable fund balance is reported in the fund financial statements to indicate that prepaids do not represent available spendable resources.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Long-Term Receivables

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they are not considered “available spendable resources,” since they do not represent net current position. Recognition of governmental fund type revenues represented by noncurrent receivables is not made until they become current receivables.

Capital Assets

Capital assets include property, plant, equipment, infrastructure, and intangible assets such as computer software. Infrastructure assets are defined as public domain assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems and similar assets that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities column, as well as the proprietary fund financial statements. The established threshold for capitalizing property, plant and equipment is generally \$3,000. The threshold for capitalizing infrastructure ranges from \$5,000 to \$25,000. The Office of the Sheriff, however, has established a capitalization threshold of \$5,000 for all classes of capital assets. The threshold for the capitalization of all intangible assets is \$50,000.

The reported values of general infrastructure exclude normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

The County holds legal title to the capital assets of the Board of County Commissioners, Property Appraiser, Tax Collector, Clerk of the Circuit Court, and Supervisor of Elections and is accountable for them under Florida Law. The Sheriff, under Florida Law, is accountable for maintaining capital asset records for equipment used in the operations of the Office.

Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated fair market value at the time received.

Amortization of intangible assets is included with depreciation expense.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Depreciation or amortization, as appropriate, is calculated using the straight-line method over the following estimated useful lives:

Intangible Assets	7 – 40 Years
Buildings	30 – 50 Years
Improvements	10 – 50 Years
Equipment	5 – 15 Years
Water Distribution System	40 Years

Infrastructure assets are depreciated using a group depreciation method over a period of 10-100 years.

The landfill is depreciated proportionately based on capacity used.

Capitalization of Interest

Interest costs related to construction are capitalized for proprietary activities. For assets constructed with governmental fund resources, interest is not capitalized. During the current year the County had \$27,604 of capitalized interest on the East Putnam Wastewater Project.

Unearned Revenues

Unearned revenue represents revenues collected in advance of services performed. This revenue will be recognized when the services are rendered.

Compensated Absences

The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation and sick time. Generally, the policies allow limited vesting of unused employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. In prior years, the following governmental funds have typically been used to eliminate the liability for compensated absences: the General Fund, the County Transportation Trust Fund, the Fire Tax Unit Fund, the E911 System Fund and the Court Fund.

Compensated absences liabilities are accrued when incurred in the government-wide and proprietary fund financial statements. No expenditure is reported in the governmental fund statements for these amounts until payment is due. The compensated absences liability is based on current rates of pay.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

F. Management Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

G. Deferred Inflows and Outflows

Deferred outflows of resources are defined as a consumption of resources by the government that is applicable to a future reporting period. Deferred inflows of resources are defined as an acquisition of resources by the government that is applicable to a future reporting period. Deferred outflows of resources have a positive effect on net position, similar to assets, and deferred inflows of resources have a negative effect on net position, similar to liabilities. Notwithstanding those similarities, deferred outflows of resources are not assets and deferred inflows of resources are not liabilities, and accordingly, are not included in those sections of the statement of financial position.

H. Fund Balance

The County follows the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions to classify fund balances for its governmental funds into specifically defined classifications. The classifications comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which the amounts in the fund can be spent.

Fund balance classifications are described below:

Nonspendable Fund Balance – Non-spendable fund balances are amounts that cannot be spent because they are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the County's highest level of decision-making authority, which is by Ordinance approved by the County Commission. Committed amounts cannot be used for any other purpose unless the Commission removes those constraints by taking the same type of action.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the County’s intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) formal action of the County Commission, other than by Ordinance, or (b) an official to which the Commission has delegated the authority, by formal action, to assign amounts used for specific purposes. The Commission has delegated this authority to the County Administrator.

Unassigned Fund Balance – Unassigned fund balance is the residual classification for the General Fund.

The County’s policy is to expend resources in the following order: restricted, committed, assigned, and unassigned.

NOTE 2 – DEFINED BENEFIT PENSION PLAN

Plan Description

Putnam County contributes to the Florida Retirement System (the “System”), a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida, Department of Management Services, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000, or by calling (850) 488-6491.

Funding Policy

The employee contribution rate at September 30, 2014, was 3.00%. The County is required to contribute at an actuarially determined rate. The employer contribution rates at September 30, 2014 were as follows: Regular Employees 7.37%; Special Risk Employees 19.82%; Senior Management 21.14%; Elected Officials 43.24%; DROP Participants 12.28%. The contribution requirements of plan members and the County are established and may be amended by the Florida Legislature. Putnam County’s contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$3,410,000, \$2,642,000, and \$2,176,000 respectively, equal to the required contributions for each year.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 3 – DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the “Plan”) created in accordance with Section 457 of the Internal Revenue Code. This Plan (refer to Section 112.215, Florida Statutes), is available to all regular payroll County employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (notwithstanding the mandates of 26 U.S.C. s. 457 (b) (6), all of the assets specified in subparagraph 1) held in trust for the exclusive benefit of participants and their beneficiaries as mandated by 26 U.S.C. s. 457 (g) (1).

NOTE 4 – PROPERTY TAXES

Property taxes become due and payable on November 1st of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates for the full amount of any unpaid taxes must be sold no later than June 1st of each year.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. There were no significant delinquent property taxes receivable at September 30, 2014.

Tax revenues are recognized when levied, to the extent that they result in current receivables in governmental funds. By year-end, substantially all property taxes have been collected. Accordingly, there is no ad-valorem property taxes receivable reported in the accompanying financial statements.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 4 – PROPERTY TAXES

Details of the County's tax calendar are presented below:

Lien Date	January 1
Levy Date	October 1
Installment Payments:	
1st Installment	No later than June 30
2nd Installment	No later than September 30
3rd Installment	No later than December 31
4th Installment	No later than March 31
Regular Payments:	
Discount Periods	November - February
No Discount Period	March
Delinquent Date	April 1

NOTE 5 – DEPOSITS AND INVESTMENTS

As of September 30, 2014, the County had the following investments and maturities:

<u>Investment</u>	Fair Value	Less Than 1	Investment Maturities (in years)			S & P Rating
			1 - 2	2 - 3	3 - 8	
State Investment Pool - Florida Prime, amortized cost	\$ 8,999,429	\$ 8,999,429	\$ -	\$ -	\$ -	AAAm
Florida Local Government Investment Trust	4,743,112	1,695,188	827,199	1,575,662	645,063	AAAf
Fixed Income Securities	3,146,271	820,183	103,014	747,985	1,475,089	NA
Money Market Funds	10,020,691	10,020,691	-	-	-	NA
TOTAL INVESTMENTS	\$ 26,909,503	\$ 21,535,491	\$ 930,213	\$ 2,323,647	\$ 2,120,152	

Total Investments include \$19,020,120 classified as Cash and Equivalents in the accompanying financial statements. Investments exclude \$112,577 in non negotiable certificates of deposit of the Putnam County Development Authority, a component unit.

Interest Rate Risk

Investment interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the maturity of investments to less than five years. Additionally, the investment policy requires the portfolio to be diversified by type of investment, issuer, and dates of maturity in order to protect against fluctuations in the market economy. The weighted average days to maturity (WAM) of the Florida PRIME fund were 39 days. The WAM for the Florida Local Government Investment Trust was 1.82 years.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 5 – DEPOSITS AND INVESTMENTS

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The various agencies of the County and its component unit invest excess public funds pursuant to the guidelines established in Section 218.415, Florida Statutes, and County Investment Resolution 2003-112 (investment policy), which authorizes investments of excess public funds in the following instruments: The Local Government Surplus Trust Funds Investment Pool (State Investment Pool); Securities and Exchange Commission registered money market funds with the highest credit quality rating; savings accounts; interest bearing time deposits in qualified public depositories; direct obligations of the U.S. Treasury; Federal agencies and instrumentalities; certain securities (limited to obligations of the U.S. Government or any agency or instrumentalities thereof); certificates of deposit and other evidence of deposit at financial institutions, bankers' acceptances, and commercial paper rated in the highest tier by a nationally recognized rating agency; and other investments authorized by law or by ordinance for the County.

State Investment Pool: The State Investment Pool is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. The Florida PRIME has adopted operating procedures consistent with the requirements for a 2a7-like fund and the fair value of the position in the pool is equal to the value of the pool shares. The Florida PRIME is rated by Standard and Poor's and has a rating at September 30, 2014 of AAAM.

Florida Local Government Investment Trust: The County participates in the Florida Local Government Investment Trust (FLGIT), an external investment pool. Regulatory oversight for the pool consists of the Board of Trustees comprised of County Clerks and County Commissioners; an Investment Board comprised of finance officers throughout the State; an Independent Investment Advisor; a Custodian Bank; and an Administrator (Florida Association of Court Clerks). Additionally, the pool's investments are periodically rated by Standard & Poor's. At September 30, 2014, the Credit Quality and Bond Fund Volatility Ratings were AA Af and S1, respectively.

The County may have indirect exposure to derivatives through its participation in the FLGIT. Information about the nature and extent of the County's indirect exposure to risks from derivatives and similar debt and investment items is not available. Management is aware of this aspect of the investments held in the FLGIT and has adhered to the County's investment policy requirements to monitor such investment activity on a consistent periodic basis.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 5 – DEPOSITS AND INVESTMENTS

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. All County deposits are in qualified public depositories pursuant to Chapter 280, Florida Statutes. All deposits made in qualified public depositories are fully collateralized and backed by the Public Deposit Security Trust Fund.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy and Florida Statutes require that securities purchased by and all collateral obtained by the County be properly designated as an asset of the County and held in safekeeping by a third party.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Unless market conditions otherwise require, the investment policy requires that no more than fifteen (15%) of the County's investment portfolio may be in any one class of security other than those issued or guaranteed by the U.S. Government or its agencies.

NOTE 6 – ACCOUNTS RECEIVABLE

Accounts receivable of the General Fund consist primarily of ambulance service accounts which are reported net of an allowance for doubtful accounts of \$2,112,588 at September 30, 2014. The allowance represents approximately 62% of the gross ambulance service accounts receivable at September 30, 2014. The balance of the receivable consists of miscellaneous service fees.

Accounts receivable of the non-major Governmental Funds consist primarily of \$7,666 in utility customer receivables, court related receivables of \$52,989 and other miscellaneous receivables. Allowances for doubtful accounts are not considered necessary, except for an allowance of \$44,510 for court receivables. All net receivables are expected to be collected within the next year.

Accounts receivable of the Enterprise Funds consist of Landfill and Water Utility customer and rent receivables of \$855,146 and other miscellaneous receivables resulting from normal business activities. An allowance for doubtful accounts in the amount of \$544,000 has been established. All net receivables, with the exception of the mortgages receivable are expected to be collected within the next year.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a schedule of interfund receivables and payables as of September 30, 2014:

Due To / Due From Other Funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	East Putnam Water Fund	\$ 450,000
General Fund	Nonmajor Governmental Funds	1,170,000
General Fund	Internal Service Funds	750,000
Better Place Plan Fund	Nonmajor Governmental Fund	363,838
Non-Major Governmental Fund	General Fund	1,744
TOTAL PRIMARY GOVERNMENT		<u><u>\$ 2,735,582</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund transfers for the year ended September 30, 2014, consisted of the following:

	Transfer In:				
	General Fund	Nonmajor Govern- mental	East Putnam Water	Internal Service	Total Transfers In
<u>Transfer Out:</u>					
General Fund	\$ -	\$ 1,179,692	\$ 152,952	\$ 168,048	\$ 1,500,692
Better Place Plan Fund	-	-	500,000	-	500,000
Nonmajor Governmental	5,000	-	14,884	63,374	83,258
Waste Management	41,560	-	-	10,182	51,742
Nonmajor Proprietary	-	-	-	1,380	1,380
Internal Service	440,000	-	-	3,362	443,362
Total Transfers Out	\$ 486,560	\$ 1,179,692	\$ 667,836	\$ 246,346	\$ 2,580,434

Some balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments are made between funds.

Other balances are transfers that include transfers to provide match for grant requirements; transfer moneys to other funds based on budgetary requirements; and to move moneys from a fund that by statute or budgetary authority must collect revenues to funds that are required by statute or budgetary authority to expend them.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 8 – CAPITAL ASSET ACTIVITY

Capital asset activity for the year was as follows:

	Beginning Balance October 1, 2013	Increases	Decreases	Ending Balance September 30, 2014
<u>Primary Government</u>				
<u>Governmental Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 21,091,327	\$ 17,624	\$ -	\$ 21,108,951
Construction in Progress	511,324	801,584	(179,228)	1,133,680
Total Capital Assets Not Being Depreciated	<u>21,602,651</u>	<u>819,208</u>	<u>(179,228)</u>	<u>22,242,631</u>
Capital Assets Being Depreciated:				
Intangible Assets	1,273,476	73,500	-	1,346,976
Buildings	26,086,626	1,011,554	(6,000)	27,092,180
Improvements	9,787,756	-	-	9,787,756
Equipment	35,579,517	1,438,503	(1,081,689)	35,936,331
Infrastructure	84,042,296	3,397,778	(1,211,334)	86,228,740
Total Capital Assets Being Depreciated	<u>156,769,671</u>	<u>5,921,335</u>	<u>(2,299,023)</u>	<u>160,391,983</u>
Less Accumulated Depreciation For:				
Intangible Assets	(502,453)	(135,049)	-	(637,502)
Buildings	(11,707,716)	(718,267)	3,200	(12,422,783)
Improvements	(3,355,694)	(331,849)	-	(3,687,543)
Equipment	(28,225,473)	(2,725,162)	1,014,083	(29,936,552)
Infrastructure	(22,583,915)	(3,438,200)	1,211,334	(24,810,781)
Total Accumulated Depreciation	<u>(66,375,251)</u>	<u>(7,348,527)</u>	<u>2,228,617</u>	<u>(71,495,161)</u>
Total Capital Assets Being Depreciated, Net	<u>90,394,420</u>	<u>(1,427,192)</u>	<u>(70,406)</u>	<u>88,896,822</u>
Governmental Activities Capital Assets, Net	<u>111,997,071</u>	<u>(607,984)</u>	<u>(249,634)</u>	<u>111,139,453</u>
<u>Business-type Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 6,176,495	\$ -	\$ -	\$ 6,176,495
Construction in Progress	2,758,207	5,823,521	-	8,581,728
Total Capital Assets Not Being Depreciated	<u>8,934,702</u>	<u>5,823,521</u>	<u>-</u>	<u>14,758,223</u>
Capital Assets Being Depreciated:				
Buildings	3,177,325	-	-	3,177,325
Improvements	967,510	-	-	967,510
Landfill	9,367,739	1,197,822	-	10,565,561
Water and Sewer Distribution System	32,220,082	-	-	32,220,082
Equipment	2,693,942	372,338	(175,739)	2,890,541
Total Capital Assets Being Depreciated	<u>48,426,598</u>	<u>1,570,160</u>	<u>(175,739)</u>	<u>49,821,019</u>
Less Accumulated Depreciation For:				
Buildings	(1,310,561)	(95,428)	-	(1,405,989)
Improvements	(817,320)	(18,477)	-	(835,797)
Landfill	(6,946,178)	526,543	-	(6,419,635)
Water and Sewer Distribution System	(3,845,032)	(804,638)	-	(4,649,670)
Equipment	(1,298,943)	(350,066)	175,739	(1,473,270)
Total Accumulated Depreciation	<u>(14,218,034)</u>	<u>(742,066)</u>	<u>175,739</u>	<u>(14,784,361)</u>
Total Capital Assets Being Depreciated, Net	<u>34,208,564</u>	<u>828,094</u>	<u>-</u>	<u>35,036,658</u>
Business-type Activities Capital Assets, Net	<u>\$ 43,143,266</u>	<u>\$ 6,651,615</u>	<u>\$ -</u>	<u>\$ 49,794,881</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 8 – CAPITAL ASSET ACTIVITY

Depreciation was charged to the functions of the primary government as follows:

Governmental Activities:

General Government	\$ 538,332
Public Safety	2,809,604
Physical Environment	42,197
Transportation	3,558,206
Human Services	12,059
Culture and Recreation	232,577
Court Related	143,232
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	12,320
Total Depreciation Expense - Governmental Activities	\$ 7,348,527

Business-type Activities:

Waste Management	\$ (185,420)
Water and Sewer System	829,839
Port Authority	97,647
Total Depreciation Expense - Business-type Activities	\$ 742,066

NOTE 9 – LONG-TERM OBLIGATIONS

Governmental Activities

Special Assessment Debt with Governmental Commitment \$1,900,000, variable rate, 13-year note to fund specific road improvements within several Municipal Service Benefit Units. The County entered into an interest rate swap agreement to fix the interest rate at 3.90%. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling approximately \$46,900 is due quarterly until maturity on June 1, 2018. The note is payable from the MSBU Loan Fund (a Debt Service Fund). \$ 652,164

Notes Payable - \$10,000,000, variable rate, 11-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 4.11%. The note is payable from and secured by a pledge of proceeds from the one cent local infrastructure surtax. Principal and interest payments of approximately \$290,000 are due quarterly until maturity on January 1, 2018. The note is payable from the Better Place Fund (a Capital Project Fund). 3,755,000

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

\$3,500,000 variable rate, 10-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.75%. The note is payable from and secured by a pledge of proceeds of the one cent local infrastructure surtax. Principal payments are made annually; interest is paid semi-annually; total annual payments approximate \$420,000; note matures on January 1, 2018. The note is payable from the Better Place Fund (a Capital Project Fund). 1,570,000

\$1,356,000, variable rate, 15-year note from a financial institution to construct and equip several communications towers within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.89%. The note is payable and secured by a pledge of a specific traffic ticket surcharge designated for communications improvements. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest payments of approximately \$30,000 are due quarterly until maturity on May 1, 2020. The note is payable from the Communications Improvement Fund (a Special Revenue Fund). 617,017

Obligations Under Capital Lease - consist of an agreement with a financial institution for vehicles at an interest rate of 2.8% with an historical aggregate cost of \$99,963. 62,150

Medicaid Obligation in the amount of \$610,961. Pursuant to Florida House Bill 5301, the County incurred a liability during fiscal year 2012 for previously unpaid and disputed Medicaid billings from the State. Payments made from the County's Revenue Sharing proceeds were \$83,333, \$166,667, and \$110,961 for the years ending September 30, 2014, 2013 and 2012, respectively. Additional payments of \$83,333 will be made in 2015 and 2016 and a final payment of \$83,334 in 2017 from the same revenue source. 250,000

Other Post Employment Benefits 2,340,509

Accrued Compensated Absences 2,135,000

Total Long-Term Obligations, Governmental Activities \$ 11,381,840

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

Business-Type Activities

Notes Payable - \$4,000,000, 3.76% interest rate, 8-year note from a financial institution to finance construction of a new cell at the County Landfill. The note is payable from and secured by special assessments for waste disposal. Principal and interest payments of approximately \$145,449 are due quarterly until maturity on October 1, 2017. The note is payable from the Waste Management Fund (an Enterprise Fund). \$ 1,772,028

\$9,783,912 from the State of Florida in three series of State Revolving Fund loans to provide financing for the East Putnam Water System. The interest rates range from 2.64% to 2.82%. The loan will be repaid in 40 semiannual loan payments of \$329,149. The note is secured by operating proceeds of the Water System and matures in the 2030 fiscal year. 7,992,243

Revenue Bonds - \$4,268,000 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008B to provide financing for the East Putnam Water System. The interest rate is 4.25%. The loan will be repaid in 38 annual loan payments of \$228,300 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year. 4,068,000

\$2,054,900 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008A to provide financing for the East Putnam Water System. The interest rate is 4.50%. The loan will be repaid in 38 annual loan payments of \$113,600 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year. 1,965,000

Capital Leases consist of agreements with financial institutions for the following equipment at the landfill: compactor with \$514,753 aggregate historical cost and 2.74% interest rate; wheel loader with \$174,406 aggregate historical cost and 3.5% interest rate; wheel loader with \$231,877 aggregate historical cost and 2.24% interest rate; bulldozer with \$185,875 aggregate historical cost and 3.2% interest rate; water truck with \$90,385 aggregate historical cost and 5.0% interest rate. 631,333

Accrued Landfill Closure and Long-Term Care Costs 9,535,195

Other Post Employment Benefits 79,378

Accrued Compensated Absences 71,000

Total Long-Term Obligations, Business-Type Activities \$ 26,114,177

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

Interest Rate Swaps

Swap Objectives

The County has entered into four floating-to-fixed interest rate swap agreements in connection with issuing variable rate notes. The intention of the swaps was to protect against the potential of rising interest rates by creating synthetic fixed rate debt at a cost anticipated to be less than the County would have paid to issue fixed rate debt.

Terms, Fair Values and Credit Risk

The terms, fair values and credit ratings of the outstanding swaps as of September 30, 2014 were as follows. The notional amounts of the swaps match the principal amounts of the outstanding debt.

Interest Rate Swaps

Notional Amounts	\$617,017	\$652,164	\$3,755,000	\$1,570,000
Effective Date	5/31/2005	6/28/2005	11/28/2006	12/13/2007
Fixed Payer Rate	3.89%	3.90%	4.11%	3.75%
Variable Receiver Rate	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.70%	63.7% of LIBOR plus 0.70%
Fair Value End of Year	(\$48,290)	(\$34,792)	(\$215,539)	(\$85,235)
Termination Date	5/1/2020	6/1/2018	1/1/2018	1/1/2018
Counterparty Credit Rating	A/A-2	A/A-2	A/A-2	A/A-2

Swap Fair Values

The fair values of the swaps are calculated based upon the net present value of the difference in future cash flows between the pay fixed and receive variable rates using a 5% discount rate. The fixed payer rate for all four swaps exceeded the variable receiver rate at September 30, 2014, and consequently all had a negative fair value at that date.

The aggregate fair values and changes in fair values of the swaps are as follows:

	As of and for the Fiscal Year Ended September 30								
	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
Fair Value	\$ 71,025	\$ 12,096	\$ (449,829)	\$(1,714,302)	\$(1,388,448)	\$(1,070,382)	\$ (807,776)	\$ (586,649)	\$ (383,856)
Change in Fair Value	153,150	(58,929)	(461,925)	(1,264,473)	325,854	318,066	262,606	221,127	202,793

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

The following elements of the government-wide financial statements recognize only the events related to the swap and the hedged bonds for the fiscal years ended September 30, 2006 through September 30, 2014. Amounts are presented based on their natural classification:

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
Statement of Net Position:									
Cash	\$2,881,822	\$12,285,026	\$14,244,725	\$12,359,436	\$10,473,915	\$ 8,589,989	\$ 6,698,539	\$ 4,813,939	\$ 2,922,037
Deferred Outflow Resources	(71,025)	(12,096)	449,829	1,714,302	1,388,448	1,070,382	807,776	586,649	383,856
Derivative Instrument Liability	(71,025)	(12,096)	449,829	1,714,302	1,388,448	1,070,382	807,776	586,649	383,856
Notes Payable	3,028,291	12,652,790	15,194,553	13,903,268	12,558,605	11,160,227	9,697,778	8,180,891	6,594,181
Statement of Activities:									
Interest Expense	124,152	221,295	582,064	594,004	540,858	485,548	429,001	367,713	305,192

Swap Payments and Associated Debt

Assuming that interest rates remain the same, at September 30, 2014, debt service requirements on the variable rate notes and interest rate swaps would be as follows:

Year Ending Sept 30	<u>Variable Rate Notes</u>		<u>Interest</u>	<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	<u>Rate Swaps</u>	
2015	1,646,928	52,771	183,679	1,883,378
2016	1,722,563	37,987	131,444	1,891,994
2017	1,788,632	22,581	76,999	1,888,212
2018	1,233,114	7,162	22,696	1,262,972
2019	114,236	1,684	4,557	120,477
2020	88,708	467	1,264	90,439
Total	<u>\$ 6,594,181</u>	<u>\$ 122,652</u>	<u>\$ 420,639</u>	<u>\$ 7,137,472</u>

Credit Risk

As of September 30, 2014 the County is not subject to credit risk from the swap agreements since the fair value of each swap was negative. However, should interest rates change and the fair value of the swap become positive, the County would be exposed to credit risk.

Termination Risk

The County or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. The swaps can be terminated due to illegality, a credit event upon merger or an event of default.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

Annual debt service requirements to maturity for long-term obligations at September 30, 2014, excluding obligations under capital leases, are as follows:

Year Ending	Governmental		Business-Type	
	Activities		Activities	
<u>September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2015	1,646,928	239,888	\$ 1,041,360	\$ 537,804
2016	1,722,563	172,271	1,076,405	502,209
2017	1,788,632	101,099	1,112,546	465,388
2018	1,233,114	30,407	710,418	431,050
2019	114,236	6,330	583,432	412,912
2020-2024	88,708	1,750	3,192,582	1,788,208
2025-2029	-	-	3,620,573	1,281,624
2030-2034	-	-	921,955	878,951
2035-2039	-	-	1,030,000	680,925
2040-2044	-	-	1,275,000	437,433
2045-2048	-	-	1,233,000	136,358
	<u>\$ 6,594,181</u>	<u>\$ 551,745</u>	<u>\$ 15,797,271</u>	<u>\$ 7,552,862</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

The annual requirements under capital lease obligations are as follows:

Year Ending September 30	Governmental Activities	Business-Type Activities
2015	\$ 63,913	\$ 277,010
2016	-	179,283
2017	-	159,400
2018	-	49,571
Total Minimum Lease Payments	<u>\$ 63,913</u>	<u>\$ 665,264</u>
Less Amount Representing Interest	<u>(1,763)</u>	<u>(33,931)</u>
Present Value of Minimum Lease Payments	<u><u>\$ 62,150</u></u>	<u><u>\$ 631,333</u></u>

Changes in long-term debt transactions of the County for the year ended September 30, 2014 are summarized below:

Governmental Activities					
	Balance October 1, 2013	Increases	Decreases	Balance September 30, 2014	Due Within One Year
Special Assessment Debt with					
Governmental Commitment	\$ 969,240	\$ -	\$ (317,076)	\$ 652,164	\$ 164,506
Notes Payable	7,370,639	-	(1,428,622)	5,942,017	1,482,422
Obligations under Capital					
Leases	429,892	-	(367,742)	62,150	62,150
Medicaid Obligation	333,333	-	(83,333)	250,000	83,333
Other Post Employment Benefits	1,764,951	575,558	-	2,340,509	-
Accrued Compensated					
Absences	<u>2,257,000</u>	<u>2,230,000</u>	<u>(2,352,000)</u>	<u>2,135,000</u>	<u>1,324,000</u>
Total Long-Term Obligations, Governmental Activities	<u><u>\$ 13,125,055</u></u>	<u><u>\$ 2,805,558</u></u>	<u><u>\$ (4,548,773)</u></u>	<u><u>\$ 11,381,840</u></u>	<u><u>\$ 3,116,411</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

Business-Type Activities

	Balance October 1, 2013	Increases	Decreases	Balance September 30, 2014	Due Within One Year
Notes Payable	\$ 10,692,661	\$ -	\$ (928,390)	\$ 9,764,271	\$ 959,360
Revenue Bonds	6,110,000	-	(77,000)	6,033,000	82,000
Capital Lease	924,683	-	(293,350)	631,333	259,209
Accrued Landfill Closure and Post-Closure Care Costs	11,146,439	(1,611,244)	-	9,535,195	457,975
Other Post Employment Benefits	60,477	18,901	-	79,378	-
Accrued Compensated Absences	62,000	74,000	(65,000)	71,000	38,400
Total Long-Term Obligations, Business-Type Activities	\$ 28,996,260	\$ (1,518,343)	\$ (1,363,740)	\$26,114,177	\$ 1,796,944

Pledged Revenues

The County has pledged future water customer revenues to repay \$6.323 million in water system revenue bonds issued in fiscal year 2009 and State Revolving Fund notes totaling \$9.784 million issued during fiscal years 2008 through 2011. Additionally, the County has pledged up to \$275,000 per annum of discretionary infrastructure surtax revenue through January 1, 2018 to supplement water customer revenues if necessary. Proceeds from the bonds and notes provided financing for the East Putnam Regional Water System. The notes will mature in 2029 and the bonds will mature in 2048. Annual principal and interest payments are expected to exceed 100% of future revenues. Any shortfalls will be made up from the discretionary surtax and other non-ad valorem revenue sources. The total of principal and interest payments remaining to be made is \$21.460 million. Principal payments of \$502,124 were made in the current year, while interest payments totaling \$487,932 were made.

The County has pledged a portion of future discretionary infrastructure surtax revenue to repay notes of \$10 million and \$3.5 million issued in 2007 and 2008, respectively. Proceeds from the notes financed various road improvement projects throughout the County. The notes are payable solely from the one cent local infrastructure surtax and mature January 1, 2018. Annual principal and interest payments on the notes are expected to require less than 38 percent of estimated annual net revenues. The total principal and interest remaining to be paid on the notes is \$5.748 million. For the current year, principal and interest paid and surtax revenue were \$1.583 million and \$4.825 million, respectively.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 9 – LONG-TERM OBLIGATIONS

The County has pledged future special assessment revenues to repay a \$1.9 million note issued in 2005. Proceeds from the note provided financing for road improvement projects within certain Municipal Service Benefit Units. The note will mature in 2018. Annual principal and interest payments on the note are expected to exceed 100% of future revenues as some special assessments were prepaid and set aside for future debt service. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the note is \$704,955. For the current year, principal and interest paid and special assessment revenue were \$354,427 and \$236,225, respectively.

The County has pledged specific traffic ticket surcharge revenues designated for communications improvements to repay a \$1.356 million note issued in 2005. The proceeds from the note were used to construct and equip several communications towers within the County. The note will mature in 2020. Annual principal and interest payments on the note are expected to exceed 100% of future revenues. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the note is \$692,693. For the current year, principal and interest paid was \$120,285, while revenue was \$42,924.

The County has pledged specific landfill collection special assessments to repay a \$4 million note issued in fiscal year 2009. The proceeds from the note were designated to construct a new cell at the central landfill. The note will mature in 2018. Annual principal and interest payments are expected to require less than 35% of revenues. The total principal and interest remaining to be paid on the note is \$1.891 million. For the current year, principal and interest paid was \$577,065, while revenue was \$2.745 million.

NOTE 10 – SHORT-TERM FINANCING

The County obtained a \$3,333,000 bond anticipation note from a financial institution for the East Putnam Wastewater Project. The note carries an interest rate of 1.47% and will be repaid in October 2014 with bond proceeds from the United States Department of Agriculture. The bonds will mature in 40 years and bear an interest rate of 2.75%.

The County obtained \$1,680,181 in short-term financing for the jail expansion project from the Florida Department of Environmental Protection State Revolving Loan Program. The debt carried an interest rate of 3.6% and was repaid from grant funds previously received from the Florida Department of Environmental Protection that had been held in escrow for that purpose.

	Balance October 1, <u>2013</u>	<u>Increases</u>	<u>Decreases</u>	Balance September 30, <u>2014</u>
Bond Anticipation Note	\$ -	\$ 3,333,000	\$ -	\$ 3,333,000
State Revolving Loan	-	1,680,181	1,680,181	-
Total	<u>\$ -</u>	<u>\$ 5,013,181</u>	<u>\$ 1,680,181</u>	<u>\$ 3,333,000</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 11 – CONDUIT DEBT

The Putnam County Development Authority, a discretely presented component unit of Putnam County, has issued Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Authority, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

In a previous year, the Putnam County Development Authority issued two Pollution Control Revenue Refunding Bonds in an aggregate principal amount of \$125,250,000 to refund several series issued prior to July 1, 1995. At September 30, 2014, the aggregate bonds outstanding were \$125,250,000.

NOTE 12 – FUND BALANCE CLASSIFICATIONS

A schedule of County fund balances is provided on the following page.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 12 – FUND BALANCE CLASSIFICATIONS

	Major Governmental Funds			
<u>FUND BALANCES:</u>	<u>General Fund</u>	<u>Better Place Plan</u>	<u>Total Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
Nonspendable:				
Inventory	\$ 53,900	\$ -	\$ -	\$ 53,900
Prepays	10,012	-	166,167	176,179
Restricted for:				
Debt Service	-	-	28,993	28,993
Better Place Plan - Capital Projects	-	7,656,033	-	7,656,033
Fishing Improvement	-	-	435,972	435,972
Fire Protection	-	-	1,811,933	1,811,933
Law Enforcement	9,005	-	218,542	227,547
Court Improvements	-	-	1,499,569	1,499,569
Drivers Education	-	-	261,264	261,264
Court Article V Support	-	-	109,171	109,171
Court Technology	-	-	400,958	400,958
Crime Prevention	-	-	67,488	67,488
E911 System	-	-	425,783	425,783
Tourist Development	-	-	469,577	469,577
Recreation & Libraries	-	-	51,724	51,724
MSBU Road Maintenance	-	-	751,468	751,468
Local Housing Assistance	-	-	773,077	773,077
Water Utilities	-	-	214,650	214,650
Interlachen Lakes Estates Lake Access	43,138	-	-	43,138
Federal Forfeiture - Law Enforcement	-	-	99,757	99,757
Public Records Modernization	-	-	1,237,923	1,237,923
Voter Equipment and Education	-	-	95,988	95,988
Road Projects	-	-	2,664,632	2,664,632
Committed to:				
Commissary - Inmate Benefits	-	-	421,560	421,560
Assigned to:				
Subsequent Year's Expenditures	5,202,276	-	-	5,202,276
Road and Bridge Maintenance	-	-	44,687	44,687
Capital Projects	-	-	-	-
Unassigned:	7,370,175	-	(846,043)	6,524,132
Total Fund Balances	<u>\$ 12,688,506</u>	<u>\$ 7,656,033</u>	<u>\$ 11,404,840</u>	<u>\$ 31,749,379</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 13 – DEFICIT BALANCES/BUDGET OVEREXPENDITURES – INDIVIDUAL FUNDS

At September 30, 2014, the Communication Improvement Fund, the Economic Development Fund, the Sewage Utilities Fund, and the Capital Projects Fund had deficit fund balances of \$337,866, \$111,935, \$29,944, and \$366,298, respectively.

The deficits in the funds will be eliminated by transfers from the General Fund and by future revenues generated by the funds.

Additionally, the Fleet Maintenance Fund and the Risk Management Fund, Internal Service Funds, reflected deficit net position of \$589,683 and \$73,778, respectively. County Management anticipates that future rate increases for services rendered will eliminate these deficits in the near future.

For the year ended September 30, 2014, expenditures of the Court Improvement Fund, the Communication Improvement Fund, the Impact Fee Fund, the Miscellaneous Grants Fund, the Interlachen Lakes Estates Fund, the Local Housing Assistance (SHIP) Fund, the Sewage Utility Fund, and the Article V Records Modernization Fund were in excess of their approved annual budgets.

In future years, the County will endeavor to more closely monitor expenditures in its funds.

NOTE 14 – RISK MANAGEMENT

Public Entity Risk Pool

The County is exposed to various risks of loss related to general liability, personal injury, and errors and omissions. The County joined the Florida Association of Counties Trust (the "Trust"), a public entity risk pool currently operating as a common risk management and insurance program for several member counties. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

Self Insurance Program – Worker's Compensation

As described below, the County administers a self-insurance program for worker's compensation coverage. Liabilities are reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated, including an estimate for those incurred but not reported. This estimate is determined based on historical experience and current trends. The claims liabilities are shown at current dollar value.

The County provides worker's compensation insurance for its employees via the Risk Management Fund to account for and finance its self-insured risks of loss. The Risk Management Fund provides coverage up to a maximum of \$500,000 for each occurrence. The County purchases commercial insurance for claims in excess of coverage provided by the fund. Settlements have not exceeded insurance coverage for the last three years.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 14 – RISK MANAGEMENT

All appropriate funds of the County participate in the program and make payments to the Risk Management Fund to pay prior and current year claims and to establish a reserve for losses.

Changes in the fund’s claims liability were:

	<u>Beginning of Fiscal</u> <u>Year Liability</u>	<u>Claims Incurred</u> <u>and Changes in</u> <u>Estimates</u>	<u>Claims</u> <u>Payments</u>	<u>End of Fiscal</u> <u>Year Liability</u>	<u>Due Within</u> <u>One Year</u>
2012-2013	\$492,152	\$1,260,672	\$ 1,042,421	\$ 710,403	\$ 210,403
2013-2014	\$710,403	\$1,603,535	\$ 655,850	\$ 1,658,088	\$ 1,158,088

Group Insurance

The County purchases health, life and accidental death and dismemberment insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). The County is “fully insured” and has no liability for claims above the monthly premiums charged by the commercial insurer. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. All funds of the County participate in the program and make payments to the Group Insurance Reserve Fund to pay the premiums.

NOTE 15 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for twenty or thirty years after closure. Although closure and long-term care costs will be paid only near or after the date the landfills stop accepting waste, the County reports a portion of these closure and long-term care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$9,535,195 reported as landfill closure and long-term care liability at September 30, 2014, represents the cumulative amounts reported to date based on the use of the following estimated capacity of the landfills:

Central Landfill Phase II, Cells 1, 2, & 3	60.76%
Class III Landfill	100%
Huntington Landfill	100%
Central Landfill Phase I	100%

The County will recognize the remaining estimated cost of closure and long-term care of \$4,462,579 as the remaining estimated capacity is used (estimated to be 6.5 years for Central Landfill Phase II, Cells 1, 2, & 3). These amounts are based on what it would cost to perform all closure and long-term care in 2014. Actual costs may be higher or lower due to inflation, deflation, changes in technology, or changes in regulations.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 15 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

Additionally, the Florida Department of Environmental Protection (D.E.P.) requires that landfill operators escrow landfill long-term maintenance costs in addition to closure costs, in an amount sufficient to cover the following year's long-term care costs. The County has escrowed \$5,731,199 to cover D.E.P.'s landfill post-closure maintenance cost requirements and closure costs of current operating landfills, as of September 30, 2014. This is shown as restricted cash and equivalents and restricted investments of the business-type activities in the accompanying financial statements.

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Pursuant to a resolution of the Board of County Commissioners, the County provides certain health care benefits for retired employees. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County.

Plan Description

The County administers a single-employer defined benefit plan for post-employment benefits other than pension benefits (OPEB Plan). The OPEB Plan provides a health insurance subsidy for retirees and eligible dependents of the Clerk of Court, Supervisor of Elections, Property Appraiser, Sheriff, Tax Collector and County. Additionally, life insurance up to \$20,000 is available to retirees at the cost paid by the County for active employees. The Putnam County Board of County Commissioners can amend the benefit provisions.

The health insurance subsidy is provided to retirees with at least six years of service who retire and begin receiving benefits from the Florida Retirement System (FRS). Retirees must maintain health care coverage after employment to be eligible for the subsidy. The amount of monthly subsidy is based on the number of years of total service with the County or Constitutional Officer and is equal to four dollars a month for each year of service. The minimum monthly subsidy is \$24 and the maximum monthly subsidy is \$120 for employees that retire with 30 or more years of service.

Pursuant to the provisions of Section 112.0801 Florida Statutes any employee who retires and immediately begins receiving FRS benefits has the option of paying premiums to continue in the County's healthcare plan at the same group rate that is applicable to active employees. The retiree pays 100% of the blended group rate premium less the subsidy mentioned above, therefore receiving an implicit subsidy.

The plan does not issue a stand-alone financial report.

At September 30, 2014, participants consisted of:

Active Employees	631
Retirees Participants	51

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligations were as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Contributions	Percentage of OPEB Cost Contributed	Net OPEB Obligation
September 30, 2012	\$ 649,975	\$ 247,346	38.06%	\$ 1,444,063
September 30, 2013	\$ 644,365	\$ 263,000	40.82%	\$ 1,825,428
September 30, 2014	\$ 814,503	\$ 220,044	27.02%	\$ 2,419,887

Determination of Change of Net OPEB Obligation at September 30, 2014

Annual Required Contribution	\$ 861,210
Interest on prior year Net OPEB Obligation	73,017
Adjustment to ARC	<u>(119,724)</u>
Annual OPEB Cost	814,503
Assumed Contributions Made	<u>(220,044)</u>
Estimated Increase in Net OPEB Obligations	<u><u>\$ 594,459</u></u>

The funded status of the OPEB Plan as of October 1, 2013 was as follows:

Actuarial Accrued Liability (AAL)	\$ 5,959,528
Actuarial Value of Plan Assets	-
Unfunded Actuarial Accrued Liability (UAAL)	<u><u>\$ 5,959,528</u></u>
Funded Ratio	0.00%
Covered Payroll	\$ 24,525,000
Ratio of UAAL to Covered Payroll	24.30%

Funding Policy

Funding for the OPEB Plan is on a pay-as-you-go basis from the County's general assets when due. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for this purpose.

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Actuarial Methods and Assumptions

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer (ARC) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following actuarial methods and assumptions were used:

Actuarial Cost Method	Projected Unit Credit Method
Amortization Method	Level Annual Payments
Amortization Period	30 Years, Closed
Remaining Amortization Period	28 Years
Asset Valuation Method	Unfunded
Actuarial Assumptions:	
Discount Rate	4%
Healthcare Cost Trend Rate	11% Initial; 5% ultimate
Inflation Rate	4%

NOTE 17 – OPERATING LEASES

The Transportation Fund (a Special Revenue Fund) leases seven road graders and two mowing tractors used to maintain roads within the County. These leases have five-year terms. Operating lease expenditures for the year ended September 30, 2014, totaled \$227,522. Future minimum lease payments under these leases are as follows:

<u>Year Ending</u> <u>September 30,</u>	<u>Amount</u>
2015	227,520
2016	175,182
Total future minimum lease payments	<u><u>\$ 402,702</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2014

NOTE 18 – COMMITMENTS AND CONTINGENCIES

At September 30, 2014, the County was committed under signed contracts for approximately \$1,124,487 of road construction, resurfacing and engineering work and \$6,751,348 for building and other construction projects.

The County is party to lawsuits and claims arising out of the normal conduct of its activities. While the results of the lawsuits and claims against the County cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

NOTE 19 – NET POSITION RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net position reports \$19,564,313 of restricted net position, of which \$7.3 million is restricted by enabling legislation.

NOTE 20 – NONEXCHANGE FINANCIAL GUARANTEES

In accordance with the State Housing Initiatives Partnership Local Housing Assistance Plan, as adopted by the Board of County Commissioners, Putnam County has guaranteed \$106,092 mortgage down payment amounts for very low to moderate income citizens at September 30, 2014. Guarantees to various lending institutions are equal to a maximum of 20% of the actual mortgage amount. The guarantees extend until the borrowers attain a principal balance of 79.9% of their loans with the last maturity date of May 1, 2019. In the event that an applicant is unable to make required loan payments, Putnam County is required to pay the remaining down payment amount. The County has determined that there is no guarantee liability at September 30, 2014.

NOTE 21 – CHANGE IN ACCOUNTING PRINCIPLE

In fiscal year 2014, the County implemented GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The implementation did not result in a restatement of beginning balances.

NOTE 22 – SUBSEQUENT EVENTS

Subsequent to year end, the County issued an \$18,519,600 bond anticipation note at 1.43% interest to provide short-term eighteen month construction financing for the Jail Expansion Project. The note was secured by the sale of bonds to be issued to the United States Department of Agriculture. Additionally, the County issued 40 year bonds to the United States Department of Agriculture in the amount of \$3,333,333 at a rate of 2.75%. The proceeds of the bonds were used to extinguish short term bond anticipation notes related to the East Putnam Wastewater Project.

REQUIRED SUPPLEMENTARY INFORMATION

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – General Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 28,020,621	\$ 28,020,621	\$ 29,473,377	\$ 1,452,756
Licenses and Permits	332,250	332,250	341,296	9,046
Intergovernmental	7,383,483	7,905,282	8,089,352	184,070
Charges for Services	5,222,005	5,289,098	5,041,188	(247,910)
Fines and Forfeitures	45,900	45,900	56,241	10,341
Miscellaneous	305,637	320,637	381,103	60,466
TOTAL REVENUES	41,309,896	41,913,788	43,382,557	1,468,769
<u>EXPENDITURES</u>				
Current:				
General Government	13,679,502	13,764,717	12,726,160	1,038,557
Public Safety	25,101,982	25,453,257	25,020,619	432,638
Physical Environment	371,116	371,116	307,418	63,698
Transportation	30,000	30,000	30,000	-
Economic Environment	341,628	341,628	303,657	37,971
Human Services	2,464,627	2,464,627	2,195,787	268,840
Culture and Recreation	1,794,321	1,794,321	1,700,167	94,154
Court Related	1,055,218	1,075,218	1,021,273	53,945
Reserve for Contingencies	225,000	208,884	-	208,884
Debt Service:				
Principal Retirement	279,574	279,574	279,574	-
Interest and Fiscal Charges	7,045	7,045	7,044	1
TOTAL EXPENDITURES	45,350,013	45,790,387	43,591,699	2,198,688
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(4,040,117)	(3,876,599)	(209,142)	3,667,457
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	481,560	486,560	486,560	-
Transfers Out	(1,097,453)	(1,265,971)	(1,500,692)	(234,721)
TOTAL OTHER FINANCING SOURCES (USES)	(615,893)	(779,411)	(1,014,132)	(234,721)
NET CHANGE IN FUND BALANCES	(4,656,010)	(4,656,010)	(1,223,274)	3,432,736
FUND BALANCES - BEGINNING OF YEAR	4,656,010	4,656,010	13,911,780	9,255,770
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 12,688,506	\$ 12,688,506

Putnam County, Florida
Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2014

Basis of Budgetary Accounting

Annual budgets are legally adopted for governmental funds, hereafter described, on a basis consistent with generally accepted accounting principles.

The following procedures are used in establishing the budgetary data reflected in the financial statements:

Prior to June 1, constitutional officers, with the exception of the office of the Tax Collector, submit tentative budgets for the operations of their offices to the Board. Budgets for the operations of the office of the Tax Collector are submitted to the Department of Revenue for approval. Additionally, the Property Appraiser submits his budget to the Department of Revenue for approval prior to the submission to the Board.

Prior to July 15, the County Administrator/Budget Officer submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. All budget appropriations lapse at year-end.

As required by Florida Statutes, Sections 218.35 and 28.36, the Clerk of Circuit Court prepares his annual budget in two parts:

The budget relating to the state court system, which is filed with the Clerks of Court Operations Corporation and the budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, County Recorder and Custodian or Treasurer of all County funds and other county-related duties.

County Departments of the Clerk's Office are budgeted with appropriations from the Board of County commissioners. All excess fees (unspent revenues) along with Clerk investment earnings on Board funds are remitted to the Board of County Commissioners on or before October 31st of each year.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. The County Administrator/Budget Officer and Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

Pursuant to the provisions of Chapter 129, Florida Statutes, the amount that the County may appropriate is limited to ninety-five (95%) percent of estimated revenues. In order to present a conservative as well as balanced budget, the County presents only ninety-five (95%) percent of estimated revenues.

continued

Putnam County, Florida
Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2014

Appropriations from the reserve for contingencies may be made to increase the appropriation for any particular expenditure in the same fund, or to create an appropriation in the fund for any lawful purpose, but no expenditures shall be charged directly to the reserve for contingencies.

A receipt of a nature or from a source not anticipated in the budget and received for a particular purpose, including but not limited to grants, donations, gifts, or reimbursements for damages, may, by resolution of the Board be recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget of the proper fund.

Supplemental appropriations funded from sources not described above, require public hearings and action by the Board in the same manner as adopting the original budget.

concluded

Putnam County, Florida
Other Post-Employment Benefits
For the Year Ended September 30, 2014

SCHEDULE OF FUNDING PROGRESS

Fiscal Year	Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as & of Covered Payroll
2012	10/1/2011	-	4,932,691	4,932,691	0.0%	24,725,000	19.95%
2013	10/1/2011	-	4,932,691	4,932,691	0.0%	24,745,000	19.94%
2014	10/1/2013	-	5,959,528	5,959,528	0.0%	24,525,000	24.30%

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year Ended September 30,	Annual Required Contribution	% Contributed
2012	\$ 673,478	36.73%
2013	\$ 673,478	39.05%
2014	\$ 861,210	25.55%

NOTES

1. See Note 16 to the financial statements for further information regarding the County's OPEB plan.

SUPPLEMENTARY INFORMATION

GENERAL FUND BY CATEGORY

The six categories shown below together represent the General Fund, the primary operating fund of the County.

General Fund—Board of County Commissioners – To account for the revenues and expenditures of the Board of County Commissioners (BOCC) portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, County Attorney, Human Resources, Information Technology, Emergency Management and Emergency Medical Services, Parks and Recreation, and certain payments to Constitutional Officers and nonprofit agencies.

General Fund—Sheriff – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

General Fund—Clerk of Circuit Court – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Putnam County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the "Clerk of Circuit Court – Court Fund and Public Records Modernization Funds."

General Fund—Tax Collector – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

General Fund—Property Appraiser – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the assessed value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millage levied by the respective taxing authorities.

General Fund—Supervisor of Elections – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 97 through 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

Putnam County, Florida
Combining Balance Sheet
Board and Officer General Funds
For the Year Ended September 30, 2014

	Board of County Commissioners <u>Sub-fund</u>	Sheriff <u>Sub-fund</u>	Clerk of Circuit Court <u>Sub-fund</u>	Tax Collector <u>Sub-fund</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 8,643,165	\$ 849,478	\$ 373,888	\$ 168,924
Investments	297,973	-	-	-
Receivables	1,412,216	6,087	1,791	127
Due From Other Funds	3,604,359	-	-	-
Due From Other Governments	634,954	-	48,264	-
Inventory	53,900	-	-	-
Prepays	-	-	-	10,012
Other Assets	-	1,402	10,886	-
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	14,646,567	856,967	434,829	179,063
	<hr/>	<hr/>	<hr/>	<hr/>
<u>LIABILITIES AND FUND</u>				
<u>BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	528,210	356,174	143,839	72,116
Due to Other Funds	-	488,699	213,192	88,304
Due to Other Governments	2,445	3,089	77,798	-
Unearned Revenue	13,775	-	-	8,631
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	544,430	847,962	434,829	169,051
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF</u>				
<u>RESOURCES</u>				
Revenues - unavailable	1,432,648	-	-	-
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Nonspendable	53,900	-	-	10,012
Restricted	43,138	9,005	-	-
Committed	-	-	-	-
Assigned	5,202,276	-	-	-
Unassigned	7,370,175	-	-	-
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	12,669,489	9,005	-	10,012
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 14,646,567	\$ 856,967	\$ 434,829	\$ 179,063
	<hr/>	<hr/>	<hr/>	<hr/>

Putnam County, Florida
Combining Balance Sheet
Board and Officer General Funds
For the Year Ended September 30, 2014

	Property Appraiser General <u>Sub-Fund</u>	Supervisor of Elections General <u>Sub-Fund</u>	Interfund Eliminations & <u>Consolidations</u>	Total General <u>Fund</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 358,519	\$ 159,571	\$ -	\$10,553,545
Investments	-	-	-	297,973
Receivables	-	-	-	1,420,221
Due From Other Funds	-	-	(1,234,359)	2,370,000
Due From Other Governments	-	-	-	683,218
Inventory	-	-	-	53,900
Prepays	-	-	-	10,012
Other Assets	-	-	-	12,288
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	358,519	159,571	(1,234,359)	15,401,157
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>
<u>LIABILITIES AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	48,441	23,741	-	1,172,521
Due to Other Funds	310,078	135,830	(1,234,359)	1,744
Due to Other Governments	-	-	-	83,332
Unearned Revenue	-	-	-	22,406
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	358,519	159,571	(1,234,359)	1,280,003
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	-	-	-	1,432,648
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Nonspendable	-	-	-	63,912
Restricted	-	-	-	52,143
Committed	-	-	-	-
Assigned	-	-	-	5,202,276
Unassigned	-	-	-	7,370,175
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	-	-	-	12,688,506
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 358,519	\$ 159,571	\$ (1,234,359)	\$15,401,157
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2014

	Board of County Commissioners Sub-fund			Sheriff Sub-fund		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ 28,020,621	\$ 28,020,621	\$ 29,473,377	\$ -	\$ -	\$ -
Licenses and Permits	332,250	332,250	341,296	-	-	-
Intergovernmental	7,203,483	7,655,282	7,770,262	-	-	-
Charges for Services	3,764,580	3,766,458	3,580,185	-	-	-
Fines and Forfeitures	37,900	37,900	52,200	8,000	8,000	4,041
Miscellaneous	222,275	222,275	299,710	-	-	46,833
TOTAL REVENUES	39,581,109	40,034,786	41,517,030	8,000	8,000	50,874
EXPENDITURES						
Current:						
General Government	8,211,179	8,211,179	7,730,366	-	-	-
Public Safety	7,189,315	7,189,315	7,192,593	17,912,667	18,263,942	17,828,026
Physical Environment	371,116	371,116	307,418	-	-	-
Transportation	30,000	30,000	30,000	-	-	-
Economic Environment	341,628	341,628	303,657	-	-	-
Human Services	2,464,627	2,464,627	2,195,787	-	-	-
Culture and Recreation	1,794,321	1,794,321	1,700,167	-	-	-
Court Related	275,799	275,799	234,161	521,097	521,097	507,222
Reserve for Contingencies	225,000	208,884	-	-	-	-
Debt Service:						
Principal Retirement	52,888	52,888	52,888	226,686	226,686	226,686
Interest and Fiscal Charges	722	722	721	6,323	6,323	6,323
TOTAL EXPENDITURES	20,956,595	20,940,479	19,747,758	18,666,773	19,018,048	18,568,257
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	18,624,514	19,094,307	21,769,272	(18,658,773)	(19,010,048)	(18,517,383)
OTHER FINANCING SOURCES (USES)						
Transfers In	890,000	890,000	1,674,359	18,658,773	19,010,048	19,010,048
Transfers Out	(24,170,524)	(24,640,317)	(24,680,883)	-	-	(488,699)
TOTAL OTHER FINANCING SOURCES (USES)	(23,280,524)	(23,750,317)	(23,006,524)	18,658,773	19,010,048	18,521,349
NET CHANGE IN FUND BALANCES	(4,656,010)	(4,656,010)	(1,237,252)	-	-	3,966
FUND BALANCES - BEGINNING OF YEAR	4,656,010	4,656,010	13,906,741	-	-	5,039
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 12,669,489	\$ -	\$ -	\$ 9,005

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2014

	Clerk of the Circuit Court Sub-fund			Tax Collector Sub-fund		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-	-
Intergovernmental	180,000	250,000	242,044	-	-	-
Charges for Services	252,325	312,325	311,501	2,221,262	2,221,262	2,233,469
Fines and Forfeitures	-	-	-	-	-	-
Miscellaneous	14,500	29,500	28,526	68,862	68,862	1,754
TOTAL REVENUES	446,825	591,825	582,071	2,290,124	2,290,124	2,235,223
EXPENDITURES						
Current:						
General Government	1,732,114	1,812,114	1,803,958	2,247,797	2,247,797	2,136,907
Public Safety	-	-	-	-	-	-
Physical Environment	-	-	-	-	-	-
Transportation	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-
Human Services	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Court Related	258,322	278,322	279,890	-	-	-
Reserve for Contingencies	-	-	-	-	-	-
Debt Service:						
Principal Retirement	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
TOTAL EXPENDITURES	1,990,436	2,090,436	2,083,848	2,247,797	2,247,797	2,136,907
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,543,611)	(1,498,611)	(1,501,777)	42,327	42,327	98,316
OTHER FINANCING SOURCES (USES)						
Transfers In	1,709,969	1,714,969	1,714,969	-	-	-
Transfers Out	(166,358)	(216,358)	(213,192)	(42,327)	(42,327)	(88,304)
TOTAL OTHER FINANCING SOURCES (USES)	1,543,611	1,498,611	1,501,777	(42,327)	(42,327)	(88,304)
NET CHANGE IN FUND BALANCES	-	-	-	-	-	10,012
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 10,012

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2014

	Property Appraiser Sub-fund			Supervisor of Elections Sub-fund		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-	-
Intergovernmental	-	-	77,046	-	-	-
Charges for Services	23,838	29,053	26,056	-	-	-
Fines and Forfeitures	-	-	-	-	-	-
Miscellaneous	-	-	841	-	-	3,439
TOTAL REVENUES	23,838	29,053	103,943	-	-	3,439
EXPENDITURES						
Current:						
General Government	1,653,412	1,658,627	1,423,439	875,000	875,000	741,513
Public Safety	-	-	-	-	-	-
Physical Environment	-	-	-	-	-	-
Transportation	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-
Human Services	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Court Related	-	-	-	-	-	-
Reserve for Contingencies	-	-	-	-	-	-
Debt Service:						
Principal Retirement	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
TOTAL EXPENDITURES	1,653,412	1,658,627	1,423,439	875,000	875,000	741,513
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,629,574)	(1,629,574)	(1,319,496)	(875,000)	(875,000)	(738,074)
OTHER FINANCING SOURCES (USES)						
Transfers In	1,629,574	1,629,574	1,629,574	875,000	875,000	875,000
Transfers Out	-	-	(310,078)	-	-	(136,926)
TOTAL OTHER FINANCING SOURCES (USES)	1,629,574	1,629,574	1,319,496	875,000	875,000	738,074
NET CHANGE IN FUND BALANCES	-	-	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2014

	Subtotals			Interfund Eliminations and consolidations		
	Budgeted Amounts		Actual	Budgeted Amounts		Actual
	Original	Final	Amounts	Original	Final	Amounts
REVENUES						
Taxes	\$ 28,020,621	\$ 28,020,621	\$ 29,473,377	\$ -	\$ -	\$ -
Licenses and Permits	332,250	332,250	341,296	-	-	-
Intergovernmental	7,383,483	7,905,282	8,089,352	-	-	-
Charges for Services	6,262,005	6,329,098	6,151,211	(1,040,000)	(1,040,000)	(1,110,023)
Fines and Forfeitures	45,900	45,900	56,241	-	-	-
Miscellaneous	305,637	320,637	381,103	-	-	-
TOTAL REVENUES	42,349,896	42,953,788	44,492,580	(1,040,000)	(1,040,000)	(1,110,023)
EXPENDITURES						
Current:						
General Government	14,719,502	14,804,717	13,836,183	(1,040,000)	(1,040,000)	(1,110,023)
Public Safety	25,101,982	25,453,257	25,020,619	-	-	-
Physical Environment	371,116	371,116	307,418	-	-	-
Transportation	30,000	30,000	30,000	-	-	-
Economic Environment	341,628	341,628	303,657	-	-	-
Human Services	2,464,627	2,464,627	2,195,787	-	-	-
Culture and Recreation	1,794,321	1,794,321	1,700,167	-	-	-
Court Related	1,055,218	1,075,218	1,021,273	-	-	-
Reserve for Contingencies	225,000	208,884	-	-	-	-
Debt Service:						
Principal Retirement	279,574	279,574	279,574	-	-	-
Interest and Fiscal Charges	7,045	7,045	7,044	-	-	-
TOTAL EXPENDITURES	46,390,013	46,830,387	44,701,722	(1,040,000)	(1,040,000)	(1,110,023)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(4,040,117)	(3,876,599)	(209,142)	-	-	-
OTHER FINANCING SOURCES (USES)						
Transfers In	23,763,316	24,119,591	24,903,950	(23,281,756)	(23,633,031)	(24,417,390)
Transfers Out	(24,379,209)	(24,899,002)	(25,918,082)	23,281,756	23,633,031	24,417,390
TOTAL OTHER FINANCING SOURCES (USES)	(615,893)	(779,411)	(1,014,132)	-	-	-
NET CHANGE IN FUND BALANCES	(4,656,010)	(4,656,010)	(1,223,274)	-	-	-
FUND BALANCES - BEGINNING OF YEAR	4,656,010	4,656,010	13,911,780	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 12,688,506	\$ -	\$ -	\$ -

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2014

(concluded)

	Totals		
	Budgeted Amounts		Actual Amounts
	Original	Final	
<u>REVENUES</u>			
Taxes	\$ 28,020,621	\$ 28,020,621	\$ 29,473,377
Licenses and Permits	332,250	332,250	341,296
Intergovernmental	7,383,483	7,905,282	8,089,352
Charges for Services	5,222,005	5,289,098	5,041,188
Fines and Forfeitures	45,900	45,900	56,241
Miscellaneous	305,637	320,637	381,103
TOTAL REVENUES	41,309,896	41,913,788	43,382,557
<u>EXPENDITURES</u>			
Current:			
General Government	13,679,502	13,764,717	12,726,160
Public Safety	25,101,982	25,453,257	25,020,619
Physical Environment	371,116	371,116	307,418
Transportation	30,000	30,000	30,000
Economic Environment	341,628	341,628	303,657
Human Services	2,464,627	2,464,627	2,195,787
Culture and Recreation	1,794,321	1,794,321	1,700,167
Court Related	1,055,218	1,075,218	1,021,273
Reserve for Contingencies	225,000	208,884	-
Debt Service:			
Principal Retirement	279,574	279,574	279,574
Interest and Fiscal Charges	7,045	7,045	7,044
TOTAL EXPENDITURES	45,350,013	45,790,387	43,591,699
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(4,040,117)	(3,876,599)	(209,142)
<u>OTHER FINANCING SOURCES (USES)</u>			
Transfers In	481,560	486,560	486,560
Transfers Out	(1,097,453)	(1,265,971)	(1,500,692)
TOTAL OTHER FINANCING SOURCES (USES)	(615,893)	(779,411)	(1,014,132)
NET CHANGE IN FUND BALANCES	(4,656,010)	(4,656,010)	(1,223,274)
FUND BALANCES - BEGINNING OF YEAR	4,656,010	4,656,010	13,911,780
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 12,688,506

Non-major Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The County maintains the following Special Revenue Funds:

County Transportation Trust Fund – to account for the operations of the road and bridge department. Financing is provided principally by the County's share of state gasoline taxes.

Fishing Improvement Fund – to account for maintenance of the County's lakes and rivers with financing provided by recreational vessels' license fees and state grants.

Fire Taxing Unit Fund – to account for interlocal agreements with municipal fire departments within the County. Financing is provided from ad valorem taxes.

Law Enforcement Trust Fund – to account for law enforcement related projects funded by the proceeds from confiscated property forfeitures.

Law Enforcement Education Fund – to account for law enforcement training funded with proceeds from fines.

Court Improvement Fund – to account for physical improvements and security for the courthouse. Funding is provided by State of Florida grants and court related revenues.

Drivers Education Fund – to account for receipts and disbursements of designated traffic fines imposed by ordinance in accordance with Section 318.1215, Florida Statutes.

Article V Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida.

Court Technology Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida that must be expended to enhance court technology.

Crime Prevention Fund – to account for neighborhood crime prevention projects funded by the collection of fines pursuant to Section 775.083, Florida Statutes.

E911 System Fund – to account for the improvements and operations of the 911 emergency telephone system in the County. Financing is provided from telephone user charges.

Tourist Development Fund – to account for revenues and expenditures relating to tourist development in the County through the assessment of a tourist tax.

Communication Improvement Fund – to account for the collection of traffic infractions surcharge to be used to develop and improve a county wide public safety communications system.

Economic Development Fund – to account for revenues and expenditures made to promote economic development.

Impact Fee Fund – to account for fees collected related to new development. Funds are used for capital improvement projects.

Miscellaneous Grants Fund – to account for projects financed with federal and state funds that are nonrecurring and of short-term duration.

Community Development Block Grant Fund – to account for grant revenues received and expended to assist low to moderate income individuals with housing rehabilitation.

Non-major Governmental Funds

Interlachen Lakes Estates Fund – to account for the collection and use of special assessments paid by the residents of Interlachen Lakes Estates Municipal Services Benefit Unit.

West Putnam Municipal Services Benefit Unit Fund – to account for the collection and use of special assessments paid by the residents of unincorporated West Putnam for road improvements.

Local Housing Assistance (SHIP) Fund – to account for funds received from the State to be used to assist eligible low income individuals to buy or construct new housing or rehabilitate older homes.

MSBU Fund – to account for the collection and use of special assessments levied to provide specific road improvements and maintenance within several Municipal Service Benefit Units.

East Putnam Grant Fund – to account for proceeds and expenditures related to state and federal grants designed to implement a water and wastewater system in East Putnam County.

Sewage Utilities Fund – to account for the collection and use of fees established to provide one or more small sewage systems.

Water Utilities Fund – to account for the collection and use of fees established to provide one or more small water systems.

Commissary Fund – to account for the commissary operations of the County's Detention Facility. Revenues are provided by sales of products to inmates. The profits can only be spent for the benefit of inmates.

Federal Forfeiture Fund – to account for monies received from federal forfeitures. Expenditures can only be made in accordance with the Federal Equitable Sharing Program.

Records Modernization Fund – to account for fees charged pursuant to Section 28.24, Florida Statutes, and related expenditures to modernize the public records storage and retrieval system of the County.

Article V Records Modernization Fund – to account for fees charged pursuant to Article V of the Constitution of the State of Florida, and related expenditures to fund court-related technology as defined in Section 29.008, Florida Statutes.

Court Fund – to account for certain revenues generated by and disbursements related to the Court System pursuant to Article V of the Constitution of the State of Florida.

Supervisor of Elections Grants Fund – to account for proceeds and expenditures related to state and federal grants designed to improve the elections process.

Non-major Governmental Funds

Debt Service Fund

A debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

The County maintains the following Debt Service Fund:

MSBU Loan Fund – to account for special assessments collected to repay special assessment debt used to fund road paving projects within certain municipal service benefit units.

Capital Projects Funds

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The County maintains the following non-major Capital Projects Funds:

Capital Projects – to account for resources to be used to construct or renovate various County facilities.

Road Projects Fund – to account for resources to be used in developing and enhancing the County's Road System.

Major Governmental Capital Projects Fund

Better Place Plan Fund – The Better Place Fund is used to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	Special Revenue Funds				
	County Transportation Trust	Fishing Improvement	Fire Taxing Unit	Law Enforcement Trust	Law Enforcement Education
<u>ASSETS</u>					
Cash and Equivalents	\$ 115,094	\$ 432,526	\$ 1,878,148	\$ 207,223	\$ 9,287
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	1,744	-	-
Due From Other Governments	212,055	3,492	3,695	-	2,032
Prepays	-	-	-	-	-
	<u>327,149</u>	<u>436,018</u>	<u>1,883,587</u>	<u>207,223</u>	<u>11,319</u>
TOTAL ASSETS	327,149	436,018	1,883,587	207,223	11,319
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	102,462	46	74,044	-	-
Due to Other Funds	180,000	-	-	-	-
Due to Other Governments	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
	<u>282,462</u>	<u>46</u>	<u>74,044</u>	<u>-</u>	<u>-</u>
TOTAL LIABILITIES	282,462	46	74,044	-	-
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>FUND BALANCES</u>					
Nonspendable	-	-	-	-	-
Restricted	-	435,972	1,809,543	207,223	11,319
Committed	-	-	-	-	-
Assigned	44,687	-	-	-	-
Unassigned	-	-	-	-	-
	<u>44,687</u>	<u>435,972</u>	<u>1,809,543</u>	<u>207,223</u>	<u>11,319</u>
TOTAL FUND BALANCES	44,687	435,972	1,809,543	207,223	11,319
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 327,149	\$ 436,018	\$ 1,883,587	\$ 207,223	\$ 11,319

continued

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	<u>Special Revenue Funds</u>				
	<u>Court Improvement</u>	<u>Drivers Education</u>	<u>Article V</u>	<u>Court Technology</u>	<u>Crime Prevention</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 1,499,644	\$ 258,878	\$ 110,964	\$ 405,630	\$ 65,460
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	14,686	2,386	5,432	5,742	2,028
Prepays	-	-	-	-	-
TOTAL ASSETS	<u>1,514,330</u>	<u>261,264</u>	<u>116,396</u>	<u>411,372</u>	<u>67,488</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	14,761	-	7,225	10,414	-
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
TOTAL LIABILITIES	<u>14,761</u>	<u>-</u>	<u>7,225</u>	<u>10,414</u>	<u>-</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
<u>FUND BALANCES</u>					
Nonspendable	-	-	-	-	-
Restricted	1,499,569	261,264	109,171	400,958	67,488
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	-
TOTAL FUND BALANCES	<u>1,499,569</u>	<u>261,264</u>	<u>109,171</u>	<u>400,958</u>	<u>67,488</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 1,514,330</u>	<u>\$ 261,264</u>	<u>\$ 116,396</u>	<u>\$ 411,372</u>	<u>\$ 67,488</u>

continued

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	Special Revenue Funds				
	<u>E911 System</u>	<u>Tourist Development</u>	<u>Communication Improvement</u>	<u>Economic Development</u>	<u>Impact Fee</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 405,384	\$ 459,058	\$ 18,425	\$ 18,504	\$ 544,608
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	22,465	20,150	3,788	12,403	-
Prepays	-	-	-	-	-
	<u>427,849</u>	<u>479,208</u>	<u>22,213</u>	<u>30,907</u>	<u>544,608</u>
TOTAL ASSETS	427,849	479,208	22,213	30,907	544,608
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	2,066	9,631	79	12,842	8,067
Due to Other Funds	-	-	360,000	130,000	-
Due to Other Governments	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
	<u>2,066</u>	<u>9,631</u>	<u>360,079</u>	<u>142,842</u>	<u>8,067</u>
TOTAL LIABILITIES	2,066	9,631	360,079	142,842	8,067
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	-	-	-	-	-
<u>FUND BALANCES</u>					
Nonspendable	-	-	-	-	-
Restricted	425,783	469,577	-	-	536,541
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	(337,866)	(111,935)	-
	<u>425,783</u>	<u>469,577</u>	<u>(337,866)</u>	<u>(111,935)</u>	<u>536,541</u>
TOTAL FUND BALANCES	425,783	469,577	(337,866)	(111,935)	536,541
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 427,849	\$ 479,208	\$ 22,213	\$ 30,907	\$ 544,608

continued

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	Special Revenue Funds				
	Miscell- aneous <u>Grants</u>	Community Development <u>Block Grant</u>	Interlachen Lakes <u>Estates</u>	West Putnam Municipal Services <u>Benefit Unit</u>	Local Housing <u>Assistance</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 5,155	\$ -	\$ 142,313	\$ 177,121	\$ 149,590
Investments	-	-	-	-	631,245
Receivables	14,500	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	72,291	-	8,705	7,529	-
Prepays	7,543	-	-	-	-
TOTAL ASSETS	99,489	-	151,018	184,650	780,835
<u>LIABILITIES AND FUND</u>					
<u>BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	9,556	-	16,633	4,043	7,758
Due to Other Funds	80,000	-	-	-	-
Due to Other Governments	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
TOTAL LIABILITIES	89,556	-	16,633	4,043	7,758
<u>DEFERRED INFLOWS OF</u>					
<u>RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
<u>FUND BALANCES</u>					
Nonspendable	7,543	-	-	-	-
Restricted	2,390	-	134,385	180,607	773,077
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	-
TOTAL FUND BALANCES	9,933	-	134,385	180,607	773,077
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 99,489	\$ -	\$ 151,018	\$ 184,650	\$ 780,835

continued

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	<u>Special Revenue Funds</u>				
	<u>MSBU</u>	<u>East Putnam Grant</u>	<u>Sewage Utilities</u>	<u>Water Utilities</u>	<u>Commissary</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 438,663	\$ -	\$ 10,938	\$ 216,473	\$ 421,742
Investments	-	-	-	-	-
Receivables	-	-	3,613	4,052	20,268
Due From Other Funds	-	-	-	-	-
Due From Other Governments	1,781	-	-	-	-
Prepays	-	-	-	-	-
TOTAL ASSETS	440,444	-	14,551	220,525	442,010
<u>LIABILITIES AND FUND</u>					
<u>BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	3,968	-	4,495	5,875	20,450
Due to Other Funds	-	-	40,000	-	-
Due to Other Governments	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
TOTAL LIABILITIES	3,968	-	44,495	5,875	20,450
<u>DEFERRED INFLOWS OF</u>					
<u>RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
<u>FUND BALANCES</u>					
Nonspendable	-	-	-	-	-
Restricted	436,476	-	-	214,650	-
Committed	-	-	-	-	421,560
Assigned	-	-	-	-	-
Unassigned	-	-	(29,944)	-	-
TOTAL FUND BALANCES	436,476	-	(29,944)	214,650	421,560
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 440,444	\$ -	\$ 14,551	\$ 220,525	\$ 442,010

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	Special Revenue Funds				
	<u>Federal Forfeiture</u>	<u>Records Moderni- zation</u>	<u>Article V Records Moderni- zation</u>	<u>Court Fund</u>	<u>Supervisor of Elections Grants</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 99,916	\$ 314,049	\$ 925,552	\$ 339,095	\$ 95,988
Investments	-	-	-	-	-
Receivables	-	-	-	12,065	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	-	-	-	428	-
Prepays	-	-	-	-	-
	<u>99,916</u>	<u>314,049</u>	<u>925,552</u>	<u>351,588</u>	<u>95,988</u>
<u>LIABILITIES AND FUND</u>					
<u>BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	159	-	1,678	39,640	-
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	303,469	-
Unearned Revenue	-	-	-	-	-
	<u>159</u>	<u>-</u>	<u>1,678</u>	<u>343,109</u>	<u>-</u>
<u>DEFERRED INFLOWS OF</u>					
<u>RESOURCES</u>					
Revenues - unavailable	-	-	-	8,479	-
<u>FUND BALANCES</u>					
Nonspendable	-	-	-	-	-
Restricted	99,757	314,049	923,874	-	95,988
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	-
	<u>99,757</u>	<u>314,049</u>	<u>923,874</u>	<u>-</u>	<u>95,988</u>
TOTAL FUND BALANCES	<u>99,757</u>	<u>314,049</u>	<u>923,874</u>	<u>-</u>	<u>95,988</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 99,916</u>	<u>\$ 314,049</u>	<u>\$ 925,552</u>	<u>\$ 351,588</u>	<u>\$ 95,988</u>

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2014

	<u>Debt</u> <u>Service Fund</u>	<u>Capital Projects Funds</u>		<u>Total</u> <u>Nonmajor</u> <u>Governmental</u> <u>Funds</u>
	<u>MSBU</u> <u>Loan</u>	<u>Capital</u> <u>Projects</u>	<u>Road</u> <u>Projects</u>	
<u>ASSETS</u>				
Cash and Equivalents	\$ 25,725	\$ 21,202	\$ 2,128,755	\$ 11,941,110
Investments	-	-	-	631,245
Receivables	-	-	-	54,498
Due From Other Funds	-	-	-	1,744
Due From Other Governments	3,268	-	1,143,111	1,547,467
Prepays	-	-	158,624	166,167
TOTAL ASSETS	<u>28,993</u>	<u>21,202</u>	<u>3,430,490</u>	<u>14,342,231</u>
<u>LIABILITIES AND FUND</u>				
<u>BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	-	7,500	157,645	521,037
Due to Other Funds	-	380,000	363,838	1,533,838
Due to Other Governments	-	-	-	303,469
Unearned Revenue	-	-	-	-
TOTAL LIABILITIES	<u>-</u>	<u>387,500</u>	<u>521,483</u>	<u>2,358,344</u>
<u>DEFERRED INFLOWS OF</u>				
<u>RESOURCES</u>				
Revenues - unavailable	-	-	570,568	579,047
<u>FUND BALANCES</u>				
Nonspendable	-	-	158,624	166,167
Restricted	28,993	-	2,179,815	11,618,469
Committed	-	-	-	421,560
Assigned	-	-	-	44,687
Unassigned	-	(366,298)	-	(846,043)
TOTAL FUND BALANCES	<u>28,993</u>	<u>(366,298)</u>	<u>2,338,439</u>	<u>11,404,840</u>
TOTAL LIABILITIES, DEFERRED				
INFLOWS OF RESOURCES				
AND FUND BALANCES	<u>\$ 28,993</u>	<u>\$ 21,202</u>	<u>\$ 3,430,490</u>	<u>\$ 14,342,231</u>

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

Special Revenue Funds

	County Transportation Trust	Fishing Improvement	Fire Taxing Unit	Law Enforcement Trust	Law Enforcement Education
REVENUES					
Taxes	\$ 1,881,026	\$ -	\$ 2,183,107	\$ -	\$ -
Licenses and Permits	4,675	40,367	-	-	-
Intergovernmental Revenue	2,168,541	-	179,848	-	-
Charges For Services	144,650	-	-	-	-
Fines and Forfeitures	-	-	-	9,848	25,047
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	8,728	410	1,727	211	10
TOTAL REVENUES	4,207,620	40,777	2,364,682	10,059	25,057
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	-	1,881,427	34,273	27,758
Physical Environment	-	55,648	-	-	-
Transportation	5,167,063	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	88,168	-	-	-	-
Interest and Fiscal Charges	4,490	-	-	-	-
TOTAL EXPENDITURES	5,259,721	55,648	1,881,427	34,273	27,758
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,052,101)	(14,871)	483,255	(24,214)	(2,701)
OTHER FINANCING SOURCES (USES)					
Transfers In	906,905	-	1,744	-	-
Transfers Out	(29,827)	-	(33,547)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	877,078	-	(31,803)	-	-
NET CHANGE IN FUND BALANCES	(175,023)	(14,871)	451,452	(24,214)	(2,701)
FUND BALANCES, October 1, 2013	219,710	450,843	1,358,091	231,437	14,020
FUND BALANCES, September 30, 2014	\$ 44,687	\$ 435,972	\$ 1,809,543	\$ 207,223	\$ 11,319

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

<u>Special Revenue Funds</u>					
	<u>Court Improvement</u>	<u>Drivers Education</u>	<u>Article V</u>	<u>Court Technology</u>	<u>Crime Prevention</u>
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	172,455	-	83,693	76,928	-
Fines and Forfeitures	-	28,483	-	-	31,531
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	469	240	149	404	55
TOTAL REVENUES	172,924	28,723	83,842	77,332	31,586
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	20,000	-	-	23,717
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	469,885	-	115,886	134,805	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	469,885	20,000	115,886	134,805	23,717
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(296,961)	8,723	(32,044)	(57,473)	7,869
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	-	-	-
Transfers Out	-	-	(5,000)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	(5,000)	-	-
NET CHANGE IN FUND BALANCES	(296,961)	8,723	(37,044)	(57,473)	7,869
FUND BALANCES, October 1, 2013	1,796,530	252,541	146,215	458,431	59,619
FUND BALANCES, September 30, 2014	\$ 1,499,569	\$ 261,264	\$ 109,171	\$ 400,958	\$ 67,488

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

	<u>Special Revenue Funds</u>				
	<u>E911 System</u>	<u>Tourist Development</u>	<u>Communication Improvement</u>	<u>Economic Development</u>	<u>Impact Fee</u>
<u>REVENUES</u>					
Taxes	\$ -	\$ 276,155	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	420,682	-	-	51,433	-
Charges For Services	-	-	79,556	-	-
Fines and Forfeitures	-	-	42,924	-	-
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	279	399	-	-	522
TOTAL REVENUES	<u>420,961</u>	<u>276,554</u>	<u>122,480</u>	<u>51,433</u>	<u>522</u>
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	250,808	-	43,413	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	34,511
Economic Environment	-	236,541	-	210,380	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	93,622	-	-
Interest and Fiscal Charges	-	-	26,663	-	-
TOTAL EXPENDITURES	<u>250,808</u>	<u>236,541</u>	<u>163,698</u>	<u>210,380</u>	<u>34,511</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>170,153</u>	<u>40,013</u>	<u>(41,218)</u>	<u>(158,947)</u>	<u>(33,989)</u>
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	83,127	186,820	-
Transfers Out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>83,127</u>	<u>186,820</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	<u>170,153</u>	<u>40,013</u>	<u>41,909</u>	<u>27,873</u>	<u>(33,989)</u>
FUND BALANCES, October 1, 2013	<u>255,630</u>	<u>429,564</u>	<u>(379,775)</u>	<u>(139,808)</u>	<u>570,530</u>
FUND BALANCES, September 30, 2014	<u>\$ 425,783</u>	<u>\$ 469,577</u>	<u>\$ (337,866)</u>	<u>\$ (111,935)</u>	<u>\$ 536,541</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

	Special Revenue Funds				
	Miscellaneous Grants	Community Development Block Grant	Interlachen Lake Estates	West Putnam Municipal Services Benefit Unit	Local Housing Assistance
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	514,720	516,889	-	-	365,717
Charges For Services	-	-	-	-	-
Fines and Forfeitures	-	-	-	-	-
Special Assessments	-	-	256,603	143,020	-
Miscellaneous Revenue	-	338	207	191	4,262
TOTAL REVENUES	<u>514,720</u>	<u>517,227</u>	<u>256,810</u>	<u>143,211</u>	<u>369,979</u>
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	319,769	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	320,131	150,024	-
Economic Environment	-	513,681	-	-	725,553
Culture/Recreation	198,381	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>518,150</u>	<u>513,681</u>	<u>320,131</u>	<u>150,024</u>	<u>725,553</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(3,430)</u>	<u>3,546</u>	<u>(63,321)</u>	<u>(6,813)</u>	<u>(355,574)</u>
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	<u>(3,430)</u>	<u>3,546</u>	<u>(63,321)</u>	<u>(6,813)</u>	<u>(355,574)</u>
FUND BALANCES, October 1, 2013	<u>13,363</u>	<u>(3,546)</u>	<u>197,706</u>	<u>187,420</u>	<u>1,128,651</u>
FUND BALANCES, September 30, 2014	<u>\$ 9,933</u>	<u>\$ -</u>	<u>\$ 134,385</u>	<u>\$ 180,607</u>	<u>\$ 773,077</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

	Special Revenue Funds				
	<u>MSBU</u>	<u>East Putnam Grant</u>	<u>Sewage Utilities</u>	<u>Water Utilities</u>	<u>Commissary</u>
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	-	-	45,700	33,883	-
Fines and Forfeitures	-	-	-	-	-
Special Assessments	126,915	-	-	-	-
Miscellaneous Revenue	411	-	-	192	448,486
TOTAL REVENUES	127,326	-	45,700	34,075	448,486
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	-	-	-	381,841
Physical Environment	-	-	51,360	21,164	-
Transportation	111,270	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	111,270	-	51,360	21,164	381,841
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	16,056	-	(5,660)	12,911	66,645
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	-	-	-
Transfers Out	-	(14,884)	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	(14,884)	-	-	-
NET CHANGE IN FUND BALANCES	16,056	(14,884)	(5,660)	12,911	66,645
FUND BALANCES, October 1, 2013	420,420	14,884	(24,284)	201,739	354,915
FUND BALANCES, September 30, 2014	\$ 436,476	\$ -	\$ (29,944)	\$ 214,650	\$ 421,560

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

Special Revenue Funds

	<u>Federal Forfeiture</u>	<u>Records Modernization</u>	<u>Article V Records Modernization</u>	<u>Court Fund</u>	<u>Supervisor of Elections Grants</u>
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	1,014,787	10,326
Charges For Services	-	26,335	73,082	856,398	-
Fines and Forfeitures	906	-	38,261	180,940	-
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	-	375	977	154	93
TOTAL REVENUES	<u>906</u>	<u>26,710</u>	<u>112,320</u>	<u>2,052,279</u>	<u>10,419</u>
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	67,323	-	-	3,023
Public Safety	43,855	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	139,895	2,066,280	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>43,855</u>	<u>67,323</u>	<u>139,895</u>	<u>2,066,280</u>	<u>3,023</u>
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	<u>(42,949)</u>	<u>(40,613)</u>	<u>(27,575)</u>	<u>(14,001)</u>	<u>7,396</u>
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	-	-	1,096
Transfers Out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,096</u>
NET CHANGE IN FUND BALANCES	<u>(42,949)</u>	<u>(40,613)</u>	<u>(27,575)</u>	<u>(14,001)</u>	<u>8,492</u>
FUND BALANCES, October 1, 2013	<u>142,706</u>	<u>354,662</u>	<u>951,449</u>	<u>14,001</u>	<u>87,496</u>
FUND BALANCES, September 30, 2014	<u>\$ 99,757</u>	<u>\$ 314,049</u>	<u>\$ 923,874</u>	<u>\$ -</u>	<u>\$ 95,988</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2014

	<u>Debt</u> <u>Service Fund</u>	<u>Capital Projects Funds</u>		<u>Total</u> <u>Nonmajor</u> <u>Governmental</u> <u>Funds</u>
	<u>MSBU</u> <u>Loan</u>	<u>Capital</u> <u>Projects</u>	<u>Road</u> <u>Projects</u>	
<u>REVENUES</u>				
Taxes	\$ -	\$ -	\$ 1,062,195	\$ 5,402,483
Licenses and Permits	-	-	-	45,042
Intergovernmental Revenue	-	-	1,441,657	6,684,600
Charges For Services	-	-	-	1,592,680
Fines and Forfeitures	-	-	-	357,940
Special Assessments	236,225	-	-	762,763
Miscellaneous Revenue	115	275	1,498	471,177
TOTAL REVENUES	<u>236,340</u>	<u>275</u>	<u>2,505,350</u>	<u>15,316,685</u>
<u>EXPENDITURES</u>				
Current:				
General Government Services	-	-	-	70,346
Public Safety	-	-	-	3,026,861
Physical Environment	-	-	-	128,172
Transportation	-	-	-	5,782,999
Economic Environment	-	-	-	1,686,155
Culture/Recreation	-	-	-	198,381
Court Related	-	-	-	2,926,751
Capital Outlay	-	801,584	2,052,031	2,853,615
Debt Service:				
Principal Retirement	317,076	-	-	498,866
Interest and Fiscal Charges	37,351	-	-	68,504
TOTAL EXPENDITURES	<u>354,427</u>	<u>801,584</u>	<u>2,052,031</u>	<u>17,240,650</u>
EXCESS (DEFICIENCY) OF				
REVENUES OVER EXPENDITURES	<u>(118,087)</u>	<u>(801,309)</u>	<u>453,319</u>	<u>(1,923,965)</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	-	1,179,692
Transfers Out	-	-	-	(83,258)
TOTAL OTHER FINANCING				
SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,096,434</u>
NET CHANGE IN FUND BALANCES	<u>(118,087)</u>	<u>(801,309)</u>	<u>453,319</u>	<u>(827,531)</u>
FUND BALANCES, October 1, 2013	<u>147,080</u>	<u>435,011</u>	<u>1,885,120</u>	<u>12,232,371</u>
FUND BALANCES, September 30, 2014	<u>\$ 28,993</u>	<u>\$ (366,298)</u>	<u>\$ 2,338,439</u>	<u>\$ 11,404,840</u>

concluded

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – County Transportation Trust Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 1,767,547	\$ 1,767,547	\$ 1,881,026	\$ 113,479
Licenses and Permits	3,600	3,600	4,675	1,075
Intergovernmental Revenue	2,162,408	2,162,408	2,168,541	6,133
Charges for Services	33,500	33,500	144,650	111,150
Miscellaneous Revenue	24,625	24,625	8,728	(15,897)
TOTAL REVENUES	3,991,680	3,991,680	4,207,620	215,940
<u>EXPENDITURES</u>				
Current:				
Transportation	5,382,908	5,382,908	5,167,063	215,845
Debt Service:				
Principal Retirement	33,583	33,583	88,168	(54,585)
Interest and Fiscal Charges	5,017	5,017	4,490	527
TOTAL EXPENDITURES	5,421,508	5,421,508	5,259,721	161,787
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,429,828)	(1,429,828)	(1,052,101)	377,727
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	906,905	906,905	906,905	-
Transfers Out	(29,827)	(29,827)	(29,827)	-
NET CHANGE IN FUND BALANCES	(552,750)	(552,750)	(175,023)	377,727
FUND BALANCES, October 1, 2013	552,750	552,750	219,710	(333,040)
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 44,687	\$ 44,687

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Fishing Improvement Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Licenses and Permits	\$ 39,000	\$ 39,000	\$ 40,367	\$ 1,367
Miscellaneous Revenue	800	800	410	(390)
TOTAL REVENUES	39,800	39,800	40,777	977
<u>EXPENDITURES</u>				
Current:				
Physical Environment	104,500	104,500	55,648	48,852
Reserve for Contingencies	5,000	5,000	-	5,000
TOTAL EXPENDITURES	109,500	109,500	55,648	53,852
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(69,700)	(69,700)	(14,871)	54,829
FUND BALANCES, October 1, 2013	69,700	69,700	450,843	381,143
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 435,972	\$ 435,972

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Fire Taxing Unit Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 2,077,928	\$ 2,077,928	\$ 2,183,107	\$ 105,179
Intergovernmental Revenue	182,087	182,087	179,848	(2,239)
Miscellaneous Revenues	5,750	5,750	1,727	(4,023)
TOTAL REVENUES	<u>2,265,765</u>	<u>2,265,765</u>	<u>2,364,682</u>	<u>98,917</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	3,265,408	3,265,408	1,881,427	1,383,981
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(999,643)	(999,643)	483,255	1,482,898
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	6,500	6,500	1,744	(4,756)
Transfers Out	(33,547)	(33,547)	(33,547)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(27,047)</u>	<u>(27,047)</u>	<u>(31,803)</u>	<u>(4,756)</u>
NET CHANGE IN FUND BALANCES	(1,026,690)	(1,026,690)	451,452	1,478,142
FUND BALANCES, October 1, 2013	<u>1,026,690</u>	<u>1,026,690</u>	<u>1,358,091</u>	<u>331,401</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,809,543</u>	<u>\$ 1,809,543</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Law Enforcement Trust Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 19,600	\$ 19,600	\$ 9,848	\$ (9,752)
Miscellaneous Revenue	400	400	211	(189)
TOTAL REVENUES	<u>20,000</u>	<u>20,000</u>	<u>10,059</u>	<u>(9,941)</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>65,000</u>	<u>65,000</u>	<u>34,273</u>	<u>30,727</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(45,000)	(45,000)	(24,214)	20,786
FUND BALANCES, October 1, 2013	<u>45,000</u>	<u>45,000</u>	<u>231,437</u>	<u>186,437</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 207,223</u>	<u>\$ 207,223</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Law Enforcement Education Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 22,250	\$ 22,250	\$ 25,047	\$ 2,797
Miscellaneous Revenue	150	150	10	(140)
TOTAL REVENUES	<u>22,400</u>	<u>22,400</u>	<u>25,057</u>	<u>2,657</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	26,500	26,500	27,758	(1,258)
Reserve for Contingencies	1,500	1,500	-	1,500
TOTAL EXPENDITURES	<u>28,000</u>	<u>28,000</u>	<u>27,758</u>	<u>242</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(5,600)	(5,600)	(2,701)	2,899
FUND BALANCES, October 1, 2013	<u>5,600</u>	<u>5,600</u>	<u>14,020</u>	<u>8,420</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,319</u>	<u>\$ 11,319</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Improvement Fund
For the Year Ended September 30, 2014

	Budgeted Amounts		Actual Amounts	Variance With Final Budget
	Original	Final		
<u>REVENUES</u>				
Charges for Services	\$ 148,500	\$ 148,500	\$ 172,455	\$ 23,955
Miscellaneous Revenue	2,100	2,100	469	(1,631)
TOTAL REVENUES	150,600	150,600	172,924	22,324
<u>EXPENDITURES</u>				
Current:				
Court Related	413,250	413,250	469,885	(56,635)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(262,650)	(262,650)	(296,961)	(34,311)
FUND BALANCES, October 1, 2013	262,650	262,650	1,796,530	1,533,880
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 1,499,569	\$ 1,499,569

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Drivers Education Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 25,000	\$ 25,000	\$ 28,483	\$ 3,483
Miscellaneous Revenue	450	450	240	(210)
TOTAL REVENUES	25,450	25,450	28,723	3,273
<u>EXPENDITURES</u>				
Current:				
Public Safety	50,000	50,000	20,000	30,000
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(24,550)	(24,550)	8,723	33,273
FUND BALANCES, October 1, 2013	24,550	24,550	252,541	227,991
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 261,264	\$ 261,264

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Article V Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 82,000	\$ 82,000	\$ 83,693	\$ 1,693
Miscellaneous Revenue	150	150	149	(1)
TOTAL REVENUES	82,150	82,150	83,842	1,692
<u>EXPENDITURES</u>				
Current:				
Court Related	126,838	126,838	115,886	10,952
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(44,688)	(44,688)	(32,044)	12,644
<u>OTHER FINANCING USES</u>				
Transfers Out	(5,000)	(5,000)	(5,000)	-
NET CHANGE IN FUND BALANCES	(49,688)	(49,688)	(37,044)	12,644
FUND BALANCES, October 1, 2013	49,688	49,688	146,215	96,527
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 109,171	\$ 109,171

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Technology Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 75,000	\$ 75,000	\$ 76,928	\$ 1,928
Miscellaneous Revenue	825	825	404	(421)
TOTAL REVENUES	75,825	75,825	77,332	1,507
<u>EXPENDITURES</u>				
Current:				
Court Related	203,493	203,493	134,805	68,688
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(127,668)	(127,668)	(57,473)	70,195
FUND BALANCES, October 1, 2013	127,668	127,668	458,431	330,763
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 400,958</u>	<u>\$ 400,958</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Crime Prevention Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 28,000	\$ 28,000	\$ 31,531	\$ 3,531
Miscellaneous Revenue	75	75	55	(20)
TOTAL REVENUES	28,075	28,075	31,586	3,511
<u>EXPENDITURES</u>				
Current:				
Public Safety	34,075	34,075	23,717	10,358
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(6,000)	(6,000)	7,869	13,869
FUND BALANCES, October 1, 2013	6,000	6,000	59,619	53,619
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 67,488	\$ 67,488

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – E911 System Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 321,353	\$ 429,244	\$ 420,682	\$ (8,562)
Miscellaneous Revenue	250	250	279	29
TOTAL REVENUES	321,603	429,494	420,961	(8,533)
<u>EXPENDITURES</u>				
Current:				
Public Safety	321,603	429,494	250,808	178,686
EXCESS OF REVENUES OVER EXPENDITURES	-	-	170,153	170,153
FUND BALANCES, October 1, 2013	-	-	255,630	255,630
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 425,783	\$ 425,783

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Tourist Development Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 215,000	\$ 215,000	\$ 276,155	\$ 61,155
Miscellaneous Revenue	1,000	1,000	399	(601)
TOTAL REVENUES	<u>216,000</u>	<u>216,000</u>	<u>276,554</u>	<u>60,554</u>
<u>EXPENDITURES</u>				
Current:				
Economic Environment	<u>250,500</u>	<u>250,500</u>	<u>236,541</u>	<u>13,959</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(34,500)	(34,500)	40,013	74,513
FUND BALANCES, October 1, 2013	<u>34,500</u>	<u>34,500</u>	<u>429,564</u>	<u>395,064</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 469,577</u>	<u>\$ 469,577</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Communication Improvement Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 31,500	\$ 31,500	\$ 79,556	\$ 48,056
Fines and Forfeitures	41,500	41,500	42,924	1,424
TOTAL REVENUES	<u>73,000</u>	<u>73,000</u>	<u>122,480</u>	<u>49,480</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	35,841	35,841	43,413	(7,572)
Debt Service:				
Principal	93,622	93,622	93,622	-
Interest and Fiscal Charges	26,664	26,664	26,663	1
TOTAL EXPENDITURES	<u>156,127</u>	<u>156,127</u>	<u>163,698</u>	<u>(7,571)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(83,127)	(83,127)	(41,218)	41,909
<u>OTHER FINANCING SOURCES</u>				
Transfers In	83,127	83,127	83,127	-
NET CHANGE IN FUND BALANCES	-	-	41,909	41,909
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>(379,775)</u>	<u>(379,775)</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (337,866)</u>	<u>\$ (337,866)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Economic Development Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ 100,000	\$ 51,433	\$ (48,567)
<u>EXPENDITURES</u>				
Current:				
Economic Environment	<u>183,820</u>	<u>286,820</u>	<u>210,380</u>	<u>76,440</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(183,820)	(186,820)	(158,947)	27,873
<u>OTHER FINANCING SOURCES</u>				
Transfers In	<u>183,820</u>	<u>186,820</u>	<u>186,820</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	-	-	27,873	27,873
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>(139,808)</u>	<u>(139,808)</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (111,935)</u>	<u>\$ (111,935)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Impact Fee Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 522	\$ 522
<u>EXPENDITURES</u>				
Current:				
Transportation	-	-	34,511	(34,511)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(33,989)	(33,989)
FUND BALANCES, October 1, 2013	-	-	570,530	570,530
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 536,541</u>	<u>\$ 536,541</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Miscellaneous Grants Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 490,824	\$ 490,824	\$ 514,720	\$ 23,896
<u>EXPENDITURES</u>				
Current:				
Public Safety	291,860	291,860	319,769	(27,909)
Culture/Recreation	198,964	198,964	198,381	583
TOTAL EXPENDITURES	490,824	490,824	518,150	(27,326)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(3,430)	(3,430)
FUND BALANCES, October 1, 2013	-	-	13,363	13,363
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 9,933	\$ 9,933

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Community Development Block Grant Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 10,000	\$ 528,722	\$ 516,889	\$ (11,833)
Miscellaneous Revenue	-	-	338	338
TOTAL REVENUES	10,000	528,722	517,227	(11,495)
<u>EXPENDITURES</u>				
Current:				
Economic Environment	10,000	528,722	513,681	15,041
EXCESS OF REVENUES OVER EXPENDITURES	-	-	3,546	3,546
FUND BALANCES, October 1, 2013	-	-	(3,546)	(3,546)
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ -	\$ -

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Interlachen Lakes Estates Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Special Assessments	\$ 215,500	\$ 215,500	\$ 256,603	\$ 41,103
Miscellaneous Revenue	500	500	207	(293)
TOTAL REVENUES	<u>216,000</u>	<u>216,000</u>	<u>256,810</u>	<u>40,810</u>
<u>EXPENDITURES</u>				
Current:				
Transportation	266,500	266,500	320,131	(53,631)
Reserve for Contingencies	2,500	2,500	-	2,500
TOTAL EXPENDITURES	<u>269,000</u>	<u>269,000</u>	<u>320,131</u>	<u>(51,131)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(53,000)	(53,000)	(63,321)	(10,321)
FUND BALANCES, October 1, 2013	<u>53,000</u>	<u>53,000</u>	<u>197,706</u>	<u>144,706</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 134,385</u>	<u>\$ 134,385</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – West Putnam Municipal Services Benefit Unit Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Special Assessments	\$ 132,000	\$ 132,000	\$ 143,020	\$ 11,020
Miscellaneous Revenue	700	700	191	(509)
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL REVENUES	132,700	132,700	143,211	10,511
<u>EXPENDITURES</u>				
Current:				
Transportation	165,875	165,875	150,024	15,851
	<hr/>	<hr/>	<hr/>	<hr/>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(33,175)	(33,175)	(6,813)	26,362
FUND BALANCES, October 1, 2013	33,175	33,175	187,420	154,245
	<hr/>	<hr/>	<hr/>	<hr/>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 180,607</u>	<u>\$ 180,607</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Local Housing Assistance Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 350,000	\$ 350,000	\$ 365,717	\$ 15,717
Miscellaneous Revenue	4,600	4,600	4,262	(338)
TOTAL REVENUES	<u>354,600</u>	<u>354,600</u>	<u>369,979</u>	<u>15,379</u>
<u>EXPENDITURES</u>				
Current:				
Economic Environment	400,000	400,000	725,553	(325,553)
Reserve for Contingencies	20,000	20,000	-	20,000
TOTAL EXPENDITURES	<u>420,000</u>	<u>420,000</u>	<u>725,553</u>	<u>(305,553)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(65,400)	(65,400)	(355,574)	(290,174)
FUND BALANCES, October 1, 2013	<u>65,400</u>	<u>65,400</u>	<u>1,128,651</u>	<u>1,063,251</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 773,077</u>	<u>\$ 773,077</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – MSBU Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Special Assessments	\$ 126,800	\$ 126,800	\$ 126,915	\$ 115
Miscellaneous Revenue	1,000	1,000	411	(589)
TOTAL REVENUES	<u>127,800</u>	<u>127,800</u>	<u>127,326</u>	<u>(474)</u>
<u>EXPENDITURES</u>				
Current:				
Transportation	120,705	120,705	111,270	9,435
Reserve for Contingencies	7,095	7,095	-	7,095
TOTAL EXPENDITURES	<u>127,800</u>	<u>127,800</u>	<u>111,270</u>	<u>16,530</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	16,056	16,056
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>420,420</u>	<u>420,420</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 436,476</u>	<u>\$ 436,476</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – East Putnam Grant
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 2,623,800	\$ 2,623,800	\$ -	\$ (2,623,800)
Miscellaneous Revenue	20,000	20,000	-	(20,000)
TOTAL REVENUES	<u>2,643,800</u>	<u>2,643,800</u>	<u>-</u>	<u>(2,643,800)</u>
<u>EXPENDITURES</u>				
Current:				
Physical Environment	11,224,820	11,224,820	-	11,224,820
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(8,581,020)	(8,581,020)	-	8,581,020
<u>OTHER FINANCING SOURCES (USES)</u>				
Debt Issued	3,057,000	3,057,000	-	(3,057,000)
Transfers Out	-	-	(14,884)	(14,884)
NET CHANGE IN FUND BALANCES	(5,524,020)	(5,524,020)	(14,884)	5,509,136
FUND BALANCES, Beginning of year	<u>5,524,020</u>	<u>5,524,020</u>	<u>14,884</u>	<u>(5,509,136)</u>
FUND BALANCES, End of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Sewage Utilities Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 45,650	\$ 45,650	\$ 45,700	\$ 50
<u>EXPENDITURES</u>				
Current:				
Physical Environment	<u>48,940</u>	<u>48,940</u>	<u>51,360</u>	<u>(2,420)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3,290)	(3,290)	(5,660)	(2,370)
FUND BALANCES, October 1, 2013	<u>3,290</u>	<u>3,290</u>	<u>(24,284)</u>	<u>(27,574)</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (29,944)</u>	<u>\$ (29,944)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Water Utilities Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 33,250	\$ 33,250	\$ 33,883	\$ 633
Miscellaneous Revenue	325	325	192	(133)
	<u>33,575</u>	<u>33,575</u>	<u>34,075</u>	<u>500</u>
<u>EXPENDITURES</u>				
Current:				
Physical Environment	<u>33,575</u>	<u>33,575</u>	<u>21,164</u>	<u>12,411</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	12,911	12,911
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>201,739</u>	<u>201,739</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 214,650</u>	<u>\$ 214,650</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Commissary Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ 228,000	\$ 383,100	\$ 448,486	\$ 65,386
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>228,000</u>	<u>383,100</u>	<u>381,841</u>	<u>1,259</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	66,645	66,645
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>354,915</u>	<u>354,915</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 421,560</u>	<u>\$ 421,560</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Federal Forfeiture Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 15,000	\$ 46,000	\$ 906	\$ (45,094)
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>15,000</u>	<u>46,000</u>	<u>43,855</u>	<u>2,145</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(42,949)	(42,949)
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>142,706</u>	<u>142,706</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 99,757</u>	<u>\$ 99,757</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Records Modernization Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 26,000	\$ 26,000	\$ 26,335	\$ 335
Miscellaneous Revenue	500	500	375	(125)
TOTAL REVENUES	26,500	26,500	26,710	210
<u>EXPENDITURES</u>				
Current:				
General Government Services	110,000	110,000	67,323	42,677
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(83,500)	(83,500)	(40,613)	42,887
FUND BALANCES, October 1, 2013	83,500	83,500	354,662	271,162
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 314,049	\$ 314,049

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Article V Records Modernization Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 75,500	\$ 75,500	\$ 73,082	\$ (2,418)
Fines and Forfeitures	41,900	41,900	38,261	(3,639)
Miscellaneous Revenue	1,300	1,300	977	(323)
TOTAL REVENUES	118,700	118,700	112,320	(6,380)
<u>EXPENDITURES</u>				
Current:				
Court Related	118,700	118,700	139,895	(21,195)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(27,575)	(27,575)
FUND BALANCES, October 1, 2013	-	-	951,449	951,449
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 923,874	\$ 923,874

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 1,063,756	\$ 1,063,756	\$ 1,014,787	\$ (48,969)
Charges for Services	883,120	883,120	856,398	(26,722)
Fines and Forfeitures	183,000	183,000	180,940	(2,060)
Miscellaneous Revenue	1,380	1,380	154	(1,226)
TOTAL REVENUES	2,131,256	2,131,256	2,052,279	(78,977)
<u>EXPENDITURES</u>				
Current:				
Court Related	<u>2,131,256</u>	<u>2,131,256</u>	<u>2,066,280</u>	<u>64,976</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(14,001)	(14,001)
FUND BALANCES, October 1, 2013	-	-	14,001	14,001
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ -	\$ -

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Supervisor of Elections - Grant Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance</u> <u>With Final</u> <u>Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ -	\$ 10,326	\$ 10,326
Miscellaneous Revenues	-	-	93	93
TOTAL REVENUES	-	-	10,419	10,419
<u>EXPENDITURES</u>				
Current:				
General Government Services	74,147	74,147	3,023	71,124
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(74,147)	(74,147)	7,396	81,543
<u>OTHER FINANCING SOURCES</u>				
Transfers In	-	-	1,096	1,096
NET CHANGE IN FUND BALANCES	(74,147)	(74,147)	8,492	82,639
FUND BALANCES, October 1, 2013	74,147	74,147	87,496	13,349
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 95,988</u>	<u>\$ 95,988</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – MSBU Loan Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Special Assessments	\$ 218,500	\$ 218,500	\$ 236,225	\$ 17,725
Miscellaneous Revenue	350	350	115	(235)
TOTAL REVENUES	<u>218,850</u>	<u>218,850</u>	<u>236,340</u>	<u>17,490</u>
<u>EXPENDITURES</u>				
Debt Service:				
Principal Retirement	317,350	317,350	317,076	274
Interest and Fiscal Charges	37,930	37,930	37,351	579
TOTAL EXPENDITURES	<u>355,280</u>	<u>355,280</u>	<u>354,427</u>	<u>853</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(136,430)	(136,430)	(118,087)	18,343
FUND BALANCES, October 1, 2013	<u>136,430</u>	<u>136,430</u>	<u>147,080</u>	<u>10,650</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 28,993</u>	<u>\$ 28,993</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Capital Projects Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 275	\$ 275
<u>EXPENDITURES</u>				
Current:				
Capital Outlay-Public Safety	<u>3,000,000</u>	<u>3,000,000</u>	<u>801,584</u>	<u>2,198,416</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3,000,000)	(3,000,000)	(801,309)	2,198,691
<u>OTHER FINANCING SOURCES</u>				
Debt Issued	<u>3,000,000</u>	<u>3,000,000</u>	<u>-</u>	<u>(3,000,000)</u>
NET CHANGE IN FUND BALANCES	-	-	(801,309)	(801,309)
FUND BALANCES, October 1, 2013	<u>-</u>	<u>-</u>	<u>435,011</u>	<u>435,011</u>
FUND BALANCES, September 30, 2014	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (366,298)</u>	<u>\$ (366,298)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Road Projects Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 963,385	\$ 963,385	\$ 1,062,195	\$ 98,810
Intergovernmental Revenue	4,224,057	4,382,682	1,441,657	(2,941,025)
Miscellaneous Revenue	500	500	1,498	998
TOTAL REVENUES	5,187,942	5,346,567	2,505,350	(2,841,217)
<u>EXPENDITURES</u>				
Capital Outlay-Transportation	5,187,942	5,346,567	2,052,031	3,294,536
EXCESS OF REVENUES OVER EXPENDITURES	-	-	453,319	453,319
FUND BALANCES, October 1, 2013	-	-	1,885,120	1,885,120
FUND BALANCES, September 30, 2014	\$ -	\$ -	\$ 2,338,439	\$ 2,338,439

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Better Place Plan Fund
For the Year Ended September 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 4,586,574	\$ 4,586,574	\$ 4,824,959	\$ 238,385
Miscellaneous Revenue	8,000	8,000	7,764	(236)
TOTAL REVENUES	4,594,574	4,594,574	4,832,723	238,149
<u>EXPENDITURES</u>				
Current:				
Capital Outlay-General Government	4,510,783	4,510,783	1,322,825	3,187,958
Debt Service:				
Principal Retirement	1,335,000	1,335,000	1,335,000	-
Interest and Fiscal Charges	248,791	248,791	248,261	530
TOTAL EXPENDITURES	6,094,574	6,094,574	2,906,086	3,188,488
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,500,000)	(1,500,000)	1,926,637	3,426,637
<u>OTHER FINANCING USES</u>				
Transfers Out	(500,000)	(500,000)	(500,000)	-
NET CHANGE IN FUND BALANCES	(2,000,000)	(2,000,000)	1,426,637	3,426,637
FUND BALANCES, Beginning of Year	2,000,000	2,000,000	6,229,396	4,229,396
FUND BALANCES, End of Year	\$ -	\$ -	\$ 7,656,033	\$ 7,656,033

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

The County administers the following Internal Service Funds:

Fleet Maintenance Fund - to account for the costs of providing a maintenance facility for automotive equipment used by other departments.

Group Insurance Reserve Fund - to accumulate funds for the payment of premiums for employees' health and accident insurance.

Risk Management Fund - to account for the costs and the allocation of costs relating to various insurance carried by the County except health and life insurance benefits for County employees.

Putnam County, Florida
Combining Statement of Net Position
– Internal Service Funds
September 30, 2014

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>CURRENT ASSETS</u>				
Cash and Equivalents	\$ 2,872	\$ 678,832	\$ 1,597,485	\$ 2,279,189
Receivables	-	-	-	-
Due from Other Governments	2,332	34,537	-	36,869
Inventory	192,867	-	-	192,867
Other Assets	-	-	1,242	1,242
TOTAL CURRENT ASSETS	198,071	713,369	1,598,727	2,510,167
<u>NONCURRENT ASSETS</u>				
Capital Assets, Net	36,045	-	-	36,045
TOTAL ASSETS	234,116	713,369	1,598,727	2,546,212
<u>CURRENT LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	29,209	69	1,292	30,570
Due to Other Funds	750,000	-	-	750,000
Estimated Liability for Self-Insured Losses	-	-	1,158,088	1,158,088
Compensated Absences	13,000	-	4,900	17,900
TOTAL CURRENT LIABILITIES	792,209	69	1,164,280	1,956,558
<u>NONCURRENT LIABILITIES</u>				
Compensated Absences	11,000	-	4,100	15,100
Estimated Liability for Self Insured Losses	-	-	500,000	500,000
Other noncurrent liabilities	20,590	-	4,125	24,715
TOTAL LIABILITIES	823,799	69	1,672,505	2,496,373
<u>NET POSITION</u>				
Net Investment in Capital Assets	36,045	-	-	36,045
Unrestricted	(625,728)	713,300	(73,778)	13,794
TOTAL NET POSITION	\$ (589,683)	\$ 713,300	\$ (73,778)	\$ 49,839

Putnam County, Florida
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds
For the Year Ended September 30, 2014

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>OPERATING REVENUES</u>				
User Charges	\$ 1,027,126	\$6,282,437	\$ 1,158,559	\$8,468,122
Miscellaneous	115	128,086	1,443	129,644
TOTAL OPERATING REVENUES	1,027,241	6,410,523	1,160,002	8,597,766
<u>OPERATING EXPENSES</u>				
Personal Services	339,844	-	55,892	395,736
Insurance	19,895	6,835,409	628,028	7,483,332
Claims Expense	-	-	1,603,535	1,603,535
Contractual Services	244,820	20,068	3,500	268,388
Repairs and Maintenance	16,110	-	-	16,110
Other Operating Expenses	478,831	-	1,102	479,933
Depreciation Expense	12,320	-	-	12,320
TOTAL OPERATING EXPENSES	1,111,820	6,855,477	2,292,057	10,259,354
OPERATING INCOME (LOSS)	(84,579)	(444,954)	(1,132,055)	(1,661,588)
Transfers In	13,116	53,588	179,642	246,346
Transfers Out	(3,362)	(440,000)	-	(443,362)
CHANGE IN NET POSITION	(74,825)	(831,366)	(952,413)	(1,858,604)
NET POSITION, October 1, 2013	(514,858)	1,544,666	878,635	1,908,443
NET POSITION, September 30, 2014	\$ (589,683)	\$ 713,300	\$ (73,778)	\$ 49,839

Putnam County, Florida
Combining Statement of Cash Flows – Internal Service Funds
For the Year Ended September 30, 2014

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>				
Receipts from Customers	\$ 1,058,137	\$ 6,388,352	\$ 1,159,767	\$ 8,606,256
Payments to Suppliers	(741,675)	(6,856,267)	(1,288,725)	(8,886,667)
Payments to Employees	(332,173)	-	(54,947)	(387,120)
	<u>(15,711)</u>	<u>(467,915)</u>	<u>(183,905)</u>	<u>(667,531)</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</u>				
Transfers In	13,116	53,588	179,642	246,346
Transfers Out	(3,362)	(440,000)	-	(443,362)
	<u>9,754</u>	<u>(386,412)</u>	<u>179,642</u>	<u>(197,016)</u>
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES				
<u>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>				
Purchase of Capital Assets	(17,498)	-	-	(17,498)
	<u>(17,498)</u>	<u>-</u>	<u>-</u>	<u>(17,498)</u>
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS				
	(23,455)	(854,327)	(4,263)	(882,045)
CASH AND EQUIVALENTS, October 1, 2013	<u>26,327</u>	<u>1,533,159</u>	<u>1,601,748</u>	<u>3,161,234</u>
CASH AND EQUIVALENTS, September 30, 2014	<u>\$ 2,872</u>	<u>\$ 678,832</u>	<u>\$ 1,597,485</u>	<u>\$ 2,279,189</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating Income (Loss)	(84,579)	(444,954)	(1,132,055)	(1,661,588)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	12,320	-	-	12,320
Changes in:				
Receivables	26,845	-	-	26,845
Due From Other Governments	4,051	(22,171)	-	(18,120)
Inventory	(26,925)	-	-	(26,925)
Other Assets	-	-	(235)	(235)
Accounts Payable and Accrued Liabilities	(15,094)	(790)	(245)	(16,129)
Due to Other Funds	60,000	-	-	60,000
Estimated Liability for Self Insured Losses	-	-	947,685	947,685
Compensated Absences	2,000	-	-	2,000
Other Noncurrent Liabilities	5,671	-	945	6,616
	<u>(15,711)</u>	<u>(467,915)</u>	<u>(183,905)</u>	<u>(667,531)</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ (15,711)</u>	<u>\$ (467,915)</u>	<u>\$ (183,905)</u>	<u>\$ (667,531)</u>

Fiduciary Funds

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity.

The County maintains the following Agency Funds:

Clerk of the Circuit Court Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Sheriff Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Tax Collector Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Putnam County, Florida
Combining Statement of Fiduciary Net Position – Agency Funds
September 30, 2014

	Clerk of the Circuit Court	Sheriff	Tax Collector	Totals
<u>ASSETS</u>				
Cash and Equivalents	\$ 1,196,659	\$ 86,486	\$ 1,799,994	\$ 3,083,139
Receivables	15,512	1,619	13,661	30,792
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
TOTAL ASSETS	<u>\$ 1,212,171</u>	<u>\$ 88,105</u>	<u>\$ 1,813,655</u>	<u>\$ 3,113,931</u>
<u>LIABILITIES</u>				
Assets Held for Others	<u>\$ 1,212,171</u>	<u>\$ 88,105</u>	<u>\$ 1,813,655</u>	<u>\$ 3,113,931</u>

Putnam County, Florida
Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Year Ended September 30, 2014

	<u>Balance</u> <u>October 1,</u> <u>2013</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>September 30,</u> <u>2014</u>
<u>CLERK OF THE CIRCUIT COURT</u>				
Assets:				
Cash and Equivalents	\$ 785,224	\$ 3,477,366	\$ 3,065,931	\$ 1,196,659
Receivables	-	15,512	-	15,512
	<u>785,224</u>	<u>3,492,878</u>	<u>3,065,931</u>	<u>1,212,171</u>
Liabilities:				
Assets Held for Others	<u>\$ 785,224</u>	<u>\$ 3,534,212</u>	<u>\$ 3,107,265</u>	<u>\$ 1,212,171</u>
<u>SHERIFF</u>				
Assets:				
Cash and Equivalents	\$ 91,529	\$ 681,930	\$ 686,973	\$ 86,486
Receivables	3,346	1,619	3,346	1,619
	<u>94,875</u>	<u>683,549</u>	<u>690,319</u>	<u>88,105</u>
Liabilities:				
Assets Held for Others	<u>\$ 94,875</u>	<u>\$ 782,852</u>	<u>\$ 789,622</u>	<u>\$ 88,105</u>
<u>TAX COLLECTOR</u>				
Assets:				
Cash and Equivalents	\$ 2,402,382	\$ 94,869,984	\$ 95,472,372	\$ 1,799,994
Receivables	20,196	2,739,004	2,745,539	13,661
Total Assets	<u>\$ 2,422,578</u>	<u>\$ 97,608,988</u>	<u>\$ 98,217,911</u>	<u>\$ 1,813,655</u>
Liabilities:				
Assets Held for Others	<u>\$ 2,422,578</u>	<u>\$ 102,398,470</u>	<u>\$ 103,007,393</u>	<u>\$ 1,813,655</u>
<u>TOTALS - ALL AGENCY FUNDS</u>				
Assets:				
Cash and Equivalents	\$ 3,279,135	\$ 99,029,280	\$ 99,225,276	\$ 3,083,139
Receivables	23,542	2,756,135	2,748,885	30,792
Total Assets	<u>\$ 3,302,677</u>	<u>\$ 101,785,415</u>	<u>\$ 101,974,161</u>	<u>\$ 3,113,931</u>
Liabilities:				
Assets Held for Others	<u>\$ 3,302,677</u>	<u>\$ 106,715,534</u>	<u>\$ 106,904,280</u>	<u>\$ 3,113,931</u>

Discretely Presented Component Unit

The Putnam County Development Authority – promotes economic growth and development in all areas of the county.

Putnam County Development Authority
Statement of Net Position
September 30, 2014

<u>CURRENT ASSETS</u>	
Cash and Equivalents	\$ 243,951
<u>NONCURRENT ASSETS</u>	
Capital Assets, Net	<u>567,149</u>
TOTAL ASSETS	<u>811,100</u>
<u>CURRENT LIABILITIES</u>	
Accounts Payable and Accrued Liabilities	<u>184</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	567,149
Unrestricted	<u>243,767</u>
TOTAL NET POSITION	<u>\$ 810,916</u>

Putnam County Development Authority
Statement of Revenues, Expenses and Changes in Fund Net Position
For the Year Ended September 30, 2014

<u>OPERATING REVENUES</u>	
User Charges	\$ 9,085
<u>OPERATING EXPENSES</u>	
Contractual Services	12,583
Other Operating Expenses	11,579
Depreciation Expense	3,956
TOTAL OPERATING EXPENSES	28,118
OPERATING INCOME (LOSS)	(19,033)
<u>NON OPERATING REVENUES</u>	
Interest Revenue	387
CHANGE IN NET POSITION	(18,646)
NET POSITION, October 1, 2013	829,562
NET POSITION, September 30, 2014	\$ 810,916

Putnam County Development Authority
Statement of Cash Flows
For the Year Ended September 30, 2014

<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>	
Receipts from Customers	\$ 9,941
Payments to Suppliers	<u>(24,034)</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>(14,093)</u>
<u>CASH FLOWS FROM INVESTING ACTIVITIES</u>	
Interest on Investments	<u>387</u>
NET DECREASE IN CASH AND EQUIVALENTS	(13,706)
CASH AND EQUIVALENTS, October 1, 2013	<u>257,657</u>
CASH AND EQUIVALENTS, September 30, 2014	<u><u>\$ 243,951</u></u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating Income (Loss)	(19,033)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:	
Depreciation	3,956
Change in:	
Receivables	856
Accounts Payable and Accrued Liabilities	<u>128</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u><u>\$ (14,093)</u></u>

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2014

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Program Total</u>
<u>DEPARTMENT OF AGRICULTURE, RURAL UTILITIES SERVICE</u>				
Direct Assistance				
Water and Waste Disposal Loan - Rural Development	10.770	Series 2014A and 2014B	\$ 3,048,355	
<u>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u>				
Passed Through State Department of Economic Opportunity:				
Community Development Block Grant - Disaster Recovery	14.228	12DB-P5-04-64-01-K51	365,521	
Community Development Block Grant - Neighborhood Stabilization	14.228	12DB-Q5-04-64-01-F06	152,103	
Community Development Block Grant - Economic Development	14.228	10DB-4N-04-64-01-E05	25,035	542,659
<u>DEPARTMENT OF JUSTICE</u>				
Direct Assistance:				
Developing, Testing and Demonstrating Promising Programs	16.541	2009-DD-BX-0085	23,662	
State Criminal Alien Assistance Program	16.606	2013-AP-BX-0693	4,135	
Passed Through Office of Attorney General:				
Crime Victim Assistance	16.575	V13068	77,040	
Passed Through Florida Coalition Against Domestic Violence:				
Violence Against Women Formula Grant	16.588	14-8023-LE-ENH	49,762	
Violence Against Women Formula Grant	16.588	15-8023-LE-ENH	15,989	65,751
Passed Through National Association of Police Athletic Leagues:				
Juvenile Mentoring Program	16.726	2013-JU-FX-0024	5,049	
Passed Through Florida Department of Law Enforcement:				
Byrne Justice Assistance Grant Program	16.738	2013-DJ-BX-0958	35,949	
Byrne Justice Assistance Grant Program	16.738	14-JAGC-PUTN-1-E5-039	17,096	53,045
<u>DEPARTMENT OF TRANSPORTATION</u>				
Passed Through Florida Department of Transportation:				
Alcohol Impaired Driving Countermeasures Incentive Grant I	20.601	K8-14-06-03, AR942	2,905	
Alcohol Impaired Driving Countermeasures Incentive Grant I	20.601	M3DA-14-18-15, ARJ03	53,442	56,347
Highway Planning and Construction	20.205	AQP01	310,910	
Highway Planning and Construction	20.205	210031-7-58-01	203,603	
Passed Through Florida Department of Environmental Protection:				
Recreational Trails Program	20.219	T11023	10,420	524,933
<u>GENERAL SERVICES ADMINISTRATION</u>				
Passed Through State Department of Management Services:				
Federal Surplus Property	39.003	--	70,876	

The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2014

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Program Total</u>
<u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>				
Passed Through State Department of Environmental Protection:				
Capitalization Grant for Clean Water State Revolving Fund	66.458	WW17005P	1,586,553	
<u>DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>				
Passed Through State Department of Revenue:				
Child Support Enforcement - Title IV-D Reimbursements	93.563	CSS90	22,396	
Child Support Enforcement - Title IV-D Reimbursements	93.563	COC54	242,044	264,440
Election Assistance for Individuals with Disabilities	93.617	MOA 2013-2014-0003	3,023	
<u>EXECUTIVE OFFICE OF THE PRESIDENT</u>				
Office of National Drug Control and Policy				
Passed Through St. Johns County, Florida:				
High Intensity Drug Trafficking (HIDTA)	95.001	G11NF0001A	5,455	
HIDTA - DEA Task Force Overtime	95.001	DEAOTF	19,250	24,705
<u>DEPARTMENT OF HOMELAND SECURITY</u>				
Passed Through State Division of Emergency Management:				
Disaster Grants - Public Assistance - Tropical Storm Debby	97.036	13-DB-73-04-64-02-611	161,197	
Hazard Mitigation Grant	97.039	11-HM-3E-04-64-01-009	115,993	
Hazard Mitigation Grant	97.039	11-HM-3H-04-64-01-002	23,122	
Hazard Mitigation Grant	97.039	11-HM-3H-04-64-01-005	274	
Hazard Mitigation Grant	97.039	13-HM-3E-04-64-01-300	90,203	
Hazard Mitigation Grant	97.039	13-HM-3H-04-64-01-203	6,851	
Hazard Mitigation Grant	97.039	14-HM-6B-04-64-01-318	11,593	248,036
Emergency Management Performance Grants	97.042	14-FG-1M-04-64-01-121	30,498	
Emergency Management Performance Grants	97.042	15-FG-4D-04-64-01-121	30,423	60,921
Pre-Disaster Mitigation	97.047	13-DM-4L-04-64-01-419	10,240	
Homeland Security Grant Program	97.067	13-DS-97-04-64-01-366	5,923	
Direct Assistance:				
Staffing for Adequate Fire and Emergency Response	97.083	EMW-2009-FF-00139	103,441	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 6,940,331	

The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2014

<u>State Agency</u>	<u>CSFA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Project Total</u>
<u>EXECUTIVE OFFICE OF THE GOVERNOR</u>				
Division of Emergency Management				
Emergency Management Program	31.063	14-BG-83-04-64-01-054	93,873	
Emergency Management Program	31.063	15-BG-83-04-64-01-054	14,445	108,318
<u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>				
Small County Consolidated Grants	37.012	427SC	90,909	
Wastewater Treatment Facility Construction	37.077	LP-0260	1,663,447	
Wastewater Treatment Facility Construction	37.077	SP-170030	449,537	
Wastewater Treatment Facility Construction	37.077	LP-0208	550,000	
Wastewater Treatment Facility Construction	37.077	LP-0530	500,000	
Wastewater Treatment Facility Construction	37.077	LP-8913	250,000	
Wastewater Treatment Facility Construction	37.077	LP-6799	1,000,000	
Wastewater Treatment Facility Construction	37.077	WW17005P	4,080,328	8,493,312
<u>DEPARTMENT OF ECONOMIC OPPORTUNITY</u>				
Rural Infrastructure Fund	40.013	D0043	25,957	
<u>DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</u>				
Mosquito Control - State Aid	42.003	#020320	29,456	
<u>DEPARTMENT OF STATE AND SECRETARY OF STATE</u>				
State Aid to Libraries	45.030	14-ST-55	205,924	
<u>FLORIDA HOUSING FINANCE CORPORATION</u>				
State Housing Initiatives Program	52.901	2011 - 2012	242,901	
State Housing Initiatives Program	52.901	2012 - 2013	300,766	
State Housing Initiatives Program	52.901	2013 - 2014	176,374	
State Housing Initiatives Program	52.901	2014 - 2015	5,512	725,553
<u>DEPARTMENT OF TRANSPORTATION</u>				
Small County Outreach Program - CR209	55.009	424331-1-58-01	104,699	
Small County Road Assistance Program - CR219	55.016	430731-1-58-01	625,760	
Small County Road Ass't Program - Strickland Rd	55.016	434589-1-58-01	330,000	955,760
<u>DEPARTMENT OF HEALTH</u>				
County Grant Awards	64.005	C1054	5,962	
<u>DEPARTMENT OF MANAGEMENT SERVICES</u>				
Wireless 911 Emergency Telephone System	72.001	13-4-20	107,891	
Wireless 911 Emergency Telephone System	72.001	Fees	268,592	376,483
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<u>\$ 11,122,333</u>	

The accompanying notes are an integral part of this schedule.
concluded

Putnam County, Florida
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2014

NOTE 1 – BASIS OF PRESENTATION

Expenditures generally represent allowable costs, determined in accordance with generally accepted accounting principles and the modified accrual basis of accounting.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

NOTE 2 – SUBRECIPIENTS

The County did not provide federal or state awards to sub recipients.

Statistical Section



**Board of County Commissioners
Putnam County, Florida**

Statistical Section

(Not Audited)

Fiscal Year Ended September 30, 2014

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**STATISTICAL SECTION
TABLE OF CONTENTS**

Topic	Page(s)
Financial Trends	
The data in the following schedules is presented to assist the reader in understanding and assessing the changes in Putnam County's (the County's) financial position over the past ten fiscal years.	
Net Position by Component	S-2
Changes in Net Position	S-3, S-4
Fund Balances, Governmental Funds	S-5
Changes in Fund Balances	S-6
Revenue Capacity	
Revenue capacity information is provided to enable readers to understand and assess the County's capacity for generating its own-source revenues. The County's most significant own-source revenue is property taxes.	
Taxable and Estimated Actual Value of Taxable Property	S-7
Direct and Overlapping Property Tax Rates	S-8
Principal Taxpayers	S-9
Property Tax Levies and Collections	S-10
Debt Capacity	
The information within the following pages is intended to assist readers in comprehending the County's outstanding debt position and its ability to issue additional debt.	
Ratios of Outstanding Debt by Type	S-11
Legal Debt Margin	S-12
Pledged Revenue Coverage	S-13, S-14
Demographic and Economic Information	
Demographic and economic indicators are expected to help the reader understand the socio-economic environment within which the County operates and assist financial statement comparison.	
County Demographic Statistics	S-15
Principal Employers	S-16
Operating Information	
This section is intended to provide data about the County's operational and functional resources that, when used in conjunction with the financial information, may assist the reader in evaluating the County's economic condition.	
Full Time Equivalent County Government Employees by Function	S-17
Operating Indicators by Function/Program	S-18, S-19
Capital Asset Statistics by Function/Program	S-20

Sources and notes:

Unless otherwise indicated, the data that comprises the contents of this statistical section has been taken from the Comprehensive Annual Financial Reports of Putnam County, Florida.

Governmental Accounting Standards Board (GASB) Statement 34 was implemented commencing with the County's fiscal year ended September 30, 2003.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

NET POSITION BY COMPONENT – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)

	Fiscal Years Ended September 30th									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Governmental Activities										
Net Investment in Capital Assets	\$26,329,967	\$72,517,445	\$82,335,510	\$89,352,076	\$91,150,420	\$87,820,648	\$94,993,906	\$99,548,402	\$103,227,300	\$103,723,550
Restricted	9,044,555	10,503,980	11,718,054	13,690,695	11,812,032	18,990,563	19,165,713	23,483,649	22,793,970	19,564,313
Unrestricted	8,408,925	7,593,183	12,958,053	9,529,517	15,925,787	14,936,799	17,978,326	11,729,066	8,099,594	10,242,776
Total Governmental Activities Net Position	\$43,783,447	\$90,614,608	\$107,011,617	\$112,572,288	\$118,888,239	\$121,748,010	\$132,137,945	\$134,761,117	\$134,120,864	\$133,530,639
Business-Type Activities										
Net Investment in Capital Assets	\$11,777,388	\$11,465,124	\$13,168,496	\$15,680,338	\$25,219,829	\$27,649,660	\$27,024,045	\$25,496,880	\$25,415,922	\$28,132,012
Unrestricted	(1,935,930)	(909,152)	(2,905,578)	(2,675,812)	(2,799,772)	(2,027,404)	(1,348,109)	(1,298,493)	(420,461)	4,364,327
Total Business-Type Activities Net Position	\$9,841,458	\$10,555,972	\$10,262,918	\$13,004,526	\$22,420,057	\$25,622,256	\$25,675,936	\$24,198,387	\$24,995,461	\$32,496,339
Primary Government										
Net Investment in Capital Assets	\$38,107,355	\$83,982,569	\$95,504,006	\$105,032,414	\$116,370,249	\$115,470,308	\$122,017,951	\$125,045,282	\$128,643,222	\$131,855,562
Restricted	9,044,555	10,503,980	11,718,054	13,690,695	11,812,032	18,990,563	19,165,713	23,483,649	22,793,970	19,564,313
Unrestricted	6,472,995	6,684,031	10,052,475	6,853,705	13,126,015	12,909,395	16,630,217	10,430,573	7,679,133	14,607,103
Total Primary Government Net Position	\$53,624,905	\$101,170,580	\$117,274,535	\$125,576,814	\$141,308,296	\$147,370,266	\$157,813,881	\$158,959,504	\$159,116,325	\$166,026,978

Sources: Data for schedule above has been obtained from the Statements of Net Position of Putnam County's Comprehensive Annual Financial Reports for the stated fiscal years.

Notes:

- FYE 2005 – 2013: The negative values in unrestricted net position for Business-Type Activities has been largely attributable to revised engineering estimates of landfill long term care costs.
- FYE 2006 – Capital Assets Net of Related Debt in Governmental Activities increased significantly in fiscal year ended September 30, 2006 due primarily to the retroactive capitalization of infrastructure assets pursuant to Governmental Accounting Standards Board (GASB) Statement 34.
- FYE 2008 – Debt totaling \$10,532,729 was re-classified from Governmental Activities to Business-Type Activities and 2008 capitalized interest reported in Business-Type Activities was reduced for the amount of interest earned associated with the construction of the East Putnam Water System.
- FYE 2009 – Re-stated Governmental Activities Net Position increased by \$237,405 in recognition of intangible assets per GASB Statement 51. Business-type Activities Net Position increased by \$280,730 through an adjustment made for an overstated debt principal balance associated with the East Putnam Water Fund.
- FYE 2010 – Net Position for Governmental Activities was re-stated to adjust for an understatement of accumulated depreciation in the amount of \$54,190.
- FYE 2014 – Business-type Activities' - Unrestricted portion of its Net Position increased from the prior year by \$4,784,788, largely the result of Capital Grant in the amount of \$4,080,327.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CHANGES IN NET POSITION – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)**

	Fiscal Years -----				
	2005	2006	2007	2008	2009
Expenses – Governmental Activities					
General Government	\$12,779,328	\$13,296,405	\$12,956,339	\$16,081,345	\$16,476,338
Public Safety	21,460,892	22,232,302	26,526,912	29,310,776	28,419,085
Physical Environment	388,229	579,000	723,732	431,209	426,078
Transportation	11,749,444	11,402,600	8,298,519	9,708,977	10,281,596
Economic Environment	1,864,763	1,785,538	5,340,613	1,938,559	1,530,062
Human Services	2,481,153	2,416,565	2,682,154	1,945,096	2,228,920
Culture and Recreation	1,559,073	1,862,991	2,329,061	2,326,242	1,997,217
Court Related	2,798,284	3,033,562	3,199,629	3,292,156	3,135,103
Interest on Long-Term Debt	218,423	317,374	653,098	1,053,154	517,142
Total Governmental Activities Expenses	55,299,589	56,926,337	62,710,057	66,087,514	65,011,541
Expenses – Business-Type Activities:					
Water & Wastewater System	142,722	122,487	117,273	126,763	(50,066)
Solid Waste	10,414,791	7,971,254	7,941,522	6,826,973	6,585,260
Port Authority	124,643	173,767	100,406	132,600	109,575
Total Business-Type Activities Expenses	10,682,156	8,267,508	8,159,201	7,086,336	6,644,769
Total Primary Government Expenses	\$65,981,745	\$65,193,845	\$70,869,258	\$73,173,850	\$71,656,310
Program Revenues – Governmental Activities					
Charges for Services:					
General Government	\$4,369,449	\$4,326,151	\$4,433,688	\$4,409,907	\$5,140,901
Public Safety	4,014,064	4,409,005	4,258,725	4,064,473	4,349,902
Court Related	2,003,996	2,493,652	2,408,036	2,011,207	1,277,128
Other	1,739,997	1,684,541	1,334,097	1,236,842	1,063,701
Operating Grants and Contributions	5,526,125	6,106,925	5,506,260	4,688,946	6,305,996
Capital Grants and Contributions	2,777,371	5,826,144	6,739,571	6,317,883	5,347,830
Total Governmental Activities Program Revenues	20,431,002	24,846,418	24,680,377	22,729,258	23,485,458
Program Revenue – Business-Type Activities:					
Charges for Services:					
Water and Wastewater System	56,665	52,475	57,967	54,395	48,835
Solid Waste	5,889,582	6,031,090	6,397,827	6,195,938	6,320,713
Port Authority	97,329	104,030	134,991	128,884	100,238
Operating Grants and Contributions	1,353,155	1,685,684	191,176	582,555	285,779
Capital Grants and Contributions	-	-	-	-	7,027,458
Total Business-Type Activities Program Revenues	7,396,731	7,873,279	6,781,961	6,961,772	13,783,023
Total Primary Government Program Revenues	\$27,827,733	\$32,719,697	\$31,462,338	\$29,691,030	\$37,268,481
Net (Expense)/Revenue					
Governmental Activities	(\$34,868,587)	(\$32,079,919)	(\$38,029,680)	(\$43,358,256)	(\$41,526,083)
Business-Type Activities	(3,285,425)	(394,229)	(\$1,377,240)	(\$124,564)	\$7,138,254
Total Primary Government Net Expense	(\$38,154,012)	(\$32,474,148)	(\$39,406,920)	(\$43,482,820)	(\$34,387,829)
General Revenue and Other Changes in Net Position– Governmental Activities:					
Taxes:					
Property Taxes	\$27,273,945	\$29,935,184	\$38,956,651	\$37,130,894	\$36,881,354
Sales Taxes and Other State Shared Revenue	4,824,434	5,261,062	5,438,927	4,992,856	4,567,633
Local Infrastructure Surtax	4,834,232	5,584,987	5,279,106	4,714,955	4,361,575
Other Taxes	2,628,964	2,648,666	2,633,438	2,541,817	2,517,987
Investment Earnings	774,652	1,429,292	2,066,319	1,590,779	166,666
Gain (Loss) – Sale of Capital Assets	43,027	48,938	-	-	-
Miscellaneous	611,999	537,264	529,489	472,549	1,363,004
Transfers	(650,024)	(325,510)	(477,241)	(2,524,923)	(2,016,185)
Total Governmental Activities	40,341,229	45,119,883	54,426,689	48,918,927	47,842,034
General Revenue and Other Changes in Net Position– Business-Type Activities:					
Investment Earnings	73,594	393,740	439,241	227,221	133,655
Gain (Loss) – Sale of Capital Assets	21,655	386,746	158,580	107,353	120,363
Miscellaneous	12,269	2,747	9,124	6,675	7,074
Transfers	650,024	325,510	477,241	2,524,923	2,016,185
Total Business-Type Activities	757,542	1,108,743	1,084,186	2,866,172	2,277,277
Total Primary Government-General Revenues & Other Changes in Net Position	\$41,098,771	\$46,228,626	\$55,510,875	\$51,785,099	\$50,119,311
Changes in Net Position					
Government Activities	\$5,472,642	\$13,039,964	\$16,397,009	\$5,560,671	\$6,315,951
Business-Type Activities	(2,527,883)	714,514	(293,054)	2,741,608	9,415,531
Total Primary Government Changes in Net Position	\$2,944,759	\$13,754,478	\$16,103,955	\$8,302,279	\$15,731,482

Sources:

The information shown in the schedule above has been taken from Putnam County's Statements of Activities for the fiscal years as shown.

Note(s):

FYE 2005 – *Changes in Net Position – Business-type Activities* reflected a negative \$2.5 million due to revised engineering estimates of landfill long term care costs.
 FYE 2008 – *Changes in Net Position* has been re-stated per Note 19, Notes to Financial Statements (FYE 2009).
 FYE 2009 – *Changes in Net Position* has been re-stated per Note 19, Notes to the Financial Statements (FYE 2010).

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CHANGES IN NET POSITION – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)**

	Fiscal Years -----				
	2010	2011	2012	2013	2014
Expenses – Governmental Activities					
General Government	\$16,864,555	\$15,567,471	\$14,609,716	\$15,273,429	\$15,262,970
Public Safety	29,667,802	30,392,654	28,858,269	29,053,530	30,023,992
Physical Environment	523,562	541,488	403,747	561,174	588,965
Transportation	10,086,384	10,057,346	9,814,498	9,230,447	9,667,973
Economic Environment	1,095,222	1,455,904	2,415,464	1,710,560	1,995,483
Human Services	1,915,494	2,067,720	2,940,060	2,287,476	2,125,020
Culture and Recreation	1,986,088	1,884,115	2,029,314	2,010,082	2,226,544
Court Related	3,259,218	3,272,880	3,113,986	3,686,521	3,921,791
Interest on Long-Term Debt	623,052	585,435	513,942	399,406	307,217
Total Governmental Activities Expenses	66,021,377	65,825,013	64,698,996	64,212,625	66,119,955
Expenses - Business-Type Activities:					
Water & Wastewater System	2,016,184	1,862,689	1,869,331	1,955,597	1,892,357
Solid Waste	7,702,979	8,396,038	8,925,237	6,958,185	5,358,094
Port Authority	280,881	178,335	291,530	165,732	298,250
Total Business-Type Activities Expenses	10,000,044	10,437,062	11,086,098	9,079,514	7,548,701
Total Primary Government Expenses	\$76,021,421	\$76,262,075	\$75,785,094	\$73,292,139	\$73,668,656
Program Revenues – Governmental Activities					
Charges for Services:					
General Government	\$5,097,648	\$3,618,964	\$3,268,440	\$3,449,887	3,465,000
Public Safety	4,489,708	4,401,599	4,377,476	4,407,224	4,447,940
Court Related	281,908	298,419	318,727	730,182	1,430,873
Other	989,422	1,071,697	1,007,484	1,049,501	1,106,433
Operating Grants and Contributions	6,095,126	6,785,430	7,800,977	7,858,343	6,696,708
Capital Grants and Contributions	4,441,553	11,955,793	7,374,458	4,119,514	4,010,600
Total Governmental Activities Program Revenues	21,395,365	28,131,902	24,147,562	21,614,651	21,157,554
Program Revenues - Business-Type Activities:					
Charges for Services:					
Water and Wastewater System	687,763	861,544	896,059	968,530	1,071,317
Solid Waste	7,971,866	7,857,039	7,634,922	7,804,385	8,848,338
Port Authority	202,304	96,643	170,442	161,132	174,344
Operating Grants and Contributions	78,787	70,588	70,588	70,588	90,909
Capital Grants and Contributions	1,124,495	700,618	-	-	4,080,327
Total Business-Type Activities Program Revenues	10,065,215	9,586,432	8,772,011	9,004,635	14,265,235
Total Primary Government Program Revenues	\$31,460,580	\$37,718,334	\$32,919,573	\$30,619,286	\$35,422,789
Net (Expense)/Revenue					
Governmental Activities	(\$44,626,012)	(\$37,693,111)	(\$40,551,434)	(\$42,597,974)	(\$44,962,401)
Business-Type Activities	\$65,171	(850,630)	(2,314,087)	(74,879)	6,716,534
Total Primary Government Net Expense	(\$44,560,841)	(\$38,543,741)	(\$42,865,521)	(\$42,672,853)	(\$38,245,867)
General Revenue and Other Changes in Net Position – Governmental Activities:					
Taxes:					
Property Taxes	\$35,202,650	\$33,374,674	\$31,055,841	\$29,504,837	\$31,152,255
Sales Taxes and Other State Shared Revenue	6,804,975	6,791,270	6,996,156	7,149,473	7,457,010
Local Infrastructure Surtax	3,942,051	4,203,564	4,447,881	4,585,867	4,824,959
Other Taxes	3,414,019	3,610,950	715,333	693,986	740,601
Investment Earnings	98,045	75,452	68,947	53,626	35,779
Gain (Loss) – Sale of Capital Assets	-	-	-	-	-
Miscellaneous	979,614	670,821	563,855	806,504	776,286
Transfers	(2,955,571)	(643,685)	(673,407)	(836,572)	(614,714)
Total Governmental Activities	47,485,783	48,083,046	43,174,606	41,957,721	44,372,176
General Revenue and Other Changes in Net Position - Business-Type Activities:					
Investment Earnings	104,060	38,698	93,277	28,875	35,513
Gain (Loss) – Sale of Capital Assets	60,811	150,300	63,346	-	133,873
Miscellaneous	16,586	71,627	6,508	6,506	244
Transfers	2,955,571	643,685	673,407	836,572	614,714
Total Business-Type Activities	3,137,028	904,310	836,538	871,953	784,344
Total Primary Government – General Revenue & Other Changes in Net Position	\$50,622,811	\$48,987,356	\$44,011,144	\$42,829,674	\$45,156,520
Changes in Net Position					
Government Activities	\$2,859,771	\$10,389,935	\$2,623,172	(\$640,253)	(\$590,225)
Business-Type Activities	3,202,199	53,680	(1,477,549)	797,074	7,500,878
Total Primary Government Changes in Net Position	\$6,061,970	\$10,443,615	\$1,145,623	\$156,821	\$6,910,653

Sources:

The information contained within the schedule above has been taken from Putnam County's Statements of Activities for the fiscal years as shown.

Notes:

FYE 2010 – *Changes in Net Position* has been re-stated per Note 20, Notes to Financial Statements (FYE 2011).

FYE 2012 – *Other Taxes* decreased due to reclassification of gas taxes to Operating Grants & Contributions (GASB Statement 34, Paragraph 50). *Changes in Net Position – Business-Type Activities* indicates a negative value, resulting primarily from a solid waste capacity analysis.

FYE 2013 – *Changes in Net Position – Government Activities* is reported above as a negative \$640,253 for FYE 2013. There were several contributing factors to this decrease of \$3,263,425 from last fiscal year, which have been addressed in the *Management's Discussion & Analysis, Changes in Net Position* - page ix, of the 2013 CAFR.

FYE 2014 – *Changes in Net Position – Proprietary Activities* reflects an increase from last year of \$6,703,804 primarily attributable to grant revenue (\$4,080,327) received for the East Putnam Water Fund.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Modified Accrual Basis of Accounting)**

	Fiscal Years Ended September 30th -----									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Fund										
Non-Spendable	\$ 63,453	\$ 54,507	\$ 43,492	\$ 151,831	\$ 2,439,982	\$ 2,465,354	\$ 847,082	\$ 809,234	\$ 3,069,012	\$ 63,912
Restricted	64,911	68,142	72,075	74,007	74,212	66,782	39,369	39,427	44,520	52,143
Committed	-	-	-	-	-	-	627,897	-	-	-
Assigned	2,764,900	-	4,150,000	1,018,416	863,764	1,538,754	1,826,156	2,587,699	4,629,810	5,202,276
Unassigned	4,040,223	6,906,964	7,980,607	8,694,113	8,607,040	11,123,891	13,425,709	12,395,072	6,168,438	7,370,175
Total General Fund	\$ 6,933,487	\$ 7,029,613	\$ 12,246,174	\$ 9,938,367	\$ 11,984,998	\$ 15,194,781	\$ 16,766,213	\$ 15,831,432	\$ 13,911,780	\$ 12,688,506
All Other Governmental Funds										
Non-Spendable	\$ 6,157	\$ 9,625	\$ 172,285	\$ 163,637	\$ 263,236	\$ 163,237	\$ 760,197	\$512,048	\$ -	\$ 166,167
Restricted	11,399,439	12,285,529	12,226,656	18,611,909	20,895,125	23,857,908	16,956,905	17,816,593	18,033,639	19,274,502
Committed	-	-	-	-	-	-	-	-	320,820	421,560
Assigned	1,099,693	1,237,922	1,829,370	1,914,040	2,019,163	2,262,112	1,985,562	1,608,090	654,721	44,687
Unassigned	-	(3,397,144)	(2,631,354)	(6,233,529)	(8,594,338)	(8,804,398)	(511,396)	(541,568)	(547,413)	(846,043)
Total All Other Governmental Funds	\$ 12,505,289	\$ 10,135,932	\$ 11,596,957	\$ 14,456,057	\$ 14,583,186	\$ 17,478,859	\$ 19,191,268	\$ 19,395,163	\$ 18,461,767	\$ 19,060,873

Sources:

The above information has been obtained from Putnam County's *Balance Sheet-Governmental Funds* for the fiscal years as shown.

Notes:

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, effective for periods beginning after June 15, 2010, was implemented by the County effective with fiscal year ended September 30, 2011, retroactively back to fiscal year ended September 30, 2002.

Detailed information on governmental fund balances, including the composition of the negative unassigned fund balances, may be found in the *Notes to Financial Statements* (Notes 12 and 13 for FYE 2011, Notes 11 and 12 for FYE 2012 & 2013, and Notes 12 and 13 for FYE 2014).

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS
(Modified Accrual Basis of Accounting)**

	Fiscal Years Ended September 30 th									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Revenues										
Taxes	\$34,641,141	\$38,070,859	\$46,779,444	\$44,355,656	\$43,732,844	\$42,598,576	\$41,168,556	\$38,914,462	\$37,516,475	\$39,700,819
Licenses & Permits	905,617	944,784	936,486	601,592	597,326	465,499	420,923	373,642	409,552	386,338
Charges for Services	8,063,824	8,633,406	8,536,015	8,371,316	9,292,103	8,226,785	6,377,444	6,435,750	6,991,716	6,633,868
Fines & Forfeitures	1,044,400	713,015	830,275	828,851	561,211	621,059	247,296	478,338	335,976	414,181
Special Assessments	-	-	-	-	-	-	-	-	-	762,763
Intergovernmental	12,871,620	17,088,304	17,474,930	15,271,255	15,671,299	16,814,647	25,375,467	19,596,750	16,462,114	14,773,952
Other	3,545,798	3,745,735	3,963,179	3,884,741	1,922,602	1,435,729	1,130,106	718,306	1,010,051	860,044
Total Revenues	\$61,072,400	\$69,196,103	\$78,520,329	\$73,313,411	\$71,777,385	\$70,162,295	\$74,719,792	\$66,517,248	\$62,725,884	\$63,531,965
Expenditures										
General Government	\$12,844,452	\$15,008,190	\$15,520,852	\$20,888,844	\$14,413,990	\$14,103,301	\$12,712,203	\$11,984,390	\$12,577,187	\$12,796,506
Public Safety	23,540,794	24,415,173	25,995,056	27,052,878	28,751,920	28,973,485	29,636,293	29,814,609	27,615,610	28,047,480
Physical Environment	1,009,370	995,783	1,341,970	13,644,704	2,506,210	597,338	530,387	1,254,438	761,769	435,590
Transportation	9,072,104	7,702,343	6,968,726	6,978,886	7,151,081	6,886,583	6,502,646	5,790,663	5,674,924	5,812,999
Economic Environment	1,933,303	1,785,454	2,872,285	1,935,904	1,533,616	1,094,825	1,452,112	2,418,774	1,703,954	1,989,812
Human Services	2,332,729	1,928,952	2,372,291	1,928,002	2,215,082	1,906,826	2,290,281	2,434,410	2,451,774	2,195,787
Culture & Recreation	1,423,626	1,758,738	2,201,639	1,966,155	2,019,084	1,759,711	5,889,434	1,783,008	1,800,652	1,898,548
Court-Related	2,805,914	3,009,710	3,148,089	3,231,596	3,154,933	3,282,314	4,039,912	3,480,473	3,551,380	3,948,024
Capital Outlay	9,057,166	14,198,442	19,534,431	6,784,516	4,661,133	1,875,260	5,992,548	5,208,136	5,966,546	4,176,440
Debt Service										
Principal Retirement	1,397,435	1,222,416	2,226,399	2,220,948	2,556,574	2,189,458	3,693,101	2,589,490	2,508,443	2,113,440
Interest & Fiscal Charges	218,423	317,374	521,696	852,098	706,791	640,860	599,585	521,161	426,887	323,809
Total Expenditures	\$65,635,316	\$72,342,575	\$82,703,434	\$87,484,531	\$69,670,414	\$63,309,961	\$73,338,502	\$67,279,552	\$65,039,126	\$63,738,435
Excess of Revenues Over (Under) Expenditures	(\$4,562,916)	(\$3,146,472)	(\$4,183,105)	(\$14,171,120)	\$2,106,971	\$6,852,334	\$1,381,290	(\$762,304)	(\$2,313,242)	(\$206,470)
Other Financing Sources (Uses)										
Proceeds from Borrowing	\$3,256,000	-	\$10,026,449	\$14,032,728	\$289,955	\$173,873	\$2,748,601	\$66,234	-	-
Sale of Capital Assets	211,500	58,623	76,607	-	-	-	-	-	-	-
Capital Leases	1,217,611	1,052,263	888,000	808,937	-	-	-	-	-	-
Transfers In	19,534,446	21,371,970	24,099,303	24,168,695	24,031,657	24,208,529	670,897	708,705	1,043,537	1,666,252
Transfers Out	(19,715,761)	(21,609,615)	(24,229,668)	(24,287,947)	(24,254,823)	(25,129,280)	(1,516,947)	(1,243,521)	(1,583,343)	(2,083,950)
Total Other Financing Sources (Uses)	\$4,503,796	\$ 873,241	\$10,860,691	\$14,722,413	\$ 66,789	(\$ 746,878)	\$1,902,551	\$31,418	(\$539,806)	(\$417,698)
Net Change in Fund Balances	(\$59,120)	(\$2,273,231)	\$ 6,677,586	\$ 551,293	\$2,173,760	\$6,105,456	\$3,283,841	(\$730,886)	(\$2,853,048)	(\$624,168)
Debt Service as a Percentage of Non-Capital Expenditures	3.06%	2.93%	4.79%	5.13%	5.44%	4.87%	7.19%	5.41%	5.19%	4.26%

Source:

Information for this schedule was taken from the County's Comprehensive Annual Financial Reports for the fiscal years indicated.

Note:

Corrections have been made to the calculations of capitalized expenditures for years 2005 – 2010 resulting in changes to the Percentage of Debt Service to Non-Capital Expenditures for 2004 (-0.01%), 2006 (0.01%), 2007 (0.05%), 2008 (0.93%), 2009 (0.17%) and 2010 (0.19%). Though corrections were made in 2005, the percentage of Debt Service to Non-capital Expenditures remained unchanged.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS**

(Dollars in Thousands)

Fiscal Year Ended Sep 30	Real Property					Net Adjustments	Less Exemptions	Personal Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Total Taxable Assessed Value As a Percentage of Estimated Actual Value	Assessed Taxable Value Per Capita
	Residential	Agricultural	Commercial	Industrial	Other								
					(1)	(2)	(2)	(3)	(4)	(5)	(6)	(7)	(8) &(10)
2005	\$ 2,147,954	\$ 261,375	\$ 267,389	\$ 166,748	\$ 644,846	\$ (462,985)	\$ (1,021,574)	\$ 808,361	\$ 2,812,114	9.2000	\$ 4,821,291	58.33 %	\$ 38
2006	2,590,133	299,368	306,864	179,494	702,144	(652,769)	(1,078,737)	807,515	3,154,012	9.2000	5,401,459	58.39 %	\$ 43
2007	3,570,960	446,858	337,431	193,585	873,490	(1,116,293)	(1,209,315)	814,416	3,911,132	9.2000	6,824,314	57.31 %	\$ 52
2008	4,005,411	573,985	350,694	156,853	978,694	(1,409,020)	(1,325,739)	838,820	4,169,698	8.5765	7,533,900	55.35 %	\$ 56
2009	4,058,022	651,200	357,277	159,474	1,019,299	(1,465,330)	(1,587,543)	855,685	4,048,084	8.5765	7,760,796	52.16 %	\$ 54
2010	3,901,162	700,797	354,037	158,189	1,059,238	(1,443,874)	(1,649,362)	865,501	3,945,688	8.5765	7,707,062	51.20 %	\$ 53
2011	3,571,781	701,895	352,012	156,273	1,035,837	(1,322,348)	(1,643,008)	869,432	3,721,874	8.5765	7,362,370	50.55 %	\$ 50
2012	3,150,197	651,821	334,835	149,323	957,256	(1,075,250)	(1,565,576)	883,575	3,486,181	8.5765	7,056,889	49.40 %	\$ 48
2013	2,865,071	633,212	311,323	140,501	898,733	(925,141)	(1,499,239)	862,998	3,287,458	8.5765	6,638,738	49.52 %	\$ 45
2014	2,819,835	540,347	321,672	139,751	818,753	(815,973)	(1,411,909)	954,521	3,366,997	8.9000	6,440,567	52.28%	\$ 46

Sources:

Except as noted, data for the above table has been taken from the Putnam County Property Appraiser's Office – Forms DR-403PC, DR-403V and DR-422.

Notes:

Real and tangible personal property taxes are assessed as of January 1, levied as of October 1 and become due and payable as of November 1 of each year. For further information on the property tax calendar refer to Note 4 of the *Notes to Financial Statements* of this CAFR.

The Florida Statutes (F.S.) govern the procedures for establishing and increasing millage rates. The Board of County Commissioners sets the millage rates (F.S. 200.011 and 200.065). Millage rates levied by counties may not exceed 10.0 mills except by vote of a county's qualified electors (F.S. 200.071). Such voted levies are limited for periods not to exceed two (2) years (F.S. 200.091).

- (1) Other (Real Property) values include centrally assessed real property values, i.e. railroad tracks, water easements, etc. which have been assessed by the State of Florida.
- (2) Adjustments and exemptions are governed by chapters 193 and 196, respectively, of the Florida Statutes, as well as Article VII of the Constitution of the State of Florida.
- (3) Personal Property values include both general county Personal Property, as well as, Centrally Assessed Personal Property, i.e. railroad cars, etc., which have been assessed by the State of Florida.
- (4) Total Taxable Assessed Value is net of adjustments and exemptions and includes taxable Personal Property.
- (5) Total Direct Tax Rate is the rate per \$1,000 assessed value imposed by Putnam County (countywide). However, please refer to page S-8 for overlapping rates.
- (6) The Property Appraiser's Office followed the guidelines provided in F.S. 193.011 to determine the Estimated Actual Value (Just Value) of each piece of real or personal property.
- (7) Total Taxable Assessed Value divided by Estimated Actual Value.
- (8) Assessed Taxable Value Per Capita = Total Taxable Assessed Value divided by the Countywide Population total, listed on page S-16 of this CAFR's Statistical Section, by fiscal year.
- (9) Fiscal year 2014 – It was discovered that Centrally Assessed Personal Property had been included in the Real Property "Other" category. Therefore, for all years, 2005-2014, Centrally Assessed Personal Property has been moved to/included in the Personal Property category. Additionally, it was decided to establish a separate Agricultural Real Property category, after realizing that Agricultural values approached, if not exceeded, Commercial Real Property values for all years. Consequently, Other Real Property values for 2005-2013 decreased by values of Agricultural Real Property and Centrally Assessed Personal Property. Also, the Adjustments for years 2010-2012 and Exemptions for years 2010-2013 were changed to include in Personal Property those adjustments and exemptions pertinent to Centrally Assessed Personal Property.
- (10) An error in the calculation of the 2012 Assessed Taxable Value Per Capita was corrected. The error was caused by transposing the Countywide Population Total (originally used 75,138, instead of 73,158).The change resulted in an increase of \$1,256 Assessed Taxable Value Per Capita.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

DIRECT AND OVERLAPPING PROPERTY TAX RATES - LAST TEN FISCAL YEARS
(Per \$1,000 of Taxable Value)

		Fiscal Years Ended September 30 th -----										
Notes	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014		
County Direct Rate(s)												
	Board of County Commissioners - General Fund	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765	8.5765	8.5765	8.5765	8.9000	
	Total Putnam County Direct Rate	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765	8.5765	8.5765	8.5765	8.9000	
Overlapping Rate(s)												
	Putnam County School District											
	General fund	a)	6.3100	5.9340	5.7740	5.4940	5.9550	6.3140	6.6310	5.9570	6.0200	5.8560
	Bond/Debt/Capital Outlay	a)	2.8000	2.6000	2.5000	2.0000	1.7500	1.4990	1.5000	1.5000	1.5000	1.5000
	Total School Board		9.1100	8.5340	8.2740	7.4940	7.7050	7.8130	7.8610	7.4570	7.5200	7.3560
	Fire Municipal Service Taxing Unit (MSTU)		0.8000	0.8000	0.8000	0.7425	0.7425	0.7425	0.7425	0.7425	0.7425	.07425
	Water Management Districts											
	St. Johns River Water Management District		0.4620	0.4620	0.4620	0.4158	0.4158	0.4158	0.4158	0.3313	0.3313	0.3283
	Suwannee River Water Management District	b)	0.4914	0.4914	0.4914	0.4399	0.4399	0.4399	0.4399	0.4143	0.4143	0.4143
	Municipalities											
	Crescent City		9.0000	8.9000	8.8000	8.1723	8.1723	8.1723	8.1723	8.1723	8.1723	8.5914
	Interlachen		7.9500	8.5000	8.5000	8.5000	8.4658	8.8287	8.8287	8.8287	8.8287	8.7993
	Palatka		8.0000	8.6500	8.6500	8.5000	8.6500	8.6500	8.6500	8.6500	9.1749	9.1749
	Pomona Park		7.4710	6.4040	5.6540	4.7737	5.0867	6.2874	6.2874	6.2874	5.7874	5.7874
	Welaka		6.7000	6.7000	6.3000	5.5050	5.5050	5.5050	5.5050	5.5050	5.5050	5.5050

Sources and Notes:

- 1) Putnam County General Fund and the Fire Municipal Service Taxing Unit – data has been provided by Forms DR-422 from the Putnam County Property Appraiser’s Office.
- 2) Municipality Millage Rates – data has been taken from Putnam County’s Annual Budget Reports. Millage rates for the Putnam County General Fund, the Fire MSTU, as well as all the incorporated municipalities and townships within Putnam County may be found, also, for the past seven years on the Florida Department of Revenue’s website (<http://dor.myflorida.com/dor/property/resources/data.html>).
- 3) Putnam County School District – Data for all years, with the exception of fiscal years 2011-2013, was taken from the Office of Funding and Financial Reporting of the Florida Department of Education’s website (www.fldoe.org/efp/profile.asp), “*Profiles of Florida School Districts*.” The millage rates for fiscal years 2011-2013 were obtained from the “*District Summary Budget*” report located on the website of the Putnam County School District, <http://www.putnamschools.org>.
- 4) St. Johns River Water Management District (SJRWMD) – millage rates for all years have been taken from a combination of the Comprehensive Annual Financial Reports (CAFRs), Final Budget Reports or News Releases posted on the SJRWMD website, <http://weapub.sjrwmd.com>.
- 5) Suwannee River Water Management District (SRWMD) – Millage rates for the most recent years may be found on the SRWMD website (<http://www.srwmd.state.fl.us>). An ad valorem history for all five Florida water management districts for years 2006 through 2009 was found on page 13 of the *Agency Sunset Review of the Water Management Districts Report* (Report # 2009-207), which information may be accessed via the Florida Senate’s website (<http://archive.flsenate.gov/data/Publications>).

Corrections to prior years’ data:

- a) Putnam County School District – millage rates for the general fund for both 2010 and 2011 have been increased by 0.25 (representing critical operating millage); a corresponding decrease of 0.25 was made in the millage rates for the Bond/Debt/Capital Outlay for the same years. The total millage rate for the Putnam County School remained unchanged.
- b) Suwannee River Water Management District (SRWMD) – millage rates for years 2005 through 2007, originally reported as 0.4910 were discovered to be 0.4914 via copies of the 2005 and 2006 SRWMD CAFRs, as well as the report located in the Florida Senate’s online archives mentioned in note 5 above.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

PRINCIPAL TAXPAYERS – CURRENT AND NINE YEARS AGO

Taxpayer	2014 -----			2005 -----		
	Taxable Assessed Value 1	Rank	Total Assessed Value % 2	Taxable Assessed Value 1	Rank	Total Assessed Value % 2
Seminole Electric Cooperative, Inc.	\$ 305,652,382	1	9.08%	\$ 263,339,661	1	9.36%
Georgia-Pacific Corporation	303,854,430	2	9.03%	237,915,870	2	8.46%
Florida Power & Light	203,440,556	3	6.04%	136,204,780	3	4.84%
Continental Palatka, LLC	65,102,556	4	1.93%	118,904,463	4	4.23%
Clay Electric Cooperative, Inc.	45,480,880	5	1.35%	35,943,512	5	1.28%
Wal-Mart Stores East, Inc.	17,285,084	6	0.51%	13,044,851	9	0.46%
Putnam Community Medical Center	16,256,378	7	0.48%	16,736,179	8	0.60%
Bell South Telecommunications	15,758,581	8	0.47%	22,476,109	6	0.80%
CSX Transportation, Inc.	15,484,750	9	0.46%	18,653,624	7	0.66%
Comcast	10,148,303	10	0.30%	-	-	-
Florida Furniture Industries	-	-	-	8,394,001	10	0.30%
Principal Taxpayers Totals	\$ 998,463,900		29.65%	\$ 871,613,050		30.99%
All Other Taxpayers Totals	\$ 2,368,532,883		70.35%	\$ 1,940,501,412		69.01%
Grand Totals	\$ 3,366,996,783		100.00%	\$ 2,812,114,462		100.00%

Sources:

The sources for the data shown in the table above for FYE 2014 and for FYE 2005 were the tax rolls for 2013 and 2004, respectively, as provided by the Putnam County Property Appraiser's Office.

Notes:

1. Significant changes in assessed values over the ten year period may be the results of property additions, deletions, as well as just normal business attrition.
2. Percentages are a function of Taxable Assessed Value / Total Taxable Assessed Value for the specific year.
3. Continental Palatka, LLC is a subsidiary of the newly formed company Continental Building Products, LLC, which took over the assets and operations of LaFarge North America. The sale was completed August 30, 2013 and operations commenced under the new ownership on September 3rd of the same year.
4. Taxable Assessed Value includes real, tangible personal, and centrally assessed properties.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Fiscal Year 9/30/XX	Fiscal Year Taxes Levied	Fiscal Year Current Collections	Current Collections Percentage of Levy	Delinquent Collections	Total Collections	Total Collections Percentage of Levy
2005	27,877,586	26,163,323	93.85%	1,110,621 (1)	27,273,944	97.83%
2006	31,250,659	29,278,397	93.69%	656,787	29,935,184	95.79%
2007	38,801,345	38,848,336 (2)	100.00%	108,315	38,956,651	100.00%
2008	38,558,366	36,918,496	95.75%	212,398	37,130,894	96.30%
2009	37,435,830	35,434,153	94.65%	483,885	35,918,038	95.95%
2010	36,488,381	34,833,535	95.46%	369,115	35,202,650	96.48%
2011	34,405,724	33,142,219	96.33%	232,455	33,374,674	97.00%
2012	32,228,609	30,830,544 (3)	95.66% (3)	225,297	31,055,841 (3)	96.36% (3)
2013	30,394,849	29,157,477	95.93%	347,360	29,504,837	97.07%
2014	32,223,589	30,950,783	96.05%	201,472	31,152,255	96.68%

Sources:

Total taxes levied for the given fiscal years have been taken from Forms DR-422 obtained from the office of the Putnam County Property Appraiser.

Total taxes collected, both current and delinquent, have been obtained from the County's financial records.

Notes:

- (1) The significant increase in the 2005 delinquent tax collections appears to be primarily attributable to an increase in the closings of real property sales, necessitating the payment of delinquent taxes.
- (2) Fiscal year 2007 shows that current taxes collected exceeded the taxes levied. The major factor contributing to this excess in collections was that approximately \$2.3 million in taxes that had been previously subject to litigation and held in escrow for tax roll years 2001 through 2006 were released and recorded as revenues.
- (3) FYE 2013- Fiscal year 2012 Current Collections and Total Collections have been corrected by \$2.0 million – understated previously due to typographical error. The Percentages of Current Collections and Total Collections to FYE 2012 Levy have been corrected appropriately.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

	2005	2006 (1)	2007 (2)	2008 (3)	2009 (4) & (5)	2010	2011 (6)	2012	2013 (7)	2014
Governmental Activities										
Loans/Notes	\$6,640,738	\$5,942,847	\$14,600,160	\$16,808,909	\$15,166,962	\$13,473,758	\$11,714,252	\$10,022,201	\$8,339,879	\$6,594,181
Capital Leases	1,281,551	1,809,289	1,840,026	1,719,266	1,094,593	772,213	1,587,218	1,256,013	429,892	62,150
Total Governmental Activities	\$7,922,289	\$7,752,136	\$16,440,186	\$18,528,175	\$16,261,555	\$14,245,971	\$13,301,470	\$11,278,214	\$8,769,771	\$ 6,656,331
Business-Type Activities										
Loans/Notes	\$283,606	\$183,695	\$80,138	\$10,532,729	\$12,657,018	\$12,960,885	\$12,468,344	\$11,591,090	\$10,692,661	\$9,764,271
Revenue Bonds –										
Water Revenue Bonds – 2008A	-	-	-	-	2,054,900	2,054,900	2,034,000	2,012,000	1,989,000	1,965,000
Water Revenue Bonds – 2008B	-	-	-	-	4,268,000	4,268,000	4,221,000	4,172,000	4,121,000	4,068,000
Capital Leases	-	-	-	356,820	273,157	185,903	455,185	426,644	924,683	631,333
Total Business-Type Activities	\$283,606	\$183,695	\$80,138	\$10,889,549	\$19,253,075	\$19,469,688	\$19,178,529	\$18,201,734	\$17,727,344	\$ 16,428,604
Total Primary Government										
Total Outstanding Debt	\$8,205,895	\$7,935,831	\$16,520,324	\$29,417,724	\$35,514,630	\$33,715,659	\$32,479,999	\$29,479,948	\$26,497,115	\$23,084,935
Total Outstanding Debt as a % of API (8)	0.48%	0.44%	0.87%	1.49%	1.82%	1.64%	1.56%	1.41%	1.21%	1.08%
Total Outstanding Debt per Capita (8)	\$112	\$107	\$221	\$392	\$475	\$453	\$439	\$403	\$364	\$318

Sources & Notes:

Except as otherwise provided, information for this schedule has been taken from the County's financial and non-financial records for the fiscal years shown in the table above.

- (1) FYE 2006 – **Governmental Activities:** Increases in capital leases were attributable to acquisitions of additional patrol vehicles and related equipment by the Putnam County Sheriff's Office (PCSO), in an ongoing effort to better facilitate public safety.
- (2) FYE 2007 – **Governmental Activities:** The Board of County Commissioners approved the issuance of a note in the amount of \$10,000,000 for the Better Place Plan (BPP); and the PCSO entered into capital leases totaling \$888,000.
- (3) FYE 2008 – **Governmental Activities:** Loans and notes payable increased by the amount of \$3,500,000, as a result of a note issued to advance road projects pursuant to the County's Better Place Plan (BPP). Revenues to be received from the one cent sales surtax pledged security for both the \$10 million (see note 3 above) and the \$3.5 million notes for the BPP projects. For more information on the Pledged Revenue Coverage refer to pages S-13 and S-14 of this Statistical Section. The County, also, entered into a capital lease arrangement for a new phone system in the amount of \$767,937. **Business-Type Activities:** (Restatement for FYE 2008) A Water Revenue Bond Anticipation Note (BAN) in the amount of \$5,956,600, as well as a loan from the Florida State Revolving Fund (SRF) in the amount of \$4,576,128 represent the increases to Loans and Notes Payables. Both instruments were acquired to assist in financing the development of the East Putnam (E.P.) Water System. The BAN was retired by the issuance of the Water Revenue Bonds – Series 2008A and 2008B on December 12, 2008. Both instruments in FYE 2008 were previously reported under Governmental Activities. Additionally, Solid Waste Management acquired a compactor under a capital lease agreement in the amount of \$454,227.
- (4) FYE 2009 – **Governmental Activities:** The County acquired a wheel loader and an excavator by lease arrangements totaling just under \$290 thousand. **Business-Type Activities:** To finance construction of a new landfill cell, the County issued a note payable in the amount of \$4 million, which is secured by special assessments for waste disposal. The SRF loan (refer to note 4 above) increased by approximately \$4.4million. Water Revenue Bonds were issued for slightly over \$6.3 million.
- (5) FYE 2009 – Re-statement – **Business-type Activities:** SRF loan payable has been reduced by \$280,730 to correctly reflect the amount of debt issued (refer to Note 19, Notes to Financial Statements, FYE 2010).
- (6) FYE 2011 – **Governmental Activities:** PCSO entered into lease arrangements totaling \$1,177,430 to acquire additional vehicles and computers. **Business-type Activities:** Capital lease arrangements allowed the acquisition of a wheel loader and a bulldozer.
- (7) FYE 2013 – **Business-type Activities:** Capital leases increased with the addition of a compactor (\$514,753) and a wheel loader (\$231,877).
- (8) Outstanding Debt as a percentage of API and Outstanding Debt per Capita have been calculated by dividing the Total Outstanding Debt for the Primary Government by the Annual Personal Income (API) and the Countywide Population, as applicable, found on page S-15 of this Statistical Section. Total Debt as a Percentage of API, for fiscal years ended 2005-2011, incurred de minimis changes (less than -.05% in each year) based on revisions to API, (see Note 2 of page S-15). The decreases in API did not affect the Total Outstanding Debt per Capita in any of those years.
- (9) Additional information on the County's outstanding debt may be found in Note 9 of the Notes to Financial Statements.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

LEGAL DEBT MARGIN

Neither the Constitution of the State of Florida, nor the Florida Statutes, has established any legal debt limitations regarding non-state, tax supported debt.

Additionally, the Putnam County Board of County Commissioners, as a local Florida government, has issued no policies to place limits on fiscal debt.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Fiscal Years Ended September 30 th										
Notes	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Governmental Activities										
Capital Improvement Refunding Revenue Bonds, Series 1995										
Gross Revenue	1	\$2,810,715	-	-	-	-	-	-	-	-
Less Operating Expenditures		2,113	-	-	-	-	-	-	-	-
Net Available Revenue		2,808,602	-	-	-	-	-	-	-	-
Debt Service										
Principal Payments:		605,000	-	-	-	-	-	-	-	-
Interest Payments:		28,738	-	-	-	-	-	-	-	-
Total Debt Service		633,738	-	-	-	-	-	-	-	-
Coverage Ratio		4.43	-	-	-	-	-	-	-	-
Florida Capital Improvement Notes –Series 2006 & 2007B										
Gross Revenue	2	-	-	\$5,318,405	\$4,745,191	\$4,362,000	\$3,947,865	\$4,210,944	\$4,456,078	\$4,595,665
Less: Operating Expenditures		-	-	-	-	-	-	-	-	-
Pledged Revenue Coverage for Water Revenue Bonds & SRF Loan	3	-	-	-	-	-	500,000	500,000	500,000	500,000
Net Revenue Available		-	-	5,318,405	4,745,191	4,362,000	3,447,865	3,710,944	3,956,078	4,095,665
Debt Service										
Principal Payments:		-	-	185,000	760,000	1,085,000	1,130,000	1,175,000	1,230,000	1,275,000
Interest Payments:		-	-	232,855	469,130	487,255	446,874	400,264	352,415	300,878
Total Debt Service		-	-	417,855	1,229,130	1,572,255	1,576,874	1,575,264	1,582,415	1,575,878
Coverage Ratio		-	-	12.73	3.86	2.77	2.19	2.36	2.50	2.60
										2.74

Sources:

Data for this schedule has been obtained from Putnam County's financial and non-financial records. Page S-14 should be considered as a continuum of page S-13.

Notes:

Please refer to Note 9 of the *Notes to Financial Statements*, as well as page S-11 of this *Statistical Section* for further information regarding Putnam County's long-term obligations.

Factors considered in determining "Coverage Ratio":

- Operating expenditures/expenses do not include interest, depreciation, or amortization.
- In general, the Coverage Ratio = Net Available Revenues/Total Debt Service.
- Capital outlays are addressed in the notes below, rather than considered expenditures in calculating the Coverage Ratio.

1. The Capital Improvement Refunding Revenue Bonds of 1995, issued in the amount of \$5,010,000, were payable solely from the Local Government Half-Cent Sales Tax Clearing Trust Fund. They were issued for the purpose of advance refunding of \$4,650,000 of the 1989 Capital Improvement Refunding Revenue Bonds. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all fiscal years.
2. Florida Capital Improvement Revenue Notes (CIRN), Series 2006 (\$10,000,000) and Series 2007B (\$3,500,000) were issued for the purposes of funding Better Place Plan infrastructure projects. They are secured by revenues received from whatsoever source in connection with the Better Place Plan (BPP). BPP revenues are derived mainly from Putnam County's one-cent sales surtax that became effective January 1, 2003 and will sunset January 1, 2018, the maturity date of both notes. The BPP fund is a capital projects fund and, consequently, expenditures are typically capital outlays, rather than operating expenditures. For purposes of transparency, capital expenditures totaled \$13,538,548 and \$5,173,995 for fiscal years ended September 30, 2007 and 2008, respectively. In these years, deficiencies in the revenue stream needed to cover debt service requirements were satisfied through issued debt. There were no other years in which a deficiency in the revenue stream occurred.
3. Revenues from the County's One-Cent Sales Surtax serve, also, as a secondary pledge to assist in covering any deficiencies in the primary revenue stream that secures the Water Revenue Bonds and the Drinking Water State Revolving Fund Construction Loan Agreement (the SRF Loan). The amount of actual annual transfers used for this purpose has been increased to \$500,000, commencing in 2010. See Proprietary Pledged-Revenue Coverage, page S-14.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PLEGGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Fiscal Years Ended September 30 th											
Notes	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Business-Type Activities											
Water Revenue Bond Anticipation Note - 2007	4	-	-	-	-	\$6,322,900	-	-	-	-	
Gross Revenue - (Absolved by Water Revenue Bonds - Series 2008A & B)		-	-	-	-	-	-	-	-	-	
Less: Operating Expenses		-	-	-	-	-	-	-	-	-	
Net Available Revenue		-	-	-	-	6,322,900	-	-	-	-	
Debt Service:		-	-	-	-	-	-	-	-	-	
Principal Payment:		-	-	-	-	5,956,600	-	-	-	-	
Interest Payment:		-	-	-	-	227,095	-	-	-	-	
Total Debt Service		-	-	-	-	6,183,695	-	-	-	-	
Coverage Ratio		-	-	-	-	1.02	-	-	-	-	
SRF Loan & Water Revenue Bonds- Series 2008 A & B	5 & 6	-	-	-	-	\$ 48,835	\$ 688,663	\$ 861,544	\$ 896,059	\$ 968,530	1,071,461
Gross Revenue - Revenues from Operation of the East Putnam Water Fund		-	-	-	-	2,493	840	530	1,917	2,199	2,277
Interest Income		-	-	-	-	-	500,000	500,000	500,000	500,000	500,000
Add: Pledged Revenue from County's Local Sales Surtax (see page S14, Note 2)		-	-	-	-	-	466,929	509,817	512,396	619,041	574,586
Less: Operating Expenses		-	-	-	-	144,121	466,929	509,817	512,396	619,041	574,586
Net Available Revenue:		-	-	-	-	(92,793)	722,574	852,257	885,580	851,688	999,152
Debt Service:		-	-	-	-	-	-	-	-	-	-
Principal Payments - SRF Loan		-	-	-	-	-	248,569	404,981	410,291	413,655	425,124
Interest Payments - SRF Loan		-	-	-	-	-	409,729	253,317	246,702	235,176	223,562
Principal Payments - Water Revenue Bonds, Series 2008A & B		-	-	-	-	-	-	67,900	71,000	74,000	77,000
Interest Payments - Water Revenue Bonds, Series 2008A & B		-	-	-	-	185,898	268,169	273,861	270,670	267,583	264,370
Total Debt Service		-	-	-	-	185,898	926,467	1,000,059	998,663	990,414	990,056
Coverage Ratio	7	-	-	-	-	(1.50)	0.78	0.85	.89	.86	1.01
Solid Waste Management Note - 2009	8 & 9	-	-	-	-	-	\$6,825,384	\$6,778,552	\$6,586,223	\$6,794,698	\$7,690,046
Gross Revenue - Annual Special Assessments for Waste Disposal		-	-	-	-	-	5,843,106	5,893,891	5,823,584	5,888,663	6,233,627
Less: Operating Expenses		-	-	-	-	-	982,278	894,661	762,639	906,035	1,456,419
Net Available Revenue		-	-	-	-	-	-	-	-	-	-
Debt Service		-	-	-	-	-	-	-	-	-	-
Principal		-	-	-	-	-	323,163	449,806	466,963	484,775	503,266
Interest		-	-	-	-	-	147,756	123,375	110,447	92,464	73,799
Total Debt Service		-	-	-	-	-	470,919	573,181	577,410	577,239	577,065
Coverage Ratio		-	-	-	-	-	2.09	1.56	1.32	1.57	2.52

Sources:

Data for this schedule has been obtained from Putnam County's financial and non-financial records. This page is a continuation of the Pledged-Revenue Schedule shown on Page S-14.

Notes:

- Restated in 2011: The Water Revenue Bond Anticipation Note (BAN), face amount of \$5,956,600, was acquired during FYE 2008. It was secured, and retired, by the issuance of Water Revenue Bonds Series 2008A and 2008B, totaling \$6,322,900, during FYE 2009. It was shown in 2009 and 2010, incorrectly, as secured by Water Utility Revenues.
- Restated in 2011: The Drinking Water State Revolving Fund (SRF) Construction Loan Agreement, used to assist in financing the development of the East Putnam Water System, has two sources of pledged revenues. The primary sources of revenues used to pay debt service are income and earnings from the operation of the East Putnam Water System, as well as investment income. A secondary pledged revenue source is the County's One-Cent Sales Surtax. Corrections have been made to prior years to include both miscellaneous and investment income in the available revenues. Additionally, the amount of BPP sales surtax revenue transferred for debt service has been corrected to reflect the actual amount transferred, rather than the maximum allowed (\$275,000 per instrument - see Note 3, Page S-13).
- Water Revenue Bonds Series 2008A and 2008B were issued December 12, 2008 and used to retire the Water Revenue BAN referred to in note 4 above. Pledged revenues for the bonds are essentially the same as for the SRF Loan in Note 5 above.
- Deficiencies in the revenue streams to cover debt service for both the SRF Loan and the Water Revenue Bonds (Notes 5 and 6, above) were provided by debt issuance (2009), a combination of issued debt and transfers from the general fund (2010-2011), and transfers from the general fund (2012).
- Restated 2011: Waste Management obtained a note payable, face amount \$4,000,000 on September 23, 2009, to be paid over a period of eight years. The note is a limited obligation in that it is payable, only, by a pledge of all proceeds of annual special assessments levied to pay for the costs of collection and disposal of solid waste. Gross Revenues have been corrected to reflect special assessment income, as designated, rather than total user fees and assessments. Related Operating Expenses have been determined by obtaining the percentage of Total Annual Special Assessments (for collection and disposal) to Total Operating Revenues and, then, applying that percentage to Total Operating Costs.
- In fiscal year 2014 it was discovered that certain special assessments had been improperly classified and therefore not included herein. Because Operating Expenses were determined by a ratio of Special Assessment Revenues to Total Operating Revenues, the Operating Expenses correspondingly increased as the Special Assessment totals increased. Additionally, it was discovered that adjustments needed to be made for interest expense accruals in 2010 and 2011. The overall effect of these combined adjustments to the coverage ratio is as follows: 2010 - +0.15, 2011 - +0.02, 2012 - +0.02 and 2013 - +0.01. Corrected the 2009 and 2012 coverage ratios for the SRF Loans and the Water Revenue Bonds.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**COUNTY DEMOGRAPHIC STATISTICS
LAST TEN FISCAL YEARS**

Year	Countywide Population (Note 1)	Total Annual Personal Income (In Thousands) (Note 2)	Annual Per Capita Personal Income (Note 3)	Countywide Labor Force (Note 4)	Countywide Persons Employed (Note 4)	Countywide Persons Unemployed (Note 4)	Countywide Unemployment Rate (Note 4)
2005	73,451	1,729,270	23,543	30,647	29,196	1,451	4.7%
2006	74,198	1,820,534	24,536	30,960	29,786	1,175	3.8%
2007	74,863	1,915,845	25,591	31,633	30,221	1,412	4.5%
2008	75,028	1,985,908	26,469	32,388	30,342	2,046	6.3%
2009	74,714	1,961,438	26,253	32,578	29,038	3,540	10.9%
2010	74,364	2,058,122	27,676	32,957	28,770	4,188	12.7%
2011	74,052	2,098,526	28,339	32,705	28,761	3,946	12.1%
2012	73,158	2,053,761	28,073	31,059	27,693	3,561	11.5%
2013	72,763	2,075,293	28,521	30,512	27,705	3,087	10.1%
2014	72,523	2,135,476	29,446	30,017	27,522	2,496	8.3%

Sources and Notes:

1. Countywide Population data has been taken from the statistics provided online by (<http://edr.state.fl.us>), the website of the Office of Economic and Demographic Research, State of Florida. Year 2010 is the result of the latest U.S. census. The remaining years are estimates based on adjustments to the census figure preceding the year(s) reported, i.e. population data for 2004-2009 are estimates based on adjustments to the 2000 census.
2. The Total Annual Personal Income (TAPI) data was obtained from the website of the U.S. Department of Commerce, Bureau of Economic Analysis, Table CA1-3. TAPI revisions for years 2005-2012, as well as the newly acquired estimate for 2013, were reported on the website www.bea.gov as last updated on 11/20/2014. The 2014 TAPI is a projected estimate calculated by increasing Total Annual Personal Income for 2013 by 2.90%, the resulting average percentage change over the years 2004-2013. Revisions for the years 2005-2012 resulted in a less than 1.0% change for each year, with the exception of 2012 which revision resulted in a -1.83% change.
3. Annual Per Capita Personal Income (APCPI) is the result of dividing the Total Annual Personal Income by the Countywide Population for each year. For as much as the Total Annual Personal Income and Countywide Population are estimates (see note 1 & 2 above) so are the figures for APCPI. Revisions made to TAPI required corresponding adjustments to APCPI. Since the population figures for 2005-2012 remained unchanged, the revisions to the Total Annual Personal Income referred to in Note 2 above resulted in the same and corresponding percentage changes to Annual Per Capita Personal Income.
4. The labor force, countywide employment, and unemployment data was obtained from the website of Florida's Department of Economic Opportunity, previously known as Agency for Work-Force Innovation. The report entitled *Local Area Unemployment Statistics* by County provided revised data covering the period from January 2013 through September 2013, as well as the new data for the period October 2013 through September 2014. All data in the table above represents fiscal year averages, the fiscal year being from October of one year through September of the next. Though the average unemployment for fiscal year 2014 was 8.3%, it reached a high of 8.9% in August 2014 and a low of 7.5% in April 2014. Revisions have been made to the 2012 and 2013 data resulting in increases in unemployment for 2012 from 11.4% to 11.5% and 2013 from 9.9% to 10.1%.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

Employer	Note Ref.#	2014 -----			2005 -----		
		Employees	Rank	Countywide Employment %	Employees	Rank	Countywide Employment %
Putnam County School District (K-12)	1.	1,533	1	5.57%	1,450	1	4.97%
Georgia-Pacific, Palatka Operations	2.	1,170	2	4.25%	1,250	2	4.28%
Putnam County Government	3.	666	3	2.42%	621	4	2.13%
Putnam Community Medical Center	4.	506	4	1.84%	533	5	1.83%
St. Johns River Water Management District	5.	376	5	1.37%	686	3	2.35%
Seminole Electric Cooperative, Palatka	6.	300	6	1.09%	278	8	0.95%
Wal-Mart	7.	300	7	1.09%	523	6	1.79%
Palatka Health Care Center	8.	225	8	0.82%	-	-	-
St. Johns River State College (f/k/a St. Johns river Community College)	9.	190	9	0.69%	225	9	0.77%
Publix	10.	129	10	0.47%	-	-	-
Georgia-Pacific, Plywood Division		-	-	-	411	7	1.41%
Veritas Steel (f/k/a PDM Bridge)	11.	-	-	-	141	10	0.48%
Totals for Top Ten Employers		5,395		19.60%	6,118		20.95%
Total Countywide Employment	12.	27,522			29,196		

Sources and notes:

FYE 2005 – Sources: Putnam County Chamber of Commerce and the Putnam County Budget Report.

FYE 2014 – Sources:

1. Putnam County School District – Data for fiscal years 2005-2013 has been taken as reported on the website of the Florida Department of Education, www.fldoe.org. The projected estimate for 2014 has been determined by calculating the average percentage change (-.78%) over the past four years (2010-2013), then adjusting the 2013 total (1,545) by that percentage decrease.
2. Georgia Pacific - Georgia Pacific, LLC (otherwise known as G-P) reported via their website (www.gp.com) employment of 1,300 in the state of Florida as of April 2013. Additionally, G-P reported that it was active in three locations within Florida in 2013, one location in Hosford, (Liberty County) and two locations in Palatka (Putnam County). Another trusted website reported that there were 130 GP employees in Hosford. Subtracting 130 (the number of GP employees in the city of Hosford) from 1,300 (the total number of reported GP employees), left a remaining 1,170 GP employees in Putnam County. This figure remains unchanged from fiscal year 2013.
3. Putnam County Government – the total number of employees was taken from the *Putnam County Budget Report* for 2013-2014.
4. Putnam Community Medical Center – employment figures were taken from its “2013 Our Report to the Community” located on its website, www.pcmcf.com. It is not expected that the entity’s employment changed significantly from 2013 to 2014.
5. St. Johns River Water Management District – The number of employees for Putnam County was taken from a listing of employees found on its website, www.sjrwm.com/directory-alpha.html, which directory had been updated as of 10/31/14.
6. Seminole Electric Cooperative – An employment estimate for Putnam County was obtained from its website, www.seminole-electric.com.
7. Wal-Mart – an employment estimate was taken from its corporate website, <http://corporate.walmart.com>.
8. Palatka Health Care Center – obtained the number of employees by phone call to their Human Resources office.
9. St. Johns River State College – the number of persons employed in Putnam County was taken from a directory listing provided online @ <http://www.sjstate.edu/palfaculty.html>.
10. Publix – employment figures as of 9/30/2014 were obtained through a phone call to the Publix corporate offices.
11. Veritas Steel, L.L.C. – In November 2013, it was reported that Atlas Holdings, L.L.C. had formed Veritas Steel, L.L.C. to acquire the assets of PDM Bridge. The newly formed firm will continue in bridge manufacturing.
12. **FYE 2005 & 2014** – Countywide Employment – (fiscal year averages) for both 2005 and 2014 have been taken from Page S-15 of this Statistical Section and reflects any revisions made by the reported source(s).

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS**

<u>Function</u>	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Government										
Clerk of the Courts	35	35	37	38	38	34	34	33	31	31
Property Appraiser	23	23	25	25	25	25	25	25	22	22
Supervisor of Elections	5	6	6	6	6	6	6	6	6	6
Tax Collector	27	27	30	30	30	30	30	31	31	31
Other General Government	61	63	66	66	66	64	63	57	56	55
Court Related										
Clerk of Courts	37	38	40	40	40	33	35	33	35	35
Culture & Recreation										
Library	18	20	20	20	20	21	21	21	21	21
Parks and Recreation	8	11	13	13	13	11	12	12	11	11
Economic Environment										
Veterans Services	2	2	2	2	2	2	2	2	2	2
Physical Environment										
Agriculture Extension	7	7	8	8	8	8	7	7	7	7
Public Safety										
Buildings & Inspection	13	14	17	17	17	19	23	22	22	22
Codes Enforcement	4	5	6	6	6	5	0	0	0	0
Emergency Medical Services	64	72	76	76	76	73	71	70	70	70
Fire and Rescue Services (1)	2	2	10	10	10	12	13	13	13	13
Sheriff's Office	224	231	236	236	236	236	242	242	246	246
Transportation										
Administration and Engineering	20	21	21	21	21	19	19	14	14	14
Roads and Bridges	51	59	59	59	59	59	59	54	54	54
Business-Type Activities										
Sanitation	20	19	21	21	21	21	21	19	21	21
Utilities (2)	-	-	-	-	-	6	6	5	5	5
Total FTE'S	621	655	693	694	694	684	689	666	667	666

Sources and notes:

The source of the information provided in the table above has been the *Putnam County Budget Report* for the respective fiscal years.

(1) Fire Department personnel are supported by approximately 170 active volunteers.

(2) Personnel additions were attributable to the commencement of operations of the East Putnam Water System in November 2010.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

OPERATING INDICATORS BY FUNCTION/PROGRAM - LAST TEN FISCAL YEARS

Function/Program	Fiscal Years										
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Court Related											
New Cases Opened	27,912	30,035	26,928	24,640	24,801	25,360	22,148	23,024	a	26,394	24,163
Cases Closed	26,433	28,212	25,478	20,913	19,270	20,888	18,895	17,929		19,204	22,781
Culture & Recreation – Library											
Registered Borrowers	30,319	32,454	34,472	36,620	38,817	40,710	42,698	44,716		46,459	47,951
Volumes in Collection	131,007	138,329	96,641	128,547	125,232	131,940	134,304	127,941		133,845	126,307
Volumes Borrowed	122,150	117,386	97,600	111,460	109,349	104,558	96,647	92,134		101,126	76,507
Culture & Recreation – Parks & Recreation											
Program Participants	6,610	14,328	b	16,448	15,906	19,258	17,092	15,358		16,287	15,901
Program/Events Offered	45	57		45	37	41	25	23		24	31
Economic Environment – Veterans Services											
Claims Processed	1,081	2,566	1,658	1,905	1,969	2,168	1,930	8,296	c	1,083	695
General Government - Supervisor of Elections											
Registered Voters	45,293	44,206	43,019	45,566	49,297	43,773	43,312	43,090		44,514	45,149
Human Services – Animal Control											
Complaints Answered	8,279	7,139	d	6,913	7,533	6,703	6,541	5,852		2,709	5,001
Citations Issued	317	329	d	204	207	58	26	19		16	32
Human Services – Mosquito Control											
Complaints Answered	592	304		274	1,177	685	209	192		928	255
Human Services – Welfare Administration											
Nursing Home Verifications	118	0	e	0	0	0	0	0		0	0
HCRA Cases	f	174		182	166	207	239	179		215	156
Physical Environment – Solid Waste Control											
Solid Waste Collections (tons)	113,113	100,718	96,357	90,482	78,816	73,748	73,071	72,768		67,937	71,861
Recycling Rate (Recycled Tons/Collected Tons)	25%	30%	30%	30%	29%	34%	33%	30%		38%	33%
Physical Environment – Water & Sewer Utilities											
Water Service Connections	g	235		235	136	136	1,036	1,192		1,192	1,192
Daily Water Consumption (average in gallons)	g	38,247		36,705	42,037	37,465	45,658	176,469		205,100	185,237
Peak Water Consumption (average in gallons)	g	52,550		57,895	66,372	59,933	103,857	269,452		279,044	227,180
Daily Wastewater Treatment (average in gallons)	g	13,417		10,667	9,333	16,809	20,379	118,316		104,116	100,287

Sources:

Unless otherwise stated, the information provided within these tables is the result of internal County reports.

Notes:

- a. Earlier fiscal year end projected estimates have been updated to actual.
- b. Increased participation is largely attributable to the opening of a new Senior Citizen Center in fiscal year 2006.
- c. Newly recognized disease/disabilities, along with increased funding and additional benefits resulted in a significant increase in processed claims.
- d. Projected estimates have been calculated when data received was incomplete or inconsistent with the County's fiscal year end.
- e. Nursing home verifications are no longer performed by the County's Human Resources Department.
- f. HCRA (Health Care & Responsibility Act) obligates counties to pay out-of-county health care for county residents that meet eligibility requirements.
- g. East Putnam Regional Water System became fully operational November 1, 2010 resulting in increases in the number of accounts serviced and related utility activity. Daily Water Consumption was changed from 45,638 gallons to 45,658 gallons in 2009, a difference of .0439 %. For fiscal years 2005 & 2006 Wastewater Treatment figures have been corrected for rounding & typographical errors. Differences were in 2005 - 3.2%, & in 2006 - .0094%.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**OPERATING INDICATORS BY FUNCTION/PROGRAM - LAST TEN FISCAL YEARS
(Continued from S-18)**

Function/Program	Fiscal Years-----													
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014				
Public Safety – Buildings & Inspections														
Permits Issued: (1) Commercial - New	N/A	N/A	20	h	11	7	10	12	8	43	10			
(2) Commercial – Existing	145	109	91	h	430	532	574	362	351	272	13			
(3) Residential – New	700	738	623	h	255	112	134	84	128	293	61			
(4) Residential - Existing	4,294	6,885	7,756	h	6,026	5,134	4,219	3,304	2,487	1,925	277			
Inspections	26,072	36,913	25,151		20,154	12,256	14,114	10,509	8,902	8,902	8,133			
Public Safety – Codes Enforcement														
New Case Opened	1,350	1,523	1,646		1,278	970	1,544	1,059	858	658	812			
New Case Inspections	5,265	4,971	5,574		4,031	2,820	6,003	3,434	2,853	2,153	1,515			
Public Safety – EMS & Fire Control														
Ambulatory Transports	8,339	8,463	6,693		8,707	8,831	9,516	9,466	12,850	9,130	9,406			
Emergency Responses	8,053	7,903	8,549		13,686	16,531	17,383	17,155	15,913	a	14,943	d	15,692	
Fires Serviced	363	556	635		601	588	618	610	483	a	396	d	400	
Public Safety – Law Enforcement (Sheriff)														
Violations	2,743	2,776	3,112		3,479	3,149	3,240	2,976	2,635		2,151	d	1,820	
Arrests	3,411	3,186	3,069		3,403	3,351	3,479	3,094	2,560		2,241	d	1,586	
Transportation/Roads & Bridges														
Roads Graded (miles)	3,140	3,261	2,722		3,004	3,507	3,568	3,914	3,537		3,242		3,210	
Roads Paved/Resurfaced (miles)	i	25	64		56	22	21	8	20		20		1	2
Transportation – Ports & Docks														
Dockage Days	439	249	282		365	365	365	365	365		365		304	j

Sources: (Continued from page S-19, bottom)

Unless otherwise stated, the information provided within these tables was obtained from internal County reports.

Public Safety –

- EMS & Fire Control estimates, shown in the table, are based on data extracted from the State of Florida Fire Marshal’s annual *Florida Fires* reports for the given calendar years and converted to the County’s fiscal year. The current year is a projected estimate based upon adding the average net change to the prior fiscal year’s estimates.
- Putnam County Sheriff’s Office violation and arrest data has been taken from Florida’s Department of Law Enforcement (FDLE) Uniform Crime Reports (UCR). The UCR data has been converted from a calendar year basis to fiscal year estimates. Since the 2012 estimates were originally recorded, the arrests have been updated by -16 and the violations by +11.

Notes: (Continued from page S-19, bottom)

- Categories were modified effective with FYE 2007 to reflect new and existing commercial and residential permits issued.
- Road paving and resurfacing activity has fluctuated based on available cash flow.
- The leasing contract was terminated effective 7/31/2014, therefore there are fewer docking days reported for the fiscal year.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

Fiscal Year Ended September 30 th -----											
Function/Program		2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Court Related											
Courtrooms	a	3	3	3	3	3	3	3	6	6	6
Culture & Recreation – Library											
Library Branches		5	5	5	5	5	5	5	5	5	5
Culture & Recreation – Parks and Recreation											
Acreage	b	212	218	218	211	211	211	1,507	1,507	1,507	1507
Parks		7	7	7	9	9	9	9	9	9	9
Baseball/Softball Diamonds		23	23	23	27	27	27	27	27	27	27
Football/Soccer Fields		5	5	5	4	4	4	4	4	4	4
Community Centers	c	2	3	3	3	3	3	3	3	3	3
Tennis Courts		6	6	6	5	5	5	5	5	5	5
General Government – Supervisor of Elections											
Voting Machines		99	140	140	140	140	140	140	140	140	140
Physical Environment – Solid Waste Control											
Landfill Capacity Available (tons)	d	479,233	277,208	179,757	124,678	85,849	635,577	478,273	416,155	367,172	763,842
Collection Centers		3	3	3	3	3	3	3	3	3	3
Public Safety – Emergency Management Services											
Ambulances		14	16	12	12	13	9	11	13	14	13
Public Safety – Fire Control											
Fire Stations		18	18	18	18	18	18	18	18	18	18
Fire Trucks	e	55	57	57	54	57	56	57	49	49	49
Public Safety – Law Enforcement (Sheriff)											
Patrol Vehicles	f	70	70	70	46	64	62	147	164	88	88
Transportations – Roads & Bridges											
Paved Roads (miles)	g	482	464	502	528	528	526	525	525	536	h 538
Unpaved Roads (miles)	g	1,168	1,180	1,142	1,120	1,115	1,116	1,114	1,110	1,109	1,097

Sources:

Unless otherwise specifically noted, the sources of the data contained in the table above, as well as the notes provided herein, are the various County departments.

Landfill capacity analyses reports, based upon aerial topographical surveys, have been prepared externally by various engineering/consulting firms throughout the years. From these annual reports, a projected estimate of the remaining landfill capacity has been calculated for each fiscal year, adjusting for solid waste additions from the date of the engineers' reports through the end of the County's fiscal year end of September 30.

Notes:

- a. An existing County building was renovated for the purpose of providing additional court rooms: those courtrooms became operational in January 2012.
- b. An additional 1,296 acres for park use was acquired in FYE 2011; specifically, 1,268 acres in the Nine Mile Swamp area in Florahome, as well as, 28 acres designated as the Mabel Hind-Biggs Riverfront Park in Georgetown.
- c. Statistical records have been updated to reflect the acquisition of the Lake Como Community Center (Highlands Ave., Pomona Park) in May 7, 2002.
- d. Sanitation landfill capacity changes: FYE 2010 increased capacity was due to the addition of a new cell; FYE 2014 increased capacity is understood to be the result of permit modifications.
- e. Fire Trucks – One of the trucks in the Fire Control asset schedule, which had not been previously classified as a fire truck, has now been so identified. The truck's acquisition date was 5/2/2007. The table above was adjusted retroactively.
- f. Sheriff's Office – Patrol vehicles restated for 2013 to 88 to agree with communication received November 17, 2014 from PCSO.
- g. Unusual fluctuations in road mileage are deemed to have resulted from ongoing verifications of mileage and ownership.
- h. 2013 – Corrected paved roads to agree with federal report prepared by Public Works for fiscal year ended 9/30/2013.

Compliance Section



Additional Elements Required
By the Rules of the Auditor General

MANAGEMENT LETTER

The Honorable County Commissioners
Putnam County, Florida

We have audited the financial statements of Putnam County, Florida (the "County"), as of and for the fiscal year ended September 30, 2014, and have issued our report thereon dated March 24, 2015. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and U.S. Office of Management and Budget Circular A-133. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

Prior Audit Findings

The Rules of the Auditor General require that we comment as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding audit. If the audit findings in the preceding audit report are uncorrected, we are required to identify those findings that were also included in the second preceding audit report. The County has no uncorrected prior audit findings that are required to be identified pursuant to the Rules of the Auditor General.

Financial Condition

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.503, Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that the County has not met one or more of the conditions described in Section 218.503(1), Florida Statutes.

Also, as required by the Rules of the Auditor General, we applied financial condition assessment procedures, as of the end of the fiscal year, pursuant to Rule 10.556(8). It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by management. The application of such procedures did not reveal evidence of "deteriorating financial condition" as that term is defined in Rule 10.554.

Annual Financial Report

As required by the Rules of the Auditor General, we determined that the annual financial report for the fiscal year ended September 30, 2014, filed with the Department of Financial Services pursuant to Section 218.32, Florida Statutes, is in substantial agreement with the audit report for the fiscal year ended September 30, 2014.

Other Matters

As required by the Rules of the Auditor General, we performed separate audits of each of the County's constitutional officers. The comments included in those separately-issued reports should be considered in conjunction with this management letter.

The purpose of this management letter is solely to comply with the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this communication is not suitable for any other purpose.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Carly Riggs & Ingram, L.L.C.

Palatka, Florida
March 24, 2015

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable County Commissioners
Putnam County, Florida

We have examined Putnam County, Florida's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2014. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Palatka, Florida
March 24, 2015

INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable County Commissioners
Putnam County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the “County”), as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements, and have issued our report thereon dated March 24, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we do not express an opinion on the effectiveness of the County’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2014-001.

We also noted certain matters that we have reported in separately-issued reports for the County's constitutional officers.

The County's Response to Finding

The County's response to the finding identified in our audit is described in its accompanying letter of response. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Caru, Riggs & Ingram, L.L.C.

Palatka, Florida
March 24, 2015

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133 AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

The Honorable County Commissioners
Putnam County, Florida

Report on Compliance for Each Major Federal Program and State Project

We have audited Putnam County, Florida's (the "County") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* and the requirements described in the Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2014. The County's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2014.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program or state project and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Putnam County, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Carly Riggs & Ingram, L.L.C.

Palatka, Florida
March 24, 2015

Summary Schedule of Findings and Questioned Costs

SECTION I – SUMMARY OF AUDITOR’S RESULTS

- (i) The independent auditor’s report on the financial statements expressed an unmodified opinion.
- (ii) The audit did not report significant deficiencies in internal control over financial reporting.
- (iii) The audit disclosed an instance of noncompliance considered material to the financial statements.
- (iv) The audit did not report significant deficiencies in internal control over major federal programs or major state projects.
- (v) The auditor’s report on compliance for the major federal programs and state projects expressed an unmodified opinion.
- (vi) The audit did not disclose findings relative to major federal programs or major state projects.
- (vii) The County’s major federal programs and state projects were:

<u>Federal Programs</u>	<u>Federal CFDA Number</u>
Water and Waste Disposal Loans and Grants	10.770
Capitalization Grants for Clean Water	
State Revolving Funds	66.458
<u>State Projects</u>	<u>State CSFA Number</u>
Wastewater Treatment Facility Construction	37.077
Small County Road Assistance Program	55.016

- (viii) A threshold of \$300,000 was used to distinguish between Type A and Type B programs for federal programs and \$333,670 for state projects.
- (ix) The County did not qualify as a low-risk auditee as that term is defined in OMB Circular A-133.

Summary Schedule of Findings and Questioned Costs

SECTION II – FINANCIAL STATEMENT FINDINGS

2014-001 Condition – Expenditures of the Local Housing Assistance (SHIP) fund, a nonmajor governmental fund, were in excess of the approved budget. Carryover funds were available to cover the excess expenditures, but the budget was not amended to reflect the available funds.

Recommendation – The County should amend its budget no later than 60 days of the ensuing fiscal year when necessary.

**SECTION III – FINDINGS AND QUESTIONED COSTS –
FEDERAL PROGRAMS**

Questioned
Costs

-None-

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**SECTION IV – FINDINGS AND QUESTIONED COSTS –
STATE PROJECTS**

Questioned
Costs

-None-

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Summary Schedule of Prior Audit Findings
(Relative to Federal Programs and State Projects)

There were no prior audit findings.



PUTNAM COUNTY

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BOARD OF COUNTY COMMISSIONERS

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District 3

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District 4

WALTON PELLICER, II
District 5

March 24, 2015

The Honorable David W. Martin
Florida Auditor General
P. O. Box 1735
Tallahassee, FL 32302

Dear Mr. Martin:

In accordance with Section 218.39 (7), Florida Statutes, the following statement is submitted in response to the Putnam County Board of County Commissioners Audit Report for the fiscal year ending September 30, 2014. The response is keyed to the numbering in the Financial Statement Findings.

14-1 Controls have been added to assure that budget to actual figures for all funds are more closely monitored. If necessary, amendments to the budget will be made in a timely manner.

Sincerely,

A handwritten signature in blue ink that reads "Karl Flagg".

Karl Flagg
Chairman, Board of County Commissioners